

Smart Local Energy Systems (SLES): A framework for exploring transition, context, and impacts

Brief running title: Smart Local Energy System Framework

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Abstract

Energy systems globally are becoming increasingly decentralised; experiencing new types of loads; incorporating digital or “smart” technologies; and seeing the demand side engage in new ways. These changes impact on the management and regulation of future energy systems and question how they will support a socially equitable, acceptable, net-zero transition. This paper couples a meta-narrative literature review with expert interviews to explore how socio-technical regimes associated with centralised systems of provision (i.e. the prevailing paradigm in many countries around the world) differ to those of smart local energy systems (SLES). Findings show how SLES regimes incorporate niche technologies, business models and governance structures to enable new forms of localised operation and optimisation (e.g. automated network management), smarter decision making and planning, by new actors (e.g. local authorities, other local stakeholders), and engaging users in new ways. Through this they are expected to deliver on a wide range of outcomes, both within the SLES boundary and to the wider system. However, there may be trade-offs between outcomes due to pressures for change originating from competing actors (e.g. landscape vs. incumbents in the regime); understanding the mapping between different outcomes, SLES elements and their interconnections will be key to unlocking wider benefits.

1 Keywords

2 Smart local energy systems; Decentralised energy; Energy democratisation; Smart cities;
3 Community energy; Energy transition; Meta-narrative review; Expert interviews

4 Abbreviations

5 DNO – Distribution Network Operator
6 DSO – Distribution System Operator
7 SLES – Smart Local Energy System

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1 Introduction

2 Energy systems around the world are changing in response to global challenges and targets
3 to limit climate change. They are becoming increasingly reliant on decentralised renewable
4 or low carbon generation resources, experiencing new types of loads such as electric
5 vehicles, heat pumps, and storage, incorporating digital or “smart” technologies, and seeing
6 the demand side engage in new ways [1, 2]. These changes impact on how energy systems
7 are designed, developed, managed, and regulated. They also raise questions around how
8 emerging energy system transitions can ensure a socially equitable and just transition [3, 4].
9 Understanding emerging energy system transitions in terms of the sorts of benefits they may
10 deliver, the implications on social and technological system elements, and the socio-
11 technical pathways through which change occurs is essential to ensure that policy makers,
12 investors and the wider industry are able to plan for, develop, and deliver a net-zero and
13 socially equitable and acceptable future.

14
15 Current practices of energy system planning and management are based on traditional
16 paradigms of centralised generation and top-down system operation. However, the
17 increasing prevalence of decentralised generation is driving a shift toward more localised
18 scales of energy provision and management practices. In the UK this is exemplified by the
19 ongoing DNO–DSO transition, encouraging more active management on distribution
20 networks and the provision of ancillary services at increasingly localised levels¹. It is further
21 illustrated in the upsurge of microgrids around the world, often focussed on delivering
22 increased reliability, resilience, and security of supply [5], and the increasing interest and
23 business models and markets around peer-to-peer energy services, which allow end users
24 to become more active energy system participants [6].

25
26 The decentralised nature of renewable energy has also seen the emergence of new types of
27 stakeholders, including community groups and grassroots organisations, local authorities,
28 and local enterprise partnerships working alongside private sector businesses [7]. The
29 diversification from traditional system actors introduces new goals and values around what
30 local energy systems could (or should) be delivering in addition to traditional energy
31 services. This includes meeting local social, economic and environmental needs,
32 contributing to broader environmental challenges, delivering economic growth and
33 prosperity, creating jobs and providing new skills training [7].

34
35 Aligned with these changes is a push toward digitalisation [8-10], exemplified by the
36 introduction of smart meters, greater prevalence of “Internet of Things” devices in homes
37 and businesses, and increasing sophistication of automation (e.g., artificial intelligence) used
38 to provide system services. This “smartness” provided by digitisation is driving exponential
39 growth in the scale and diversity of data available to system actors, presenting opportunities
40 and challenges in equal measure [11].

41
42 In the UK there has been a plethora of demonstration projects, incorporating both traditional
43 and emerging energy system actors, to explore the challenges and opportunities associated
44 with a shift toward low carbon, smart, local energy system development and delivery [12].

¹ For further information, see the Energy Networks Association Open Networks Project
<http://www.energynetworks.org/electricity/futures/open-networks-project/>

1 Such demonstration projects are critical to support innovation, however most focus on
2 delivering technology specific learning, paying little attention to the wider societal or policy
3 context, or contributing intellectually or theoretically to the broader socio-technical transition
4 that they are helping to deliver [12, 13].

5
6 This paper presents findings from a meta-narrative literature review, coupled with interviews
7 focussed on the conceptualisations of smart local energy systems, and explores the socio-
8 technical transition emerging through increasing energy system digitalisation and
9 decentralisation. It aims to assist those planning, implementing or regulating smart local
10 energy systems understand more precisely how projects are 'smart' or 'local', what this
11 means in terms of technological or social change, and how this might contribute to the
12 delivery of anticipated benefits.

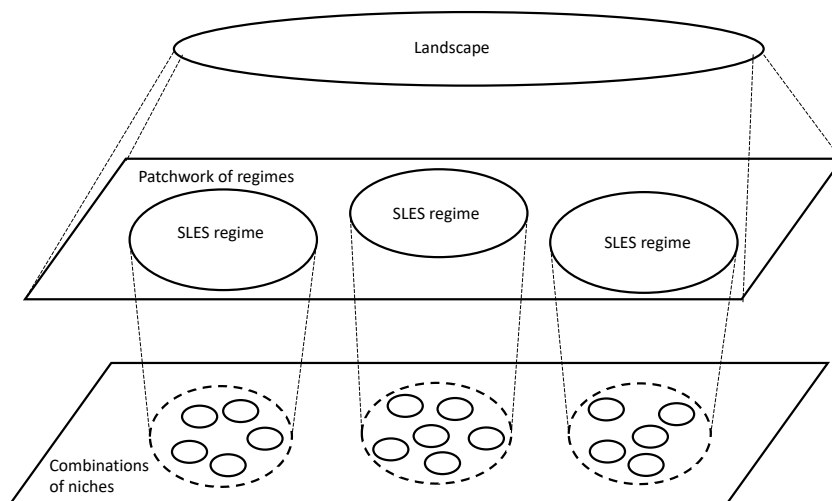
13
14 As this paper will show, definitions or descriptions of SLES are not forthcoming in the
15 literature; these systems are generally discussed without being clearly defined (probably due
16 to the relative novelty of the precise concept). However, previous work has explored and
17 defined concepts of "smart energy systems", e.g. [14-18], and "local energy systems", e.g.
18 [19]. This work is drawn on in the current study. While much has also been written about
19 energy systems in general, and particular concepts relating to energy systems (e.g.
20 decarbonisation goals, decentralised energy, community energy, energy democracy and
21 governance, digitalisation and smartness), no work was identified in the current study that
22 explored how these concepts come together to deliver a SLES. Only by exploring the mental
23 and more formal theoretical models by which a smart local energy system transition is
24 conceptualised, can an understanding be formed around how such systems might deliver
25 intended benefits, how they might need to be governed, and what implications this may have
26 for energy sector stakeholders.

27 2 Socio-technical energy transitions

28 Socio-technical transitions are multi-dimensional processes involving co-evolutionary
29 interactions between technologies, supply chains, infrastructures, firms, markets, user
30 practices, cultural meanings, and institutions [20, 21]. Socio-technical transitions in energy
31 are typically purposive in nature (rather than emerging from opportunistic niche
32 developments), responding to climate change goals and/or delivering wider technical, social,
33 economic, environmental and political benefits [22, 23]. Understanding and analysing energy
34 system transitions therefore requires a broad exploration of these cross-cutting issues,
35 encompassing both the purpose and process of transition.

36
37 The multi-level perspective (MLP) provides a useful framework for considering the multi-
38 dimensional complexity of changes in socio-technical systems [24-28]. The MLP positions
39 socio-technical transitions as the outcome of interactions within and between the incumbent
40 regime, niche-innovations and the exogenous landscape [20, 29]. The landscape refers to
41 slow changing trends (e.g. demographics, spatial structures, cultural and normative values,
42 political structures) and shocks (e.g. elections, pandemics) that influence the regime or
43 facilitate the breakthrough of niche innovations, but over which regime actors have little or no
44 influence.

1 Niche innovations, or combinations of multiple innovations, include emerging social and/or
2 technical innovations that present radically different ways of doing things compared to the
3 incumbent regime. For example, emerging low carbon energy transitions may incorporate
4 innovations in distributed renewable energy generation technologies, storage technologies,
5 demand side management techniques, new business models (e.g. heat as a service,
6 aggregation), new market arrangements and digital platforms (e.g. peer-to-peer), and new
7 paradigms for system operation resulting from the use of information and communication
8 technologies alongside machine learning and artificial intelligence. These niche innovations
9 may be able to gain traction in particular areas, leading to destabilisation and changes within
10 patchworks of the prevailing socio-technical regime (see Figure 1).
11



12
13 *Figure 1: Representation of the multi-level perspective, adapted from [19]*

14
15 The current study explores how socio-technical regimes differ from centralised systems of
16 provision (i.e. the prevailing paradigm in many countries around the world) to decentralised
17 SLES are conceptualised, both in the literature and by experts. It examines how “smart” and
18 “local” are understood in the context of energy systems and explores how SLES regimes
19 might deliver against some underlying purpose (e.g. landscape pressures to reduce carbon
20 emissions in line with national policy) or drive benefits not realised by incumbent
21 arrangements.

22 3 Methods

23 This study combined a systematic meta-narrative review of conceptualisations of ‘smart’ and
24 ‘local’ in the context of energy systems, with expert interviews from a multidisciplinary group
25 of researchers, allowing for direct elicitation of these concepts. This section describes the
26 aims and focus of these two approaches and outlines how findings have been combined.

