

1 **Mortality implications and factors associated with non-engagement in a public**
2 **epilepsy care initiative in a transient population.**

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21 Word count (Main Body): 1,530

22 Word count (Abstract): 217

23 Number of Illustrations: 1

24 Number of tables: 2

25 Number of References: 17

26 Number of characters in title: 85
27

28 Search terms: Premature mortality; treatment gap; Verbal autopsy; Transient population;
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56 Financial Disclosures

57 AC was the recipient of a short-term studentship from the Indian Council of Medical
58 Research.

59 GS has received research grants but no personal income from Indian Council of Medical
60 Research in relation to this project.

61 SS receives salary support from the Indian Council of Medical Research as Senior Research
62 Fellow.

63 NB, RB, BSP and AC and SS have no disclosure to report.

64 JWS reports personal fees from Eisai, UCB and Zogenix, grants from Eisai, UCB and GW
65 Phama, outside the submitted work.

66

67 **Statistical Inputs:** Gagandeep Singh, Namita Bansal (see Acknowledgements)

68

69 **Compliance:** The study and its reporting are compliant with current STROBE requirements.

70

71 **Study Funding:** This study was supported by an *Ad-hoc* (No. 5/4-5/127/Neuro/2013-
72 NCD-I) and STS project (No. STS/2018-04293) grants from the Indian Council of Medical
73 Research (ICMR).

74

75

76 ABSTRACT
77

78 *Background:* Community-based, public care programs are a requisite to close the epilepsy
79 treatment gap in disadvantaged communities in low and middle-income countries. Potential
80 beneficiaries may, however choose not to engage in these programs. *Aims:* To describe
81 factors associated with, and mortality consequences of non-acceptance of a public epilepsy
82 care initiative. *Methods:* In this cross-sectional study, we contacted 207 (36%) people out of
83 575 who screened positive for epilepsy during a population-based survey of 59,509 people.
84 They were invited for neurological evaluation and care provision (including antiseizure
85 medications) but chose not to engage. Structured questionnaires and qualitative interviews
86 were conducted to determine reason for their non-engagement. Factors associated with
87 non-engagement were evaluated by univariate and multivariate analysis. We conducted
88 verbal autopsies for those who had died. *Results:* Ten (5%) of the 207 individuals died since
89 the initial screening, six, due to epilepsy-related causes. Of those who could be contacted
90 (n=48), 40 (19%) were confirmed to have epilepsy. Non-engaging individuals were likely to
91 be older (OR: 1.02; 95%CI, 1.01, 1.11), locals (OR: 4.32; 95% CI, 1.55, 12.03), and earn
92 less than US\$ 78/month (OR: 3.6; 95%CI, 1.62, 8.06). Reasons for not engaging included a
93 belief that epilepsy is inconsequential, loss of daily wages owing to health care facility visit
94 and physical infirmity. *Conclusions:* Non-acceptance of a community-based public epilepsy
95 care initiative is associated with high premature mortality, mostly attributed to epilepsy
96 related causes. Older age, ethnic status and economic deprivation are factors associated
97 with non-acceptance, though the underlying reasons may be varied.

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99

100 **Key Words:** Premature mortality; Risk factors; Verbal autopsy; Low and middle-income
101 countries

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104 Introduction

105

106 An enduring propensity to seizures is a characteristic feature of epilepsy¹. Seizures in most
107 people with epilepsy, however, remit with simple, low-cost treatment regimens²⁻⁴. Over
108 three-quarters of these people live in low and middle income countries (LMICs) and up to
109 three-quarters of whom are unable to access treatment on account of socio-cultural,
110 economic, political and health systems' issues^{5 6 7 8 9}. This treatment gap is compounded by
111 resource constraints, mainly encompassing the lack of specialists, diagnostic facilities,
112 medicine supplies and healthcare inequity in a mostly pay "out of pocket at delivery"
113 environment^{10 7,11}. Surveys have showed a dismal picture in terms of availability and
114 affordability of even low-cost traditional anti-seizure medications (ASMs)¹².