27 3.1 Meta-narrative review

28 The meta narrative review is a systematic review approach developed by Greenhalgh and
29 colleagues [30, 31] to delineate varying and overlapping “storylines” of a given topic by
30 diverse disciplines and research traditions over time. As a review method, it is suited to

1 gaining understanding of contested concepts, differing perspectives and conflicting findings.
2 This meta narrative review follows the RAMESES (Realist And Meta-narrative Evidence
3 Syntheses: Evolving Standards) publication standards [32] for meta-narrative reviews.

4 3.1.1 Search strategy

5 In the initial stages of the review, relevant papers were identified from pilot searches for
6 literature with usages of key terms such as “smart energy system” and “local energy
7 system”. Recommendations were also invited from colleagues in the EnergyREV
8 consortium, of which this study is a part.
9

10 A wider systematic search strategy (detailed in the appendix) was developed from this pilot
11 search and applied in bibliographic databases for academic literature and organisational
12 websites for grey literature, according to the terms, inclusion/exclusion criteria and sources
13 outlined below. The search strategy was an iterative process, as understandings of smart,
14 local, energy systems concepts developed from the literature. Titles and abstracts of the
15 documents, and, where necessary, full papers, were screened for relevance against the
16 inclusion/exclusion criteria. Screening was undertaken by two coders and, while blind
17 double-coding was not employed, the coders conferred extensively early in the process to
18 ensure that criteria were being interpreted in the same way.

19 3.1.2 Inclusion and exclusion criteria

20 Studies were assessed for inclusion based on the following criteria:

- 21 ● Inclusion of substantive consideration/discussion of the meaning of smart/local in
22 context of energy systems
- 23 ● Description of a project or characteristics of energy system projects that are referred
24 to as being smart/local
25

26 Inclusion and exclusion criteria were applied to titles and abstracts, and full papers obtained
27 for studies where abstracts suggested they might meet the inclusion criteria. Where title and
28 abstract were insufficient, full papers were obtained, and inclusion and exclusion criteria re-
29 applied. Those not meeting these criteria were excluded. The search strategy was iterative,
30 as a wider understanding of these concepts developed from the literature. All studies
31 meeting the criteria were entered into the EPPI-Centre systematic EPPI-Reviewer software
32 [33].
33

34 Studies were not included in or excluded from the literature review for geographical reasons.
35 However, as the terminology “smart local energy system” has evolved from a UK
36 Government funded programme², our searches naturally identified a significant amount of
37 UK literature, with much of the remaining evidence coming from countries that use similar
38 terminology and approaches (predominantly Europe and North America).
39

² <https://www.gov.uk/government/news/prospering-from-the-energy-revolution-full-programme-details>

1 Screening of the results of the searches was undertaken by two coders and, while blind
2 double-coding was not employed, the coders conferred extensively early in the process to
3 ensure that criteria were being interpreted in the same way.

4 3.2 Expert interviews

5 In addition to the literature, the review integrated stakeholder views drawn from a parallel
6 qualitative study investigating how SLES are conceptualised by those researching them.
7 Expert interviews were conducted with thirteen UK based academics researching a wide
8 range of topics relevant or related to smart local energy system transition.

9
10 Participants were recruited to ensure coverage of social and technical dimensions of energy
11 system transition (see Table 1). Their geographical areas of research / expertise include UK,
12 Europe, US, South America, India, Asia, UAE, Africa, Indonesia, Philippines, China, Hong
13 Kong, and Australia.

14 *Table 1: Characteristics of respondents*

Participant ID	Gender	Disciplinary background
INT1	M	Chemistry
INT2	F	Computer science
INT3	M	Architecture
INT4	F	Sociology
INT5	M	Engineering
INT6	M	Engineering
INT7	F	Engineering
INT8	M	Policy
INT9	F	Computer science
INT10	M	Architecture
INT11	M	Human Geography
INT12	F	Environmental science
INT13	M	Engineering

16
17 Interviews were semi-structured, lasting between 45–60 minutes, and balancing a
18 standardised set of questions with the flexibility to dive into topics as appropriate. Interviews
19 were designed to elicit information related to interviewee’s perceptions of SLES. Examples
20 of questions include:

- 21 • What do you think about when you hear the term ‘smart local energy system’?
- 22 • How do you draw a boundary around a ‘local’ energy system?
- 23 • How is ‘local energy’ different from ‘community energy’?
- 24 • What do you mean by ‘smart’?

25
26 An interpretive paradigm [34] was adopted to ensure the diversity of interviewee
27 perspectives were appropriately understood. During each interview the interviewer reflected
28 back interviewee’s answers, to ensure subsequent coding of the data and analysis was not
29 overly biased by the interviewer’s personal opinions.

30
31 The interviews were transcribed verbatim and uploaded into EPPI reviewer 4 [33] as item
32 records. Texts were read and re-read by two reviewers to familiarise themselves with the
33 scripts, and then inductively coded in the same way as the review material.

1 3.3 Integration and analysis

2 In the first stage (stage 1), the reviewers familiarised themselves with the texts reading and
3 rereading the studies taking initial notes that could inform the data extraction or if additional
4 searches were necessary for differently defined concepts. Included studies (stage 2) were
5 coded according to descriptive categorisations (e.g., geographical location, keywords, study
6 aims and line by line coding of statements). In addition to these categorisations, the text was
7 inductively coded to capture concepts relating to the characteristics and functions that
8 authors attributed to smart and/or local energy systems (while also recording any explicit
9 definitions provided) collating into patterns or potential themes (stage 3). As new codes were
10 added the reviewers re-read the previously coded studies to see if the new code should be
11 applied elsewhere (stage 4). Text assigned to any code was checked for the consistency of
12 its interpretation and if any further sub codes were needed (i.e. axial coding in Grounded
13 theory methodology [35]). When no new themes were added (saturation), the descriptive
14 coding system was considered complete. In this stage the descriptive codes stay relatively
15 close to the original texts.

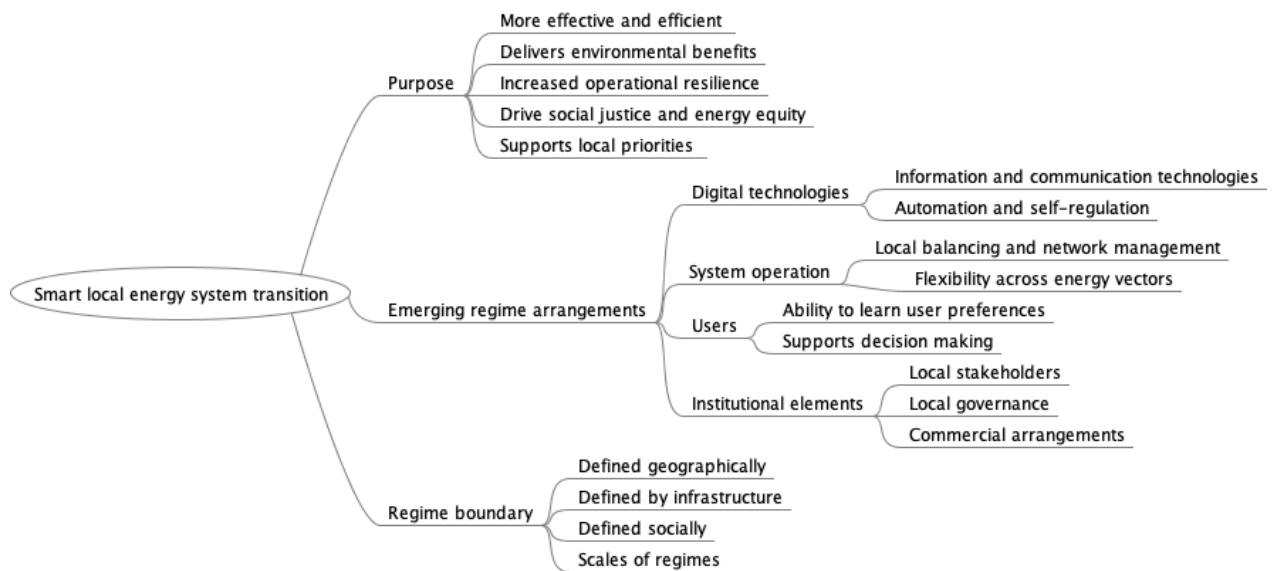
16
17 The next phase (stage 5) moves from the descriptions and the ordering of concepts and onto
18 a more interpretive stage, in which reviewers looked for interpretive constructs and
19 meanings. The themes were then checked and refined by both reviewers for patterns and
20 similarities until agreement was reached, and these patterns were grouped and named into
21 families of related meanings. The thematic structure was derived empirically from the data,
22 guided by and grounded in prior work on socio-technical energy transitions, primarily through
23 the lens of the multi-level perspective. The importance of each theme was driven by how
24 well these themes enlighten understanding of the concepts rather than prevalence. The final
25 stage (stage 6) is presented in the findings of the themes in the rest of this report.

26 4 Findings

27 Fifty-one relevant sources of information were included; 13 interview transcripts (labelled
28 *INT1* to *INT13*) and 38 sources from the literature review; see references [14-16, 36-68]. A
29 flow diagram of the review process and results is included in the appendix. Most literature
30 sources were journal articles (19) or “grey literature” reports published anywhere (13).
31 Almost all studies were published in the last 10 years, most from a technical perspective (21)
32 followed by policy (13). Analysis of keywords describing the studies identified topics
33 including; Energy system management; Energy generation; Energy futures and transitions;
34 Technologies; Scale and place, and; Study methods including modelling and simulation (see
35 appendix for further details).

36
37 Coding structures were developed separately for the interview transcripts and literature
38 review. These were then compared and discussed by the reviewers to produce a combined
39 coding set. This coding was then used to analyse the data and identify the themes emerging
40 from both the interviews and literature (Figure 2).

41



1
2 *Figure 2: Analytical themes emerging from coding of studies and interview transcripts*

3 4.1 Purpose

4 Given the purposive nature of energy transitions, this section considers the drivers, functions
5 and goals of implementing a SLES and explores themes related to the efficiency,
6 environmental, operational, and societal benefits that smart local energy systems can
7 deliver.

8 4.1.1 More effective and efficient

9 This includes the ability of the system to deliver energy services to users in more effective
10 and efficient ways:

11
12 *“...energy, like money, is an intermediary good in the economy, it serves no purpose
13 whatsoever other than what we can do with it, so an energy system could be defined
14 purely in terms of the services that that energy system is able to provide.” INT10*

15
16 A more effective energy system could be achieved through integration across energy vectors
17 [51] and across “the actions of all users connected to it” [69] in order to deliver more
18 economic energy services. Leveraging smart technology to enable this flexibility was seen
19 as a key aspect of compensating for large quantities of fluctuating renewable energy
20 resources, helping to improve and optimise energy delivery performance, increase system
21 efficiency, minimise energy delivery costs and system costs, and maximise value to
22 stakeholders [14] [15] [44] [67].

23
24 However, one interviewee reflected on the need to consider services beyond energy, and
25 the emerging value of data services as energy systems become “smarter”:

26
27 *“What happens when the value of electricity as a data vector approaches or exceeds
28 its value as an energy vector ... then data can start to create new, consumer value
29 propositions ... if you get large data companies, effectively, cross-subsidising energy
30 because of the profit margin on data, then that could start to drive very curious forms*

1 *of energy behaviour which are not rational, purely from a perspective of how energy*
2 *should be used.”* INT10

3 4.1.2 Delivers environmental benefits

4 A key driving element for energy system transition is in the delivery of a low (or zero) carbon
5 economy, reducing greenhouse gas emissions associated with the energy system through
6 the use of renewable generation sources, and reducing environment impacts to a level
7 “within its assimilative capacity” [44, 49, 70].

8
9 Interviewees also noted that energy systems interact with wider environmental ecosystems,
10 and that environmental impacts are not limited to greenhouse gas emissions. They noted
11 that other factors, such as land use for renewables rather than food production, are rarely
12 considered despite potentially larger impacts, and outlined the potential for renewable
13 energy to deliver benefits:

14
15 *“Transition to renewable energy ... also provides opportunities to embed positive,*
16 *environmental impact, so instead of just avoiding the bad, can we do it in a way that*
17 *provides environmental, energy, economic win-win?”* INT12

19 4.1.3 Improves operational resilience

20 This concept was mentioned by interviewees; a SLES should be resilient and “*able to cope*
21 *with failure*” for instance through alternative grid connections if renewable generation and
22 storage had both stopped (INT9). This could be facilitated using real-time data to enhanced
23 decision making or provide autonomous control.

24
25 *“a local energy system might provide better security against grid outages ... [with]*
26 *some local and automated intelligence that could manage a system disconnected.”*
27 INT5

28
29 This could also improve security of supply [44] and reliability [42, 71], and reduce financially
30 expensive system failures [54] in the wider system.

31 4.1.4 Drives social justice and energy equity

32 By engaging local and community actors in new ways, more local provision of energy
33 systems and services offer the potential to deliver greater energy equity and benefits to the
34 local community. There was recognition that smart local energy systems could help by
35 making energy more affordable, reducing energy bills, improving comfort and quality of life
36 [43, 47]. It could also open up energy product choices and opportunities to consumers to
37 participate in market [67], and deliver a fairer energy system [43].

38
39 However, there was recognition that this would be dependent on the way in which smart
40 local energy systems are designed and delivered, and on the stakeholders they engage.
41 There were also concerns that the trust and empowerment implied by the term ‘local’ may be
42 presumptive [39] and that who benefits from local energy systems may not be obvious. For
43 instance, one interviewee described an energy company owned by a local authority but with

1 customers nationwide, meaning that the “*local authority gets very slightly richer at the*
2 *expense of other local authorities*” (INT1), creating the potential for “winners” and “losers”
3 between localities or communities across the country. As one participant outlined:

4
5 *“it’s not only optimising things locally, but it’s also achieving good outcomes across*
6 *the range of economic, social, environmental outcomes at a system-wide or national*
7 *scale”*. INT8

8 4.1.5 Supports local priorities and needs

9 Some interviewees described a SLES as able to “*serve a particular community.*” (INT1),
10 accounting for local and contextual priorities to meet locally specific needs. These may be:

- 11 • practical, e.g. convenient for locals to access and take part in the system [39],
- 12 • for the community, e.g. achieving benefits for vulnerable locals, boosting local
13 employment and growth [40], or
- 14 • wider, value-based needs, e.g. addressing a local desire to reduce global
15 environmental impacts [41].

16 4.2 Emerging smart local energy regimes

17 The interviews and literature provided insights into how “smart” and “local” niche elements of
18 energy systems might manifest within pockets of emerging SLES regimes to deliver the
19 range of potential benefits explored in Section 4.1. Common themes across the literature
20 and interviews were identified related to operational shifts (i.e. how the energy system is
21 operated), integration of digital technologies, how users are supported, and what institutional
22 arrangements might look like.

23 4.2.1 System operation

24 A key defining factor of SLES regimes stems from new ways in which energy systems are
25 managed within local boundaries. The main concepts emerging related to the ability and
26 degree of local balancing within the SLES, as well as the way in which this balancing
27 incorporated multiple energy vectors.

28 4.2.1.1 Local balancing

29 Local balancing of supply and demand was discussed as a key function of SLES to
30 “minimize the amount of energy absorbed by the grid, maximizing the local use of energy
31 produced by renewable sources” [59].

32
33 There was general agreement that an energy system covers everything from “production,
34 conversion, transmission, distribution, and consumption” [36]. This was considered true for
35 smaller, local, scales, even down to single building energy systems where typical
36 components of such a system include local generation, grid connection, storage devices and
37 customer demand. Most interviewees expressed similar views, describing energy systems
38 as “*generation and consumption and the infrastructure that interconnects and manages*
39 *those*” (INT9) and “*generation or conversion through the way to demand and use and every*
40 *step along the chain*” (INT12).

41

1 Several interviewees took this concept further, requiring a SLES to consume what it
2 produces:

3

4 *“In order for it to be a [local energy] system, it has to use whatever it generates”* INT9

5

6 However, another interviewee expressed scepticism about this concept, especially when
7 considering energy systems “from cradle to grave”, given their range of inputs and
8 interactions:

9

10 *“I don’t think it applies to local energy systems because I imagine not many energy
11 systems are, in fact, particularly local in terms of the resources put into it.”* INT12

12

13 Thus, while local balancing is considered a key element of smart local energy systems, there
14 was less clarity on the degree to which the SLES are independent from the wider grid. A
15 completely independent SLES may be less resilient and less able to cope with failure than
16 one which interacts with the wider energy system, contrasting with some of the potential
17 benefits SLES are anticipated to deliver. This is also likely to be context specific, as some
18 areas may be generation rich (and therefore never able to consume all that is produced)
19 while others, such as city centres, are likely to be generation poor. This also raises questions
20 over timescales – do supply and demand need to be balanced within the locality at the
21 micro-second level or across the year? Fully balancing supply and demand within a SLES
22 across all points in time may prove highly costly due to reduced supply and demand diversity
23 requiring greater levels of storage. Therefore, to ensure the SLES can deliver the wide range
24 of benefits outlined in Section 4.1, it is more likely that local balancing is employed to
25 maximise the use of local resources, while not adding costs or constraints due to
26 requirements for complete independence.

27 4.2.1.2 Flexibility across energy vectors

28 In addition to local balancing, interviewees discussed smart energy systems as including
29 *“integration between those different service areas around transport and heating and
30 electricity”* (INT8) and *“the capacity to switch between different energy vectors”* (INT10),
31 enabling balancing across vectors rather than just within a single vector.

32

33 The general consensus among interviewees is that an energy system incorporates more
34 than one energy vector, and the concept of a “smart” in this context mean optimising the
35 delivering of energy services across energy vectors (electricity, heat and transport) rather
36 than treating them separately:

37

38 *“I think the intelligences of smart comes from looking across energy broadly, that
39 you’re not just trying to make best use of electricity in this box and make the best use
40 of gas in that box and you are looking to play across the vectors”.* INT5

41

42 Hvelplund [38] described proposed scenarios for transitioning to renewable energy systems
43 in Denmark, stating that:

44

45 *“...the smart energy system integration is crucial. The scenarios rely on a holistic
46 smart energy system including the use of: heat storages and district heating with*

1 CHP plants and large heat pumps, new electricity demands from large heat pumps
2 and electric vehicles as storage options, electrolysers and liquid fuel for the transport
3 sector, enabling storage as liquids as well as the use of gas storage.” (pg 18)

4
5 “an approach in which smart electricity, thermal and gas grids are combined with
6 storage technologies and coordinated to identify synergies between them in order to
7 achieve an optimal solution for each individual sector as well as for the overall energy
8 system”, [51].

9
10 Hargreaves et al. [43] also highlight this integration, describing electricity smart grids as
11 “multi-dimensional, linking it to gas and other sources of thermal energy, such as heat from
12 industrial processes and buildings, electrified and hybrid transport systems.”

13 4.2.2 Integration of digital technologies

14 Fundamental to delivering more local and flexible operating paradigms that characterise
15 SLES regimes, are underpinning “smart” technologies driving “digitization, informatization,
16 automation, interaction, intellectualization, accurate measurement, extensive
17 communication, autonomous control and wide compatibility” [16]. Consequently, a smart
18 energy system can be thought of as “a networked and embedded platform for realizing a
19 dynamic energy mix and optimizing the energy consumption dynamically” [72]. The following
20 sections consider how the integration of niche technologies – including information and
21 communication technologies and automation and self regulation – into the energy system
22 characterises the operation of SLES regimes.