115

116 Public financing of comprehensive epilepsy treatment in resource-limited settings averts
117 substantial disease burden in a cost-effective manner in simulated models¹³. Realistically,
118 however, community-based interventions with free-of-charge ASMs have been rarely
119 implemented^{3,4,14,15}. These community projects have been challenged by uncertain and
120 incomplete turn-outs as well as modest attrition rate¹⁴. Directing attention to people with
121 epilepsy who choose not to engage in such programs may provide indications for scaling up
122 epilepsy coverage. Besides, an assessment of the influence of peoples' attitudes towards,
123 and behaviours regarding, epilepsy and its treatment on the choice/s to access (or not) care
124 is desirable¹⁶.

125

126 We implemented a programme to provide care in the community for people with epilepsy¹⁷.
127 Some chose not to engage in the program. We subsequently reached out to these people to
128 ascertain their current condition and to determine if they had epilepsy and, in which case,
129 factors associated with, and reasons for non-engagement. Here, we describe our approach
130 to reach the people who chose not to participate.

131

132

133 **Methods**134 Study settings

135 The methodology for the community-based intervention in Ludhiana, an industrial city in
136 Northern India has been previously reported¹⁷. Briefly, potential participants were identified
137 during a door-to-door, community screening survey using a previously translated and
138 validated questionnaire by field health workers^{18,19}. People who screened positive were
139 invited for neurological evaluation at a teaching hospital in the district. The evaluations
140 inclusive of EEG recording, MRI brain scanning and treatment planning were provided free-
141 of-charge and transport costs, reimbursed. Once a diagnosis of epilepsy was confirmed, the
142 participants entered a cluster-randomized trial, which encompassed cost-free ASM
143 provision, epilepsy self-management and stigma abrogation and monitoring (for seizure
144 control and ASM adherence) either at home by field health workers or at clinic as usual. A
145 proportion of those who screened positive for epilepsy in the initial survey chose either not to
146 present for neurological examination and participate in the trial. Soon after the evaluation
147 phase finished, we undertook a cross-sectional study with limited evaluations using mixed
148 methods of those who chose not to engage in the care initiative.

149

150 Participants

151 Non-engaging individuals were those who failed to visit hospital clinic despite three
152 telephonic reminders and an additional home visit by study team field-workers during the
153 initial screening and evaluation exercise¹⁷.

154

155 Field visits and assessments

156 We revisited the homes of non-engaging people approximately 12 months after screening.
157 Subsequently, telephonic contact was attempted with those who were either untraceable and
158 whose houses were found locked during the revisits. If telephonic contact was established,
159 their houses were visited again. During the home visits, the study team explained the purpose

160 of their visit and nature of the investigation and obtained written informed consent.
161 We first conducted unstructured, tape-recorded interviews to capture free views of the people
162 with presumed epilepsy. In these interviews, reasons for not engaging were probed.
163 Perceptions about epilepsy and the need for treatment and knowledge about treatment
164 options were explored. The offer of care was renewed. Next, the team administered a
165 structured questionnaire, prepared from items provided by two senior investigators (GS,
166 RKB) and resolved and finalized after consensus. Items in the questionnaire were read out
167 and responses recorded. Neurological evaluations to determine diagnoses were performed
168 in the home environment. No investigations were performed but past medical records when
169 available, were perused and findings recorded. Lastly, we visited the homes of those who
170 had died since the initial screening. During these visits, a neurologist (GS), experienced in
171 verbal autopsy protocols, used the WHO verbal autopsy tool to ascertain the cause/s of death
172 in those who died^{20,21}. A family member or someone in the household, who was aware of
173 circumstances surrounding the death provided the information.

174 During home visits, we collected demographic information including age, sex, religion,
175 educational and income. We used these data to estimate socio-economic status according
176 to the Revised Kuppuswamy scale²². This scale is a composite scale derived from
177 educational achievement, employment and family income that correlates with the presence
178 of several health conditions and has been widely used in India for over three decades. We
179 extracted demographic data of those who could not be contacted from forms used during the
180 initial screening campaign. Details about epilepsy, health seeking behaviours and reasons
181 for previous non-attendance were also recorded. The basic version of the latest International
182 League Against Epilepsy seizures and epilepsies classifications were used^{23,24}. Two
183 clinicians coded potential cause/s according to ICD-10 in those who had died.