23 4.2.2.1 Information and communication technologies

24 The integration of niche information and communication technologies into traditional energy
25 systems enables data to be gathered and used to optimise the system in smarter (and
26 potentially more local) ways, and provide greater flexibility and security. Alamaniotis [55]
27 describes this integrated system as “the coupling of distribution grid with information and
28 processing technologies for management of power generation, transmission and delivery”,
29 driven by data on energy quantities, costs and characteristics. The same ideas re-occur
30 when elements and enablers of smart energy systems are discussed:

- 31 ● “A smart system ... more driven by data and communication technologies” [17]
- 32 ● “information fusion ... a reconstruction of the energy system with the information
33 system” [16]
- 34 ● “Energy internet ... information networks interact with power generation,
35 transmission, and distribution systems aiming at optimizing power system operation.”
36 [54]
- 37 ● “a smart city ... ICT applied to critical infrastructure components and services” [42]

38
39 Interviewees expressed similar thoughts, describing “an information data driven system”
40 INT3, which is “... smart because it generates and consumes, within itself, data in real or
41 near real time, to perform its complex function optimally- by some criteria..” INT1. They
42 noted it includes “digital platforms for synthesising and assimilating data across a number of
43 local energy vectors” INT4, or “an ICT layer ... that allows us to respond to the changing
44 conditions in the local energy system – and that’s the smartness” INT10. One interviewee

1 also mentioned that the smartness came from “... *collecting digital information from them and*
2 *you have some ability to influence it [the energy system], based on that data.*” INT6

3
4 This last viewpoint reflects a common perspective in the literature, that a smarter energy
5 system means capturing data in order to inform services and better operate the system [42]:

6
7 “Smart Energy is the application of real-time bi-directional communication of
8 information to ensure the intelligent distribution of supply & demand in the energy
9 network” [16]

10
11 Two-way communication is noted as a feature that characterises smart energy, and smart
12 grids in particular, [38, 62], while various authors highlight the need for additional metering
13 [41] and engagement to obtain feedback [63].

14 4.2.2.2 Automation and self-regulation

15 Interviewees also discussed smartness in terms of more active network management,
16 implementing some degree of autonomy to keep local energy systems balanced and
17 optimise resource use.

18
19 “...*there’s a degree of autonomy ... the system responds to its environment in that it*
20 *tries to balance supply and demand, whereas a non-smart system simply doesn’t*”
21 INT10

22
23 “...*the [smart] system automatically controls itself to provide the services that are*
24 *needed, so you’re using technology to make the decisions.*” INT13

25
26 This fits closely with Ofgem’s definition of smart as “something enabled by new technology”
27 particularly where this “enables automatic control” [69], and descriptions of specific smart
28 energy systems that include autonomous control elements, e.g. [37], used to optimise the
29 operation of the system. This dynamic control also provides greater capacity to respond
30 flexibly to (and therefore cope with) failure with individual elements of the system.

31 4.2.3 Users

32 While there was generally consensus around smartness relying on the generation and use of
33 data derived from the integration of “smart” technologies into energy systems, a broader
34 discussion emerged around the location of that smartness. Many interviewees articulated
35 that wider aspects beyond the purely technical were an integral part of a smart energy
36 system:

37
38 “*you can also get the human aspect of it and what people want to do and why the*
39 *empowerment of practices that they need to follow ...so it’s kind of a combination of*
40 *two things, the technical and the human aspect*”, INT9

1 4.2.3.1 Ability to learn user preferences

2 In this new operating paradigm, energy systems are autonomously controlled in real time,
3 informed by data collected from both network monitoring and users themselves, who provide
4 information on their preferences that are developed into user profiles [37].

5

6 For one interviewee, a similar capability was manifest in peer-to-peer transactive energy
7 marketplaces, where the smartness was due to the system being able to optimise against
8 user preferences through minimal input, leveraging self-learning.

9

10 *“...the minimum thing is providing that ‘I want to buy solar power, I want to sell to my*
11 *neighbours... so what are my preferences?’ and set once and used continuously to*
12 *learn ... in such a way that it optimises my own preferences.” INT9*

13

14 This perspective couples people with technology in defining the smartness, with users
15 setting parameters, and technology learning and adapting based on revealed preferences.

16 4.2.3.2 Supporting smarter decision making

17 Alongside concepts of automation, some interviewees questioned the role of people in smart
18 energy system operation, and their role in users of new energy system data to support more
19 effective decision-making, planning, and governance processes.

20

21 *“it’s about information that’s providing an awareness of consequences of decisions ...*
22 *so the smartness comes from decision making by people that’s informed by richer*
23 *data and can take more factors into account.” INT5*

24

25 There was also agreement that the “smart” technology and any use of automation shouldn’t
26 make users feel stupid, but instead empower them through greater control and choice,
27 helping them “access the benefits of a smart system in whatever way works for them” [17].
28 This would enable individuals to make more informed decisions and ensure that the energy
29 services they receive are tailored to their priorities and needs.

30 4.2.4 Institutional elements

31 Across the literature and interviews it was clear that institutional infrastructure was
32 considered a key part of the energy system:

33

34 *“also includes the market structures, the regulation, the rules, the industry codes, it’s*
35 *all of those things that make that system work, along with the infrastructure, so it’s all*
36 *of that, in there because everything that happens within that system has got*
37 *dependencies on all of those things and of course the consumers.” INT1*

38

39 “political, economic, social and technological dimensions are included in the energy
40 chain. If the aim was only to deal with the technology of the energy chain, the word
41 “energy infrastructure” would be a more accurate expression” [36]

42

1 This section thus considers how institutional elements, including governance structures,
2 ownership models, and stakeholders, might be arranged in new ways within smart local
3 energy systems.

4 4.2.4.1 Local governance

5 Decision making at a local level is likely to affect how favourable conditions are for local
6 energy systems. As Ofgem note:

7

8 “The prevalence of local [energy] in a country depends on that state’s administrative,
9 policy, governance and market arrangements.” [19]

10

11 This can vary from one local authority to the next, though relationships between authorities
12 can sometimes be forged due to shared energy needs (INT4). As the energy system
13 transforms towards a more localised approach, such institutional and decision making
14 infrastructure is likely to change with it.

15

16 *“... to get a really SLES, they [decision makers] probably need to be interacting with*
17 *other entities locally, whether it’s the local council, whether it’s community groups....”*
18 INT8

19

20 Recent recommendations from IGov describe a situation where:

21

22 “Distribution Service Providers (DSPs) would replace DNOs, to become coordinators
23 of local energy systems, market facilitators and balancers. DSPs would implement
24 the shift from the linear, top-down value chain of the energy system to one which
25 places customers at its focus and values efficiency, flexibility and sustainability.” [73]

26 4.2.4.2 Commercial arrangements

27 Alongside new local forms of governance, a degree of control of local energy systems can
28 be maintained through local ownership of assets. One interviewee stated that:

29

30 *“... you would expect there to be local ownership of demand assets ... of generation*
31 *assets ... of storage” and, “[ownership and investment] at the systems level ... in a*
32 *minority of cases.”* (INT10).

33

34 Such arrangements can help to foster engagement and enable profits to be kept within
35 communities rather than channelled elsewhere by private companies as is often feared [40].
36 Alanne and Saari [36] also noted that although the common expectation is that “energy
37 conversion technology should be owned by energy utilities, because they have expertise and
38 other resources” to maintain and operate it, decentralising these functions would require the
39 creation of new jobs and so boost the local economy. Presently though, local ownership is
40 by no means a requirement of a local energy system; Devine-Wright and Wiersma [39] found
41 that many decentralised energy projects they studied had sourced funds from elsewhere in
42 the country and beyond.

1 4.2.4.3 Local stakeholders

2 Several interviewees discussed the role of communities and other local stakeholders in
3 smart local energy systems. One participant described a recent policy shift from community
4 towards local energy, highlighting key differences in terms the actors involved and the
5 distribution of benefits:

6
7 *“...local energy is... a slightly less radical version where local authorities are at the*
8 *centre of managing and driving energy systems, maybe in partnership with private*
9 *sector actors and civil society, but it places much more of a focal point role on*
10 *existing institutions – public sector institutions, like councils – whereas community*
11 *energy was much more about civic, grass roots organisations and citizens coming*
12 *together and forming new kinds of organisations, with lots of assumptions around the*
13 *sharing of benefits...”* INT11

14
15 Other participants highlighted that local energy, unlike community energy, was
16 geographically constrained, rather than focusing on communities of ‘interest’ or ‘practice’:

17
18 *“...local implies a locality. Community implies a group that identify with it...”* INT13

19
20 However, this does not preclude communities from engaging with local energy systems;
21 localisation, with local authorities at the focal point, can make it easier for citizens and
22 communities to interact, engage, and participate, delivering increased transparency and
23 efficiency (in the energy system) and ultimately improving their neighbourhoods [74, 75].

24
25 Thus, a key element of local energy systems is the involvement of local stakeholders,
26 including local citizens and communities, typically via the local authority [7].

27 4.3 Regime boundaries

28 When considering how boundaries are drawn around local energy systems, the concept of
29 local may seem “self-evident” [39] but closer examination reveals inconsistencies and
30 different perspectives. The ever-present, perhaps indisputable, factor is some form of spatial
31 description or boundary.

32 4.3.1 By geography

33 One of the most common ways in which local was discussed was based around physical,
34 map-based geography. Interviewees talked of putting a “*circle around the evidence*” to
35 pinpoint the energy system (INT7), and the need for geographic boundaries (INT8, INT9),
36 even if these might vary dependent on context. This was reflected in the literature by the use
37 of similar terminology, e.g. “*within a common geographical area*” [19].

38
39 This focus on geographic demarcation of the SLES boundary makes this type of energy
40 system transition distinct from others also emerging due to the rise in decentralised
41 renewable generation. An example, highlighted in the interviews, compares SLES
42 development to the renewable transition seen in Germany:

43

1 *“...the German renewable energy sector has taken off because of citizen funding and*
2 *share offers and that’s not been at a local basis at all, it’s been people investing in*
3 *wind energy or solar energy projects from all over the country...”* INT5

4
5 However, there are a number of ways in which this geographically defined boundary around
6 a SLES regime can be considered, as outlined in the following sections.

7 4.3.2 By generation resources

8 Proximity to energy generation can “enable a sense of connection” in customers, even
9 where the supply is not directly or exclusively connected to the demand [76]. More
10 commonly though, where supply is located close to demand to take advantage of the close
11 physical connection. Local in these cases refers to “production where it is needed” [64] or
12 ‘decentralised energy’ where energy is generated close to demand [36]. This can involve
13 building a local energy system around a single nucleus e.g. *“a large solar farm... a farm*
14 *waste digester that gives you a source of gas or... an industrial process that gives you a*
15 *source of waste heat”* (INT5) or a network of multiple energy sources (e.g. solar panels on
16 the homes of ‘prosumers’). Such approaches help to minimise transmission and so make
17 “economic and infrastructural sense” [40].

18 4.3.3 By network infrastructure

19 Local can also be considered in terms of the physical networks and infrastructure that enable
20 energy to flow. As a key purpose of SLES is local balancing – “matching generation with
21 demand at a local level to minimise the amount of electricity exported out of and imported
22 into a local area” [76] – boundaries are often defined by network segment; e.g., all residents
23 connected to the low voltage network beneath a particular electricity substation [63] or
24 beneath a known supply bottleneck.

25
26 Considering local in this context also led interviewees to explicitly consider scale, for
27 example, transmission level vs. distribution level vs. sub-station level:

28
29 *“anything from the sort of lower, secondary sub-station which might be 200-300*
30 *homes, scaling up through a primary sub-station which is a few thousand homes and*
31 *businesses and... probably back to the grid supply point... so that’s a very electrical*
32 *based definition of scale.”* INT10

33
34 Most interviewees were unable to discuss network infrastructure without considering the
35 different scales at which these networks exist. This contrasts with the discussion around
36 map-based geography, where people are probably internalising the concept of scale (as
37 became apparent in the interviews – see Section 4.3.5), but not discussing this explicitly
38 when considering local in terms of physical geography and place.

39 4.3.4 By social constructs

40 Local can also be defined through social constructs, determining boundaries more
41 conceptually through social structures and networks, social identity, or by considering the
42 people who can directly benefit from or participate in the SLES. Some interviewees
43 discussed “local” in terms of the social context driven by place and identify, where the

1 boundary can vary from a single street or estate up to a county or region, depending on the
2 sense of engagement:

3
4 *“...people say, for us local is our village and in other places, local is their region.”*
5 INT9

6
7 *“...it could be a city, a town, even a county, I suppose, but it’s certainly got that*
8 *influence of context and place”* INT3

9
10 *“...it’s about the community feeling about the energy system in that area and so there*
11 *is a community with a vested interest in their energy system.”* INT13

12
13 *“people’s boundaries don’t stop just because there happens to be a grid supply point*
14 *at the end of their road.”* INT8

15
16 Ofgem have recognised the importance of identity and engagement, defining local energy
17 as:

18
19 *“Energy arrangements led by (or for the benefit of) a local group and for the benefit of*
20 *local consumers. A local group is a collection of people and organisations with*
21 *shared interests in local energy outcomes within a common geographical area”* [19]

22
23 Devine-Wright and Wiersma [39], however, noted a common view of local is *“an indicator of*
24 *place-based distinctiveness”*, raising the issue that if an energy system is truly able to
25 address the *“unique qualities and characteristics of different communities living in different*
26 *spatial areas”*, it will by nature be bespoke and difficult to replicate.

27 4.3.5 Scales of local

28 Local energy system projects described in the literature vary wildly in scale, from single
29 building systems to anything below the level of national energy infrastructure. There was
30 general agreement among interviewees as well that the scale of “local” was somewhat
31 ambiguous:

32
33 *“... it doesn’t have a clear meaning and it never will, so it could be 300 yards, it could*
34 *be 30 miles, it could be three miles, it’s some kind of suggestion of a geographical*
35 *boundary of an identifiable area or place, but I don’t think it will ever be exactly clear*
36 *what its boundaries should be in any kind of uniform, replicable way.”* INT11

37
38 The interviewees were also asked specifically what they would consider as the upper and
39 lower bounds in terms of the scale of local energy systems, which produced a wide range of
40 responses:

41 4.3.5.1 Local at the smallest scale

42 *“It would be something as tiny, for example, as a passive, mixed model energy*
43 *generation & supply housing complex, with x number of families ... all connected into*
44 *one, single energy system ... and let’s hope we are not going to go as low in size as a*
45 *single, small block, in an estate, in a big city.”* INT1

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“I would certainly argue that the individual house is part of this, if only because that’s the ultimate, individual unit that we might think about replicating....” INT8

4.3.5.2 Local at the biggest scale

“To me, the biggest is a city region or geographical setting that has some boundaries drawn to it that are applicable to the energy sector, so it either is generation or it’s regulation or it’s consumption or tariffing governance or whatever.” INT1

“I think local means that we’re not getting about hundreds of people, in my conception. As soon as I say any of these things, I’m challenging myself thinking ‘why can’t local mean a whole municipality?’ which I guess would be commonplace in Germany and Scandinavia and elsewhere.” INT5

“If it was Surrey-wide or Oxford-wide, is that local or is that too big? ... Where you end that scale, as you get bigger, to the county scale and others is more tricky...” INT8

Taking the smallest and largest examples given, this covers the same range of scales as is present in the literature:

“what’s behind the meter is local, but in some sense, anything that’s below the transmission active management is local, so those are kind of pushing towards each other.” INT6

5 Discussion

In this paper we have examined how socio-technical regimes associated with smart local energy systems are conceptualised, and explored how they interact with wider pressures to deliver value not realised (or not maximised) by incumbent arrangements. In this section we discuss four key contributions of the paper: defining the key characteristics of smart local energy regimes; exploring relationships between landscape and local pressures; linking regime processes to desired outcomes; and the development of a conceptual framework for exploring emergent SLES.

5.1 Characterising SLES regimes

While there is not one clear definition of what a smart local energy system is, the findings provide insight into the key elements that make energy systems “smart” and “local”. Elements that deliver system “smartness” include the use of new information and communication technologies as well as automation and self-regulation operating paradigms to help improve system operation. In some instances, this will rely on autonomous operation, in others through the use of new data and insights to inform more effective decision making. Within a SLES this “smartness” enables increasingly localised forms of system balancing and network management, supported by flexibility across energy vectors. “Localness” is characterised by more local forms of system management, operation, governance,

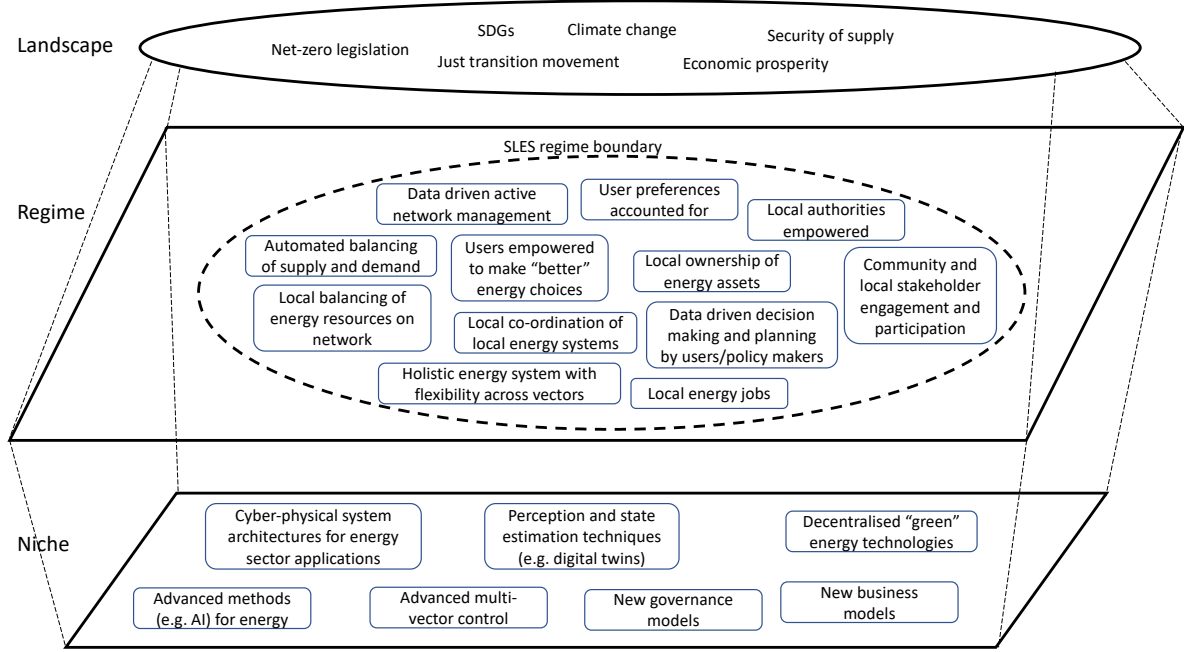
1 ownership, and engagement. It is also defined by the geographical boundary around the
 2 system, through consideration of generation assets, network infrastructure, or social identity.

3
 4 Drawing on the wider theoretical framing provided by the MLP (outlined in Section 2), Figure
 5 3 shows how the SLES regimes incorporate multiple niche technologies, business models,
 6 and governance structures to enable new forms of localised energy system operation and
 7 optimisation (e.g. local and automated forms of network management across energy
 8 vectors), smarter decision making and planning, by new actors (e.g. local authorities, other
 9 local stakeholders), and engaging users in new ways. This emerging SLES regime exists
 10 within a local boundary and interacts with the wider energy system and other SLES regimes.

11
 12 Through integrating these niche innovations in new and context specific ways, SLES
 13 regimes are anticipated to deliver benefits (outlined in Section 4.1) that meet landscape
 14 pressures related to reducing carbon emissions (i.e. addressing climate change and net-zero
 15 legislations), delivering environmental eco-system benefits (e.g. aligned with the Sustainable
 16 Development Goals), supporting a Just transition, providing energy services more efficiently
 17 and driving economic prosperity, and increasing resilience and security of supply.