184 Qualitative assessments

185 The tape-recorded versions of the unstructured interviews were transcribed to Punjabi
186 language and these were reviewed by two co-authors experienced in qualitative interview
187 analysis (AC, RKB) ²⁵. They assembled the transcripts in to a thematic framework and then,
188 indexed and sorted themes and subthemes. These were then independently interpreted and
189 discussed to achieve consensus and presented at meetings of the study team.

190 Statistical analyses

191 Purposely, two groups were constituted: (i) those who attended neurological evaluation and
192 enrolled and (ii) those who did not attend despite reminders. Data normality was assessed
193 using the Shapiro-Wilk test. The association of non-engagement with various explanatory
194 variables including age, sex, education, income, socio-economic status, ethnic origin (native
195 Punjabi Vs. interstate migrant) and prior use of antiseizure medications were first explored
196 in univariate analyses. Categorical variables were compared using the Chi Square test and
197 continuous variables, by the Wilcoxon rank sum test. Those variables for which, $P < 0.2$ were
198 entered in to a logistic conditional regression model. Odds ratios with their 95% Confidence
199 Intervals were estimated to identify variables associated with non-engagement (at $P < 0.05$).
200 For this model, socio-economic status was treated as a binary variable with higher class as
201 the reference category. Stata version 15.0 (StataCorp TX, USA) was used for analysis.

202

203 Ethical and funding considerations

204 The study was approved by the Ethics Committee of Dayanand Medical College & Hospital
205 (vide IEC no. 2017-281). The community trial was registered with the Clinical Trial Registry
206 of India (Re.: 2017/09/015380). Data will be available at Dryad to interested researchers
207 upon reasonable request.

208

209 **Results**

210 Circumstantial outcomes

211 Of 59,509 people surveyed, 575 (0.96%) screened positive for epilepsy and were invited for
212 further neurological evaluation. Two hundred-and-seven (36.0%) of them declined the
213 invitation and 368 (64%) accepted (Fig. 1). A year later, to assess reasons for decline in the
214 207 people who did not engage, we found 39 (19% of the non-attendees) locked households
215 and 44 (21%) house relocations. Another 46 (22%) were unwilling to be interviewed and 20
216 (10%) were missing or unaccounted for. Ten (5%) individuals had died since the initial
217 screening (Fig. 1). The remainder 48 (23%) were evaluated for epilepsy. Epilepsy was
218 confirmed in 40 (19%) and refuted in eight (4%). Eventually, 38 (18%) of those considered to
219 have epilepsy were interviewed. Two refused to participate in the interview (Fig. 2).

220

221 Mortality

222 The unadjusted marginal probability of death in those who chose not to engage in the care
223 initiative (n=207) was 0.057. This was elevated in comparison to the enrolled group (n=240),
224 which experienced only 2 deaths (suicide: 1; dengue-related: 1) in the same period of time,
225 giving a crude odds ratio of 5.8 (95% Confidence Intervals, 1.26 to 26.76) (P=0.024). *Post*
226 *hoc*, the achieved power with an α of 0.05 and confidence limits of 95% was estimated to be
227 1.00. Verbal autopsies (n=10) suggested six deaths directly related to epilepsy (Table 1),
228 including status epilepticus (n=5) and possible SUDEP (n=1). Two were attributed to the
229 underlying condition that led to epilepsy.

230

231

232 Factors associated with non-engagement

233 Non-engaging people were likely to be older [Mean \pm SD age: 26 \pm 16 years Vs. 33 \pm 20
234 years (in participating individuals); p=0.019], locals (as opposed to immigrants) [n=33
235 (87%) Vs. n=92 (62%) in the participating subgroup; p=0.002], and have a family
236 income less than US\$ 78/month [n=18 (47%) Vs. n=58 (24%) among participants;
237 p=0.003] (Table 2). In the multivariate analysis, age (OR: 1.03 ; 95%CI, 1.01, 1.11),

238 ethnic status (OR: 4.32; 95%CI, 1.55, 12.03), lower income (OR: 3.62; 95%CI, 1.62,
239 8.06) and socio-economic status (OR: 3.91; 95%CI, 1.64, 9.31 for lower socio-
240 economic status) were associated with non-engagement. Thirty of the non-engaging
241 individuals were on ASMs and 11 had a seizure in the preceding month. Reasons for
242 non-engagement included indirect costs associated with neurological evaluations
243 (n=11; 29%), inability to travel on account of disability (n=9; 24%) and being on prior
244 satisfactory treatment (n=20; 53%) (Fig. 2). Several provided more than one reason for
245 non-engagement. *Post hoc*, we compared age and gender distribution of those non-
246 engaging who could be contacted with those who could not be contacted and these
247 were found to be similar (P=0.103 for age; P=0.819 for gender distribution).

248

249 Qualitative assessments

250 Major themes emerging from the qualitative analysis included being on prior treatment
251 with good seizure control, a day's income loss for hospital visit, incapacity to attend
252 hospital due to frailty and consequently need of an escort. Other reasons were distinct
253 as verbatim quotes below suggest:

254 (Mother of a child with epilepsy) *"My husband did not allow us to come over. He said*
255 *this is a medical college project and in these teaching medical colleges, patients are*
256 *handled by amateurs. Students might give wrong medicines and these might produce*
257 *side-effects....."*

258 (An immigrant labourer) *"I took medicines for several years but my seizures were not*
259 *controlled. The medicines led to only dizziness but no fever. I feel that somebody back*
260 *in my hometown has performed a kind of black magic. I fall to the ground with teeth*
261 *clenched and become stiff."*

262 (Father of child with epilepsy) *"We go out of town to get his medicines. I am not sure if*
263 *it is a doctor or just a pharmacist but he is seizure-free. I do not want to get in to the*
264 *hassle of filling up so many forms."* He, however agreed to respond to the

265 questionnaire.

266 (Grandmother of child with presumed seizures) "*She just perhaps fainted a couple of*
267 *times. I do not think that she needs any treatment.*"

268

269

270 **Discussion**

271 The findings of this study underscore the implications of non-engagement in a public care
272 program in many ways. Individuals who chose not to engage were nearly six-times more
273 likely to die in contrast to those who enrolled. This alarming finding, though unexpected,
274 confirms the premature mortality burden associated with epilepsy in LMICs²⁶. Sixty percent
275 of the deaths were related to epilepsy. Population-based studies of mortality from the
276 LMICs are few but it can be inferred from a meta-analysis of these studies, that the
277 proportionate mortality due to status epilepticus (5-57%) and SUDEP (1-20%) is high²¹. In
278 comparison, studies from HICs have shown that the risk of dying due to status epilepticus
279 and SUDEP are as low as 0.2/1000 and <1.5/1000 people respectively²⁷. Our findings
280 emphasize the public health implications of premature mortality patterns associated with
281 epilepsy in disadvantaged communities²⁸. A considerable number of premature deaths can
282 be prevented by implementing an affordable and high-quality public care provision program
283 for epilepsy in LMICs. Our findings also explicate the excellent performance of verbal
284 autopsies in assigning causes of death directly attributed to epilepsy (Table 1) that despite
285 the susceptibility to misclassification bias²⁰.

286

287 The challenges encountered in carrying out a public care initiative for epilepsy are
288 emphasized in this report. Our community-based reassessment confirmed the transient
289 nature of the population with frequent migration in and out of and within the study area.
290 Despite this, non-engagement was associated with being local in the multivariate analysis

291 (Table 2). This could be related to different treatment-seeking attitudes of locals and
292 migrants. Other factors associated with non-engagement included older age and lower
293 socio-economic status (Table 2). Our structured and qualitative assessments identified
294 various reasons for non-engagement; many people offered more than one reason (Fig. 2).

295

296 There are several limitations to our study. These include its cross-sectional design, large
297 number of unaccounted respondents, the lag between death and verbal autopsy and the
298 diagnostic uncertainty in those who died²⁹. We were unable to establish contact with a large
299 number of people who did not engage as they were mainly impoverished interstate migrants,
300 thus, predisposed to emigration and relocation. Epilepsy in transient populations has been
301 previously addressed³⁰. The challenges presented to implementing a care program including
302 barriers to care provision by emigration in resource-constrained settings, however, have not
303 been previously emphasized. Nation-wide linking within health databases could be a solution
304 but seems unrealistic because of resource constraints and large populations.