18
 19 However, this conceptualisation of SLES regimes as the result of purposive transitions to
 20 deliver multiple benefits (or meet multiple landscape pressures) raises a number of
 21 questions related to: (1) whether some outcomes are more highly prioritised than others, (2)
 22 how trade-offs are managed and by whom, and (3) how local needs can be aligned with
 23 national or global pressures. As outlined in Section 4.1.5, SLES are anticipated to deliver
 24 against local priorities as well as wider landscape pressures, so the interaction of these
 25 drivers at different scales needs to be considered. The following sections explore these
 26 issues in greater detail.

27



28
 29 *Figure 3: An MLP perspective of SLES*

30

1 5.2 Landscape and local pressures

2 Energy system transitions are typically considered purposive, driven by concern for climate
3 change, energy prices, security of supply issues, etc., deliberately intended and pursued to
4 address these landscape level societal expectations, interests, or pressures [77, 78].
5 However, in the case of smart local energy systems, pressures from within the regime
6 (rather than the exogenous landscape) are also shaping SLES innovation to help meet local
7 priorities and needs. This type of transition, described by [77] as “endogenous renewal”,
8 means that innovation and transition could be steered by interests, values, and practices
9 prevailing in the incumbent regime, which may counter wider landscape pressures
10 necessitating more radical transition.

11
12 While the primary outcome of traditional energy systems (i.e. not necessarily ‘smart’ or
13 ‘local’) is to enable energy services to be delivered to end-users of the system [79, 80]; the
14 transition toward *SLES* means these systems’ *telos* (or principal reason for being) become
15 less clear cut. Although energy service delivery will always be a necessary outcome for any
16 energy system, the provision of services beyond energy will likely become increasingly
17 important, or even dominant. As noted in Section 4.1.1, one interviewee explored the
18 possibility of data as a service becoming more valuable than energy as a service. While this
19 remains a hypothetical situation today, it raises interesting questions around how value is
20 determined, and by/for whom. For example, it is possible that the value of data may be
21 greater to actors or organisations involved in developing and managing the energy system
22 and associated services, while the value of energy remains the main priority for end energy
23 users. Therefore, as more actors become engaged in the energy sector through the
24 transition toward SLES, it is possible that identifying the ultimate purpose of the system
25 becomes increasingly challenging.

26
27 The findings from this work also suggest a blurring between primary outcomes and key co-
28 benefits that smart local energy systems are expected to deliver. In addition to delivering
29 energy services in more effective or efficient ways, benefits include reducing costs and
30 making energy more affordable, addressing fuel poverty and energy equity issues, driving
31 carbon emissions reductions and enhancing wider environmental eco-system services,
32 increasing local resilience and the ability to cope with failure, and helping local communities
33 meet these fundamental needs in context specific ways. These objectives set the broader
34 context in which the underlying outcome (of providing energy and related services to system
35 users) are expected to be delivered. Thus, a SLES meets its basic objective, whilst also
36 delivering other outcomes, enabled by its “smartness” and “localness”.

37
38 A ‘smart’ energy system is expected to enable better and more effective use of resources
39 through being smart. This increase in effectiveness can take many forms. It can mean
40 reducing costs or mitigating losses. It can mean producing larger benefits for individuals, for
41 the system owners and operators, or for the wider world. It can mean producing the right
42 benefits for these groups, more consistent benefits, or a wider range of benefits. Ultimately,
43 this view of smart is about efficiency: doing more with less. Applying ‘smart’ principles
44 properly means making the best use of resources through improved information and
45 enhanced decision making and control capabilities, to maximise whole system benefits for all
46 system stakeholders. As such, smart may only be attainable temporarily; an energy system

1 may cease to be smart if it fails to continually evolve to take advantage of new technologies
2 and opportunities to improve.

3
4 Similarly, the driver for 'local' seems to be to deliver additional benefits, particularly around
5 the ability of the system to deliver value to local actors, and to do so more inclusively across
6 communities involved. This raises interesting questions around how such inclusive value can
7 be realised, at what scale of locality, and engaging which actors. It also raises concerns
8 related to vested interests, and the interaction between SLES outcomes and wider system
9 outcomes. For example, while the literature considers potential social and equity benefits for
10 actors within a local energy system regime (e.g. making energy more affordable, addressing
11 fuel poverty issues, delivering benefits back into the community), there was some concern
12 expressed in the interviews around the potential for inequalities to emerge between
13 localities, and for some areas to benefit at the expense of others. Given that many smart
14 local energy system demonstration projects occur in areas with existing capacity and
15 resource to deliver them, this raises questions around need for policy or other mechanisms
16 to prevent other, less well-resourced areas from being left behind.

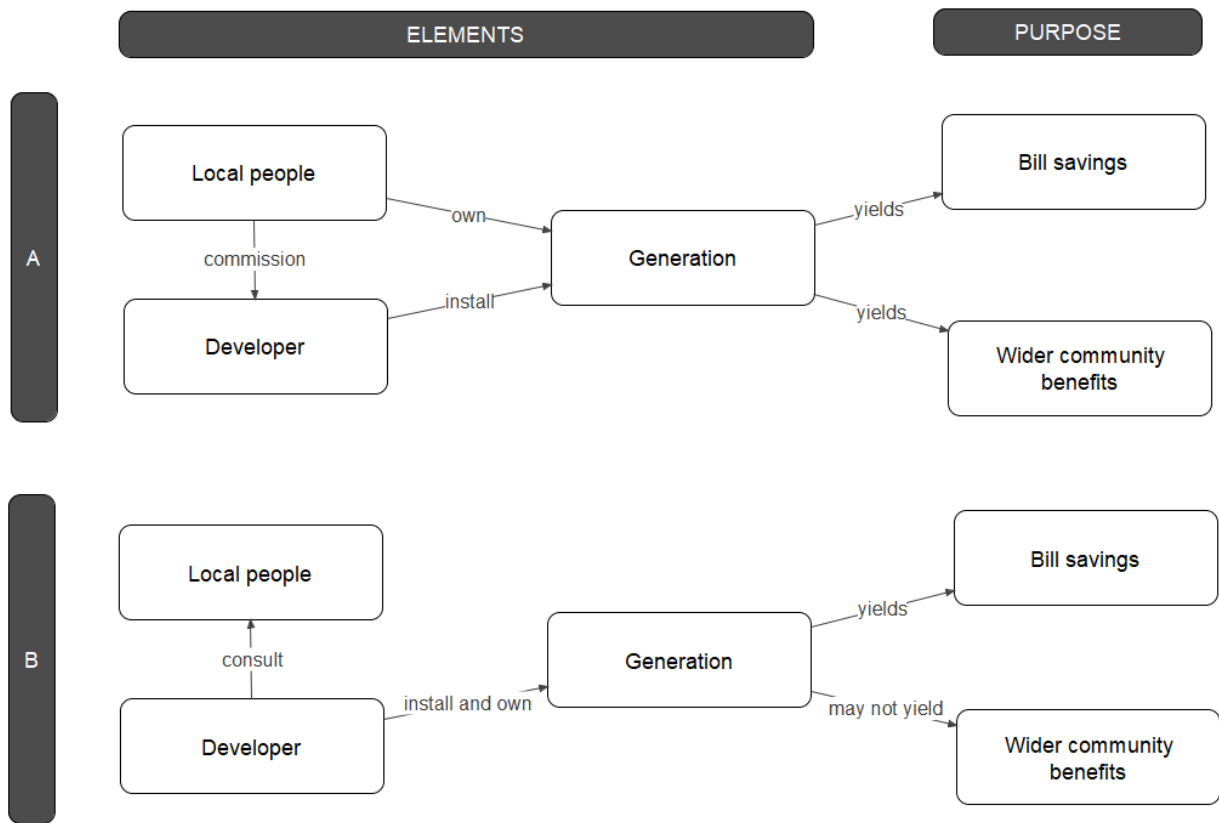
17
18 Another example of the need to consider scale, actors, vested interests, and inequalities
19 relates to management and governance issues. While energy systems have traditionally
20 been operationally managed using top down practices, the shift toward smart local energy
21 systems is encouraging a bottom up management practice (e.g. to balance supply and
22 demand locally, optimise local resource use, minimise network constraints). Given that
23 national and local networks may experience constraints and require ancillary services at
24 different times and for different durations, this opens up a range of questions about how
25 smart local energy system assets might engage in different markets (at different scales) or
26 provide services at different scales, and how prioritisation between participation in these
27 different markets can be negotiated. Furthermore, the increasing involvement of local
28 authorities in SLES decision making processes (e.g. local area and energy planning) open
29 up questions around how policies, regulation, and planning are undertaken, at what scale,
30 and by which actors.

31
32 There is currently no clear framework for considering the multiplicity of SLES benefits /
33 outcomes, their origin (e.g. landscape pressures, regime challenges), their beneficiaries (e.g.
34 incumbent actors, local communities, etc.), and their interactions or trade-offs with each-
35 other (e.g. should carbon reductions, cost minimisation, or equity be prioritised) and across
36 scales (e.g. if maximising the use of renewable energy locally results in sub-optimal national
37 operation). Further research is needed to develop this framework, which would help
38 policymakers align local and national outcomes and negotiate trade-offs between outcomes.

39 5.3 Linking purpose (and outcomes) to process

40 Despite the expectation that SLES will deliver a wide range of benefits, the findings
41 presented very little insight into the process by which the arrangements of elements within
42 the SLES regime (e.g. hardware, software, processes, procedures, people that are required
43 for the operation of that system) would enable this. For example, Figure 4 presents a
44 depiction of how different dynamics of ownership between the same elements might affect
45 the outcomes achieved through a local energy system.