305

306 **Conclusions**

307 Our study underscores the high mortality associated with epilepsy in disadvantaged
308 communities. Besides, our findings provide insights to the demand-side, individual-level
309 beliefs and behaviours of people with epilepsy. Implementing an epilepsy-care initiative in
310 communities with limited resources may encounter such issues. Stigma and misbeliefs
311 about epilepsy causes are rife as shown in the unstructured assessments. Marginal
312 expectations and perceptions about epilepsy treatment still exist as some people resign to
313 the futility of medications to control seizures, whilst others believe that the odd seizures are
314 too trivial to be treated. Clearly, community awareness campaigns need to address these
315 misperceptions. Lastly, cutting across the demand-side barriers by devising innovative user-
316 friendly approaches will be critical to the success of public epilepsy care programs.

317

318

319 **Funding:** The study was funded by an *Ad hoc* grant no. No:5/4-5/127/Neuro/2013-NCD-I of
320 the Indian Council of Medical Research.
321

322 **Acknowledgements:** This study was supported by an *Ad-hoc* grant from the Indian Council
323 of Medical Research (ICMR). The authors are grateful to Dr. Kurupath Radhakrishnan,
324 Advisor, Neurology to the ICMR, Dr. Meenakshi Sharma, Scientist E, Non-communicable
325 Diseases Division, ICMR, New Delhi and Dr. Geetha Menon, National Institute of Medical
326 Statistics, ICMR, New Delhi for helpful suggestions in planning and implementing the study;
327 Dr. Namita Sharma for the statistics; and the Department of Health, Government of Punjab
328 State, India and the Office of the Civil Surgeon, Ludhiana District for the logistic support. A
329 number of ASHA workers from the Health Department helped in the study. JWS is based at
330 UCLH/UCL Comprehensive Biomedical Research Centre, which receives a proportion of
331 funding from the UK Department of Health's NIHR Biomedical Research Centers funding
332 scheme. He receives support from the Dr. Marvin Weil Epilepsy Research Fund, the
333 Christelijke Vereniging voor de Verpleging van Lijdersaan Epilepsie, Netherlands, and UK
334 Epilepsy Society.

335

336 **Authors' statement:** We confirm that we have read the Journal's position on issues
337 involved in ethical publication and affirm that this report is consistent with those guidelines.

338

339 **Conflict of Interest**

340 The authors declare no conflict of interest in relation to this work.

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424 Table 1: Reasons of death in those who died.

425

S No.	Gender	Age at death (years)	Cause of Death* (Immediate / Underlying causes)	VA code	ICD 10 code	Time between death and VA (days)#	Treatment
1.	Female	37	Encephalopathy / HIV/AIDS related	VAS-01.03	B24	301	On ASMs - records not available
2.	Male	20	Probable SUDEP / Epilepsy	VAS-08.01	G40.909	315	Nil
3.	Male	43	Status epilepticus / Epilepsy	VAS-08.01	G40.901	272	Nil
4.	Female	12	Status epilepticus / Epilepsy	VAS-08.01	G40.901	55	On ASM; had many seizures/month; died in hospital
5.	Male	37	Aspiration pneumonia / Brain Tumor	VAS-02.99	C71.9	201	(Levetiracetam 500 mg bid; rare seizures)
6.	Female	60	Status epilepticus / Epilepsy	VAS-08.01	G40.901	230	On ASMs but records not available 2-3 seizures/month
7.	Female	10	Status epilepticus / Epilepsy	VAS-08.01	G40.901	256	On ASMs; details not available; poor adherence due to poverty
8.	Male	7/12	Status epilepticus / Epilepsy	VAS-08.01	G40.901	193	On ASM; records not available
9.	Male	45	Encephalopathy / Lung cancer	VAS-02.03	C39	238	Nil
10	Male	60	Unclear / Stroke	VAS-08.01	I63.9	238	On ASMs: records not available

426 *The recorded immediate and underlying causes of death could not be obtained as medical
 427 records and death certificates destroyed during funeral in all cases.

428 #The large and variable time-gap between death and verbal autopsy reflects the unexpected
 429 occurrence of the deaths and cross-sectional design of the study.

430

431

432 Table 2. Comparison of socio-demographic characteristics of trial-enrolled and non-engaging
 433 respondents.

Characteristics	Participants (n=240)	Non- engaging respondents (n=38)	Univariate comparison		Multivariate analysis	
			Chi- square	Statistical significance	OR [95% Conf. Interval]	Statistical significance
Age (Mean ± SD) (years)	26±16	33±20		0.019	1.03 (1-1.1)	0.026
Gender: Female	80 (33%)	15 (39%)	0.550	0.458	1.2 (0.49-2.9)	0.685
Ethnic origin: Punjabi	148 (62%)	33 (87%)	9.153	0.002	3.85(1.35-10.9)	0.011
Education: Illiterate	106 (44%)	17 (45%)	0.004	0.984	1.21 (0.49-2.95)	0.676
Occupation (Self): Unemployed	153 (64%)	28 (74%)	1.425	0.233	1.75 (0.6-4.8)	0.278
Family Income / Month: Less than US\$ 77.6/month	58 (24%)	18 (47%)	8.890	0.003	4.2 (1.8-9.8)	0.001
Socioeconomic Class*	197 (82%)	24 (63%)	7.209	0.007	4.17 (1.7-10.2)	0.002
Marital Status: Single/Divorce	153 (64%)	22 (58%)	0.482	0.487	1.59 (0.5-4.6)	0.392
Prior use of anti-seizure medications	156 (65%)	28 (74%)	2.300	0.129	2.58 (0.97-6.82)	0.057

434

435 *Based on Revised Kuppuswamy Scale (Ref. 11)

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438 LEGENDS TO FIGURES

439

440 Fig. 1. Flow chart depicting the circumstantial outcome of screened-positive subject during
441 and after the door-to-door population survey (Ref. 10).

442

443 Fig. 2. Diagrammatic representation of reasons (elicited during the structured interviews)
444 attached with non-participation in the epilepsy care initiative.