1

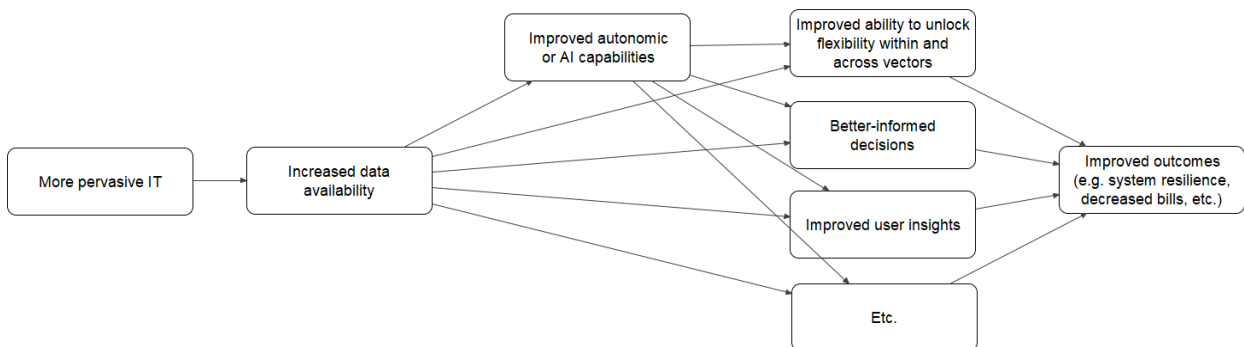


2
3 *Figure 4: The elements are interconnected (represented by arrows) differently in arrangement A and*
4 *B, leading to potentially different outcomes becoming viable (please note this is for illustrative*
5 *purposes only)*

6

7 Similarly, Figure 5 shows how certain ‘smart’ elements are linked to each other, and to
8 outcomes, by considering pervasive information and communication technologies and data
9 generation embedded within SLES regimes. The way in which these may interconnect and
10 interact with existing elements is not clear or linear, and may introduce entirely new value
11 chains, goals/purposes, and business models into the SLES.

12



13
14 *Figure 5: Causal model illustrating how more pervasive IT in a smart energy system might be*
15 *expected to lead to certain outcomes*

16

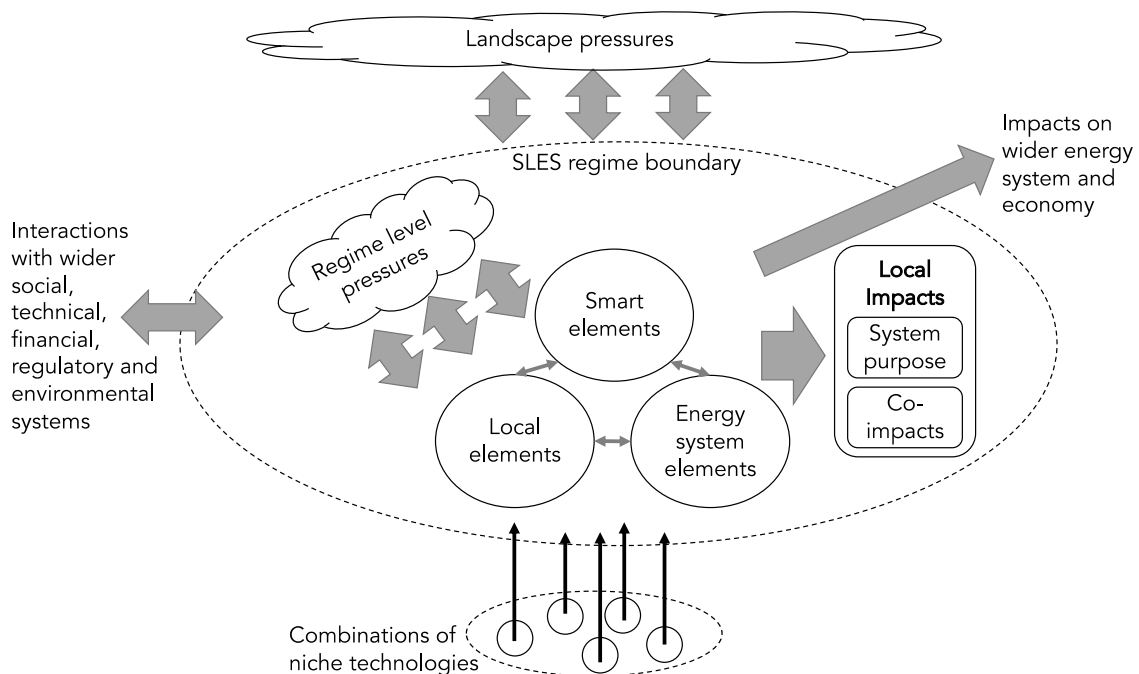
17 There also appears to be an embedded assumption that the availability and use of data will
18 lead to a range of positive outcomes (e.g. maximising the use of local resources, delivering
19 environmental ecosystem benefits). However, there is very little discussion of what data is

1 required and how it should be used to ensure these benefits are realised; for example, to
 2 deliver environmental system benefits it is likely that data beyond energy system data will be
 3 required. Furthermore, there is a risk that considering these elements of 'smartness' only
 4 within the 'local' energy system context could lead to better outcomes at the local level but
 5 worse overall outcomes. To ensure SLES can deliver both local and national benefits, it is
 6 important to understand what the data requirements are, where they might come from, who
 7 owns the data, and what rights or permissions over use may exist. The governance
 8 arrangements for managing complex data sharing requirements are unclear at present.

9 5.4 Conceptual Framework for SLES

10 Drawing together the insights from Sections 5.1, 5.2 and 5.3, we have created a conceptual
 11 framework for examining SLES transitions (see Figure 6). This brings together the
 12 theoretical grounding provided by the MLP (outlined in Section 5.1), but also incorporates
 13 elements specific to SLES transitions, including (1) the regime level pressures (potentially
 14 from incumbent actors) which count interact with the wider landscape pressures to either
 15 promote or constrain radical transition as discussed in Section 5.2; (2) the local impacts
 16 SLES are anticipated to deliver as well as the impacts on the wider energy system, resulting
 17 from the specific arrangement of smart, local and energy system regime elements, as
 18 discussed in 5.3 and (3) the interactions that SLES have with the wider energy (and related)
 19 systems that they exist and operated within.

20
21



22
23
24

Figure 6: Conceptual framework for exploring interactions across and within the multiple levels of SLES

25 6 Conclusions

26 While SLES are expected to deliver a wide range of benefits, a number of issues need
 27 further exploration to ensure SLES contribute to a socially just, economically prosperous,

1 and environmentally sound transition to net-zero. The following paragraphs outline the
2 managerial and policy implications for delivering SLES, the limitations of the current study,
3 and opportunities for further research.

4 6.1 Managerial and policy implications

5 Considering the potential for SLES to support transformative change, it's important for policy
6 to consider how innovative SLES approaches may be legitimised and scaled in terms of
7 direction, pace, and speed to deliver net-zero. This requires extending traditional innovation
8 policy approaches to consider four additional dimensions highlighted in the current study: (1)
9 directionality, (2) demand articulation, (3) policy co-ordination, and (4) reflexivity [81].

10 6.1.1 Directionality

11 This considers the creation of a shared vision around the goal of SLES. As highlighted in this
12 work, SLES are capable of delivering against a wide range of different outcomes, which may
13 not all be compatible, requiring prioritisations between different goals, and re-organisation of
14 SLES elements to deliver them. To mitigate against failure, policy frameworks must
15 articulate and shape this vision, accounting for the diversity of perspectives, creating a
16 structure within which different actors can work together to drive transformative change.
17 Given the "localness" of SLES, this means accounting for citizen and community objectives,
18 as well as sectoral, regional, and national priorities.

19
20 SLES "smartness" can help optimise the system according to these objectives. However,
21 given that SLES are not operating in isolation, but are connected to the wider energy
22 system, this requires a consideration of scale; it is likely that conditions or parameters
23 relating to the wider system will be necessary to inform SLES optimisation (and indeed that
24 SLES optimisation may impact the wider energy system). Protocols for sharing data within
25 the SLES and between the SLES and wider system must enable the necessary data to be
26 available and usable in real time. Care must be taken in the design phase to ensure the
27 SLES has access to the data streams required for its optimisation, which may require
28 additional monitoring equipment to be installed.

29
30 This raises further policy implications associated with the real time sharing of operational
31 data between actors within the SLES and between the SLES and wider network; data
32 ownership must be established, value streams associated with the data needs to be
33 considered (e.g. does it have commercial value or is it presumed open), care taken to
34 ensure customer protection is maintained, and standards may need to be developed to
35 ensure available data is usable within the cyber physical framework being implemented.

36 6.1.2 Demand articulation

37 This considers "users" of SLES, and the demand for such systems which may be necessary
38 to ensure continued uptake and innovation. Referring back to Figure 4, it's important that
39 SLES are designed, managed, and governed in a way that local stakeholders perceive
40 benefits. These local stakeholders, who can be considered "users" of SLES, include citizens,
41 community groups, local authorities, and local businesses, who may all benefit directly (e.g.
42 from reduced household energy bills) or indirectly (e.g. in meeting net-zero targets, living in

1 cities with cleaner air) from SLES. To support innovation and roll out of SLES, policy
2 frameworks, regulations, market access and governance structures must ensure that SLES
3 are able to attend to these demand signals.

4 6.1.3 Policy-co-ordination

5 This calls for policy co-ordination across different systemic levels, which for SLES requires
6 thinking about the potential for additional institutional implications resulting from a shift
7 toward more localised systems. This may call for more locally relevant policy and regulation,
8 more localised planning (for example to deliver to locally specific goals and purposes), and a
9 greater involvement of local authorities at different scales in governing the operation of (and
10 investment in) local energy systems. The exact nature of this involvement within a local
11 energy system is unclear, and needs to be more explicitly considered alongside the broader
12 goals of both the local and national energy systems, examining how local decision making
13 and policy setting could support the delivery of these goals.

14

15 The “local” element of SLES raises further implications related to equity and governance.
16 From a technical perspective, the elements of a local energy system may be understood by
17 considering how physical resources (such as supply, demand, and storage technologies in
18 the context of electricity or heat) are connected to local energy infrastructure. As the
19 interviews highlighted, the precise arrangement of physical networks may be an important
20 determinant of the ultimate structure of local energy system. The position on a substation, for
21 example, may decide whether two homes or business are more or less likely to be
22 interconnected through a local energy market, and may therefore determine whether they
23 are able to offer (and benefit from providing) energy or flexibility services. While SLES may
24 support more localised and active network management, policy makers must consider how
25 this impacts on competitive access to markets (operational today and in the future) within
26 and between local energy systems, and whether some actors may benefit and other lose out
27 due to the technical infrastructure arrangements.

28 6.1.4 Reflexivity

29 This calls for governance structures and regulations that enable experimentation, learning
30 and adaptation. For SLES this is particularly pertinent for two key reasons. The first is that
31 SLES are still incredibly new, and while they are anticipated to deliver a wide range of
32 outcome benefits to a wide range of actors, it’s not yet clear whether their current
33 arrangements can or will deliver expected outcomes, and whether there may be
34 unanticipated and unintended negative consequences. To ensure SLES continue to deliver
35 against their shared goals and objectives, policy structures need to be adaptive to lessons
36 learnt during this early stage of SLES development. This also means ensuring that the
37 necessary data is collected to allow SLES to be effectively evaluated.

38

39 Further design considerations for SLES emerge when considering the use of ‘smart’
40 technologies (e.g. to collect, store, and share data) and processes (e.g. artificial intelligence
41 and autonomous decision making capabilities) to optimise the system along a number of key
42 outcome variables. This is because the available energy resources, data, and intended
43 outcomes may change over time, so the design of SLES cyber physical infrastructure must

1 be agile, responsive, and flexible to these changing conditions, allowing the system to
2 remain “smart” as things change.

3 6.2 Limitations and further work

4 This work has opened a structured discourse around smart local energy systems, their
5 purpose/goals, and the elements and interconnections they embody. However, we recognise
6 that this initial exploratory study presents a number of limitations, and consequently,
7 opportunities for further research to extend the insights generated here.

8

9 While the work did aim to capture diverse perspectives of SLES through both interviews and
10 literature review, on reflection it is overly informed by academic insights. The literature
11 review did include grey literature as well as academic, however, the inclusion of insights
12 from policy makers, practitioners, and others working at the forefront of SLES development
13 (e.g. via interviews or case study work research) would add value. Similarly, it would be
14 useful to explore how insights from different cultural and geographical contexts globally
15 differ, and how SLES (or elements of SLES) are evolving differently in different contexts.

16

17 This work has also raised questions around the origin of pressures (and anticipated benefits)
18 driving SLES transition. Further work exploring where these pressures originate (e.g. from
19 incumbents within the existing regime, the landscape, or elsewhere) and who benefits (and
20 who will pay) from the SLES regimes created in response to these pressures would be
21 useful to understand: (1) conceptually what SLES regimes look like and how they are
22 different to current regimes (e.g. are they purposive, are they capable of delivering radical
23 change, or are they just incumbents responding to threats in the regime to maintain stability
24 and power) and (2) systematically the benefits (and negative consequences) that are
25 expected to accrue – what and to who – to explore the distributional effects and issues
26 related to energy justice.

27

28 Furthermore, this work didn't seek to understand how smart local energy systems came to
29 be (e.g. through alignment of combinations of social and technical niches) and didn't
30 consider in detail how the presence or absence of different SLES elements enable outcomes
31 to be delivered. Figure 4 and Figure 5 illustrate how these pathways could be very important
32 in allowing outcomes to be realised; to ensure the wider ranging and more nuanced goals of
33 smart local energy systems can be successfully delivered on, it is important that system
34 elements and their interconnections are understood, and mapped to these intended
35 outcomes. Further work is recommended to explore in more detail the pathways by which
36 the presence (or absence) of 'smart' and 'local' elements (including how they are connected)
37 can deliver beneficial outcomes and mitigate negative ones.

38

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- 41
42

1 Appendix

2 Search strategy

3 In the first instance, the search for the seminal studies in this area were identified by the use
4 of the exact terms of “smart energy”, “local energy”, “smart energy system”, “local energy
5 system” and “smart local energy system” in the following databases:

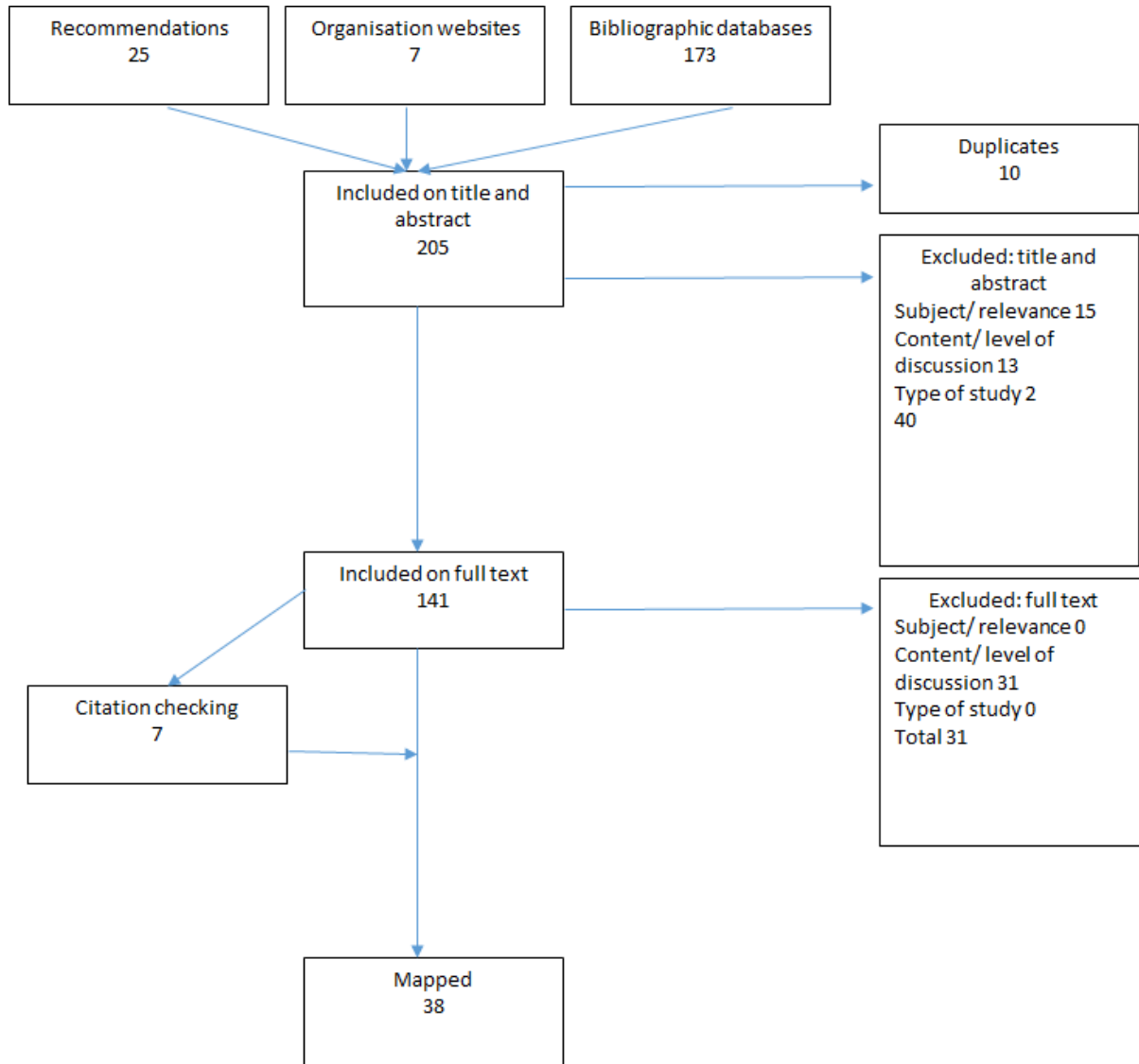
6 Databases

- Scopus
- Web of science
- Ei Compendex
- Engineering Village –
GEOBASE
- IBSS
- Sociological Abstracts
- ABI/Inform
- Periodical Abstracts PlusText
- Applied Science &
Technology Abstracts
- Journal of Economic
Literature
- Current Abstracts

Websites

- UK Energy Research Centre <http://www.ukerc.ac.uk/>
- IEEE Power & Energy Society <https://www.ieee-pes.org/>
- Department for Business, Energy & Industrial Strategy
<https://www.gov.uk/government/organisations/department-for-business-energy-and-industrial-strategy>
- Ofgem <https://www.ofgem.gov.uk/>
- Citizens Advice <https://www.citizensadvice.org.uk/>
- Sustainability First <http://www.sustainabilityfirst.org.uk/>
- Distribution Network Operators
- National Grid <https://www.nationalgrid.com/>
- Cambridge Energy Policy Research Group working papers
<https://www.eprg.group.cam.ac.uk/>
- European Commission Research and Innovation (Energy)
<https://ec.europa.eu/research/energy/index.cfm>
- US Department of Energy (including SciTech Connect) <https://www.energy.gov/>

Search results



Flow diagram of the systematic review process

Characterising included studies

The studies meeting the inclusion criteria after the initial screening were coded according to the following key characteristics:

- Date of publication
- Geographical location
- Author affiliation
- Journal academic discipline
- Keywords
- Name of intervention or project
- Perspective
- Study aims
- Aim of intervention
- Study methods
- Concepts covered
- Components of concepts
- Measures of success
- Implementation issues

Keywords

Keywords used in journals to help readers navigate their topic of interest and are a helpful way of determining how the authors describe their own work.

Keywords were recorded exactly as described in the journal, then grouped into themes of keywords. The keywords themes indicated interest in:

- The *methods* used in the study, most of which were modelling and simulation methods
- *Energy system management* included keywords such as demand response, or implementation strategies.
- *Energy generation* keywords included smart grid or smart heat networks.
- *Energy futures* keywords included business model or energy transitions.
- *Technology* included keywords of Information technology and Web of things,
- *Scale and place* keywords included local planning, scale and spatiality,
- a small cluster of keywords were about energy justice such as theories of justice, energy justice and sustainability.

There was little discernible pattern within the theme with most keywords coded once i.e. used by one study.