445

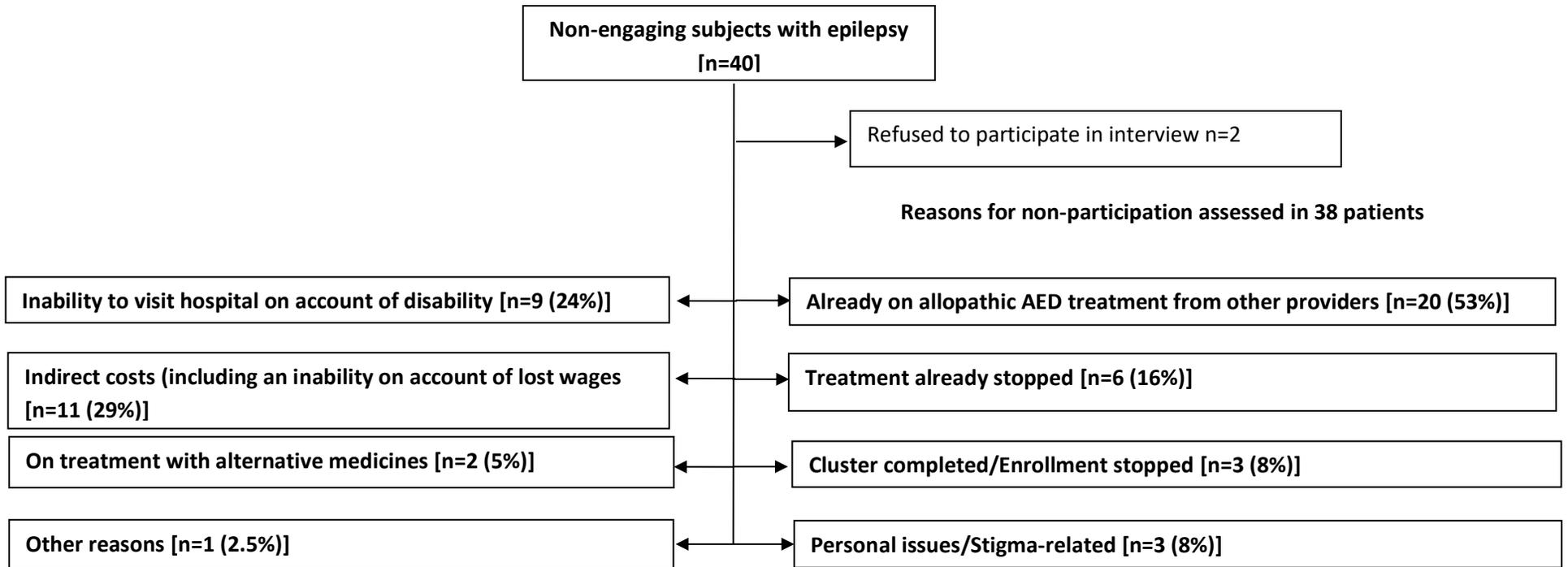


Fig 2

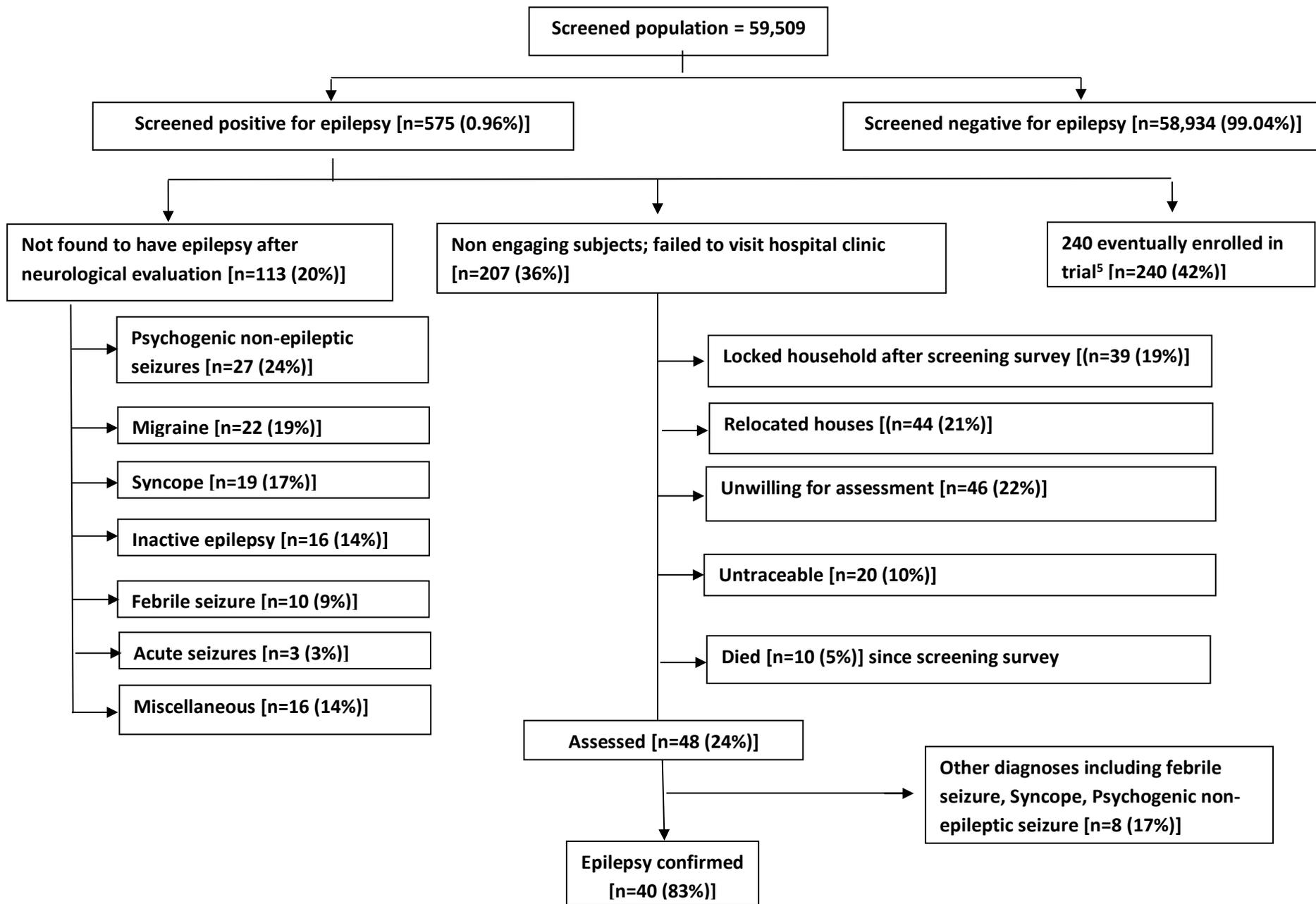


Fig 1