

1 **TRENDS AND SPATIAL DISTRIBUTION OF MMR VACCINE COVERAGE**  
2 **IN BRAZIL DURING 2007-2017**

3

4 Measles is a highly contagious and vaccine-preventable viral disease that usually  
5 manifests with high fever, rash and cough or conjunctivitis or coryza, and can lead to  
6 complications such as blindness, encephalitis or death [1]. In 2016, the Region of the  
7 Americas was declared as free of the endemic transmission of the measles virus [2].  
8 However, as the measles virus has been circulating worldwide, it is imperative that  
9 countries reach the target of 95% coverage of measles-containing vaccine [3].

10 In February 2018, the last outbreak of measles in Brazil began~~an outbreak has started in~~  
11 Brazil, where the last autochthonous cases had been registered in 2000. As of 248  
12 January~~October~~ 2019~~8~~, 10,302,044 cases of the disease were confirmed, of which  
13 9,803,629 were registered in the state of Amazonas, 355,330 in Roraima, 62 in Pará,  
14 4636 in Rio Grande do Sul, 1948 in Rio de Janeiro, ~~17 in Pará~~, 4 in Pernambuco, 4 in  
15 Sergipe, 3 in São Paulo, 3 Bahia, 2 in Rondônia and 1 in Distrito Federal [4]. In the states  
16 of Amazonas, which comprises 95% of the confirmed cases, the incidence was higher  
17 among children under 1 year of age (2,189.3 per 100.000 inhabitants), followed by the  
18 age groups 15-29 years (427.2 per 100.000 inhabitants) and 1-4 years (354.1 per 100.000

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19 [inhabitants](#)). Most cases have been registered in the North region (99.26,8%) and the D8  
20 genotype has been identified among the confirmed cases, which is identical to the one  
21 that has been circulating in Venezuela since the epidemiological week 26 of 2017 [5].

22

### 23 **MMR coverage and measles outbreaks**

24 We used MMR coverage data available through the Information System of the National  
25 Immunization Program (SI-PNI) of the Brazilian Ministry of Health (MoH), from 1  
26 January 2007 to 31 December 2017. [In Brazil, vaccination coverage is obtained through  
27 an administrative method, based on the number of doses and the target population \[6\];  
28 therefore, coverage can be above 100% when the number of doses administered in the  
29 municipality is greater than the number of residents in a specific age group and time  
30 period.](#) According to the national immunization schedule, the first and second doses of  
31 the MMR must be offered to children aged 12 and 15 months, respectively. The [coverage](#)  
32 target for MMR [coverage](#) adopted by the MoH is 95% for the eligible age groups, in  
33 accordance with the World Health Organization recommendation.

34 During 2007-2016, the 95% target was achieved for the first dose of MMR among  
35 children aged 12 months; however, national coverage decreased to 85% in 2017. For the

36 second dose, at 15 months of age, the target was not achieved during 2013-2017. After  
37 two years with none confirmed cases, there was a marked increase in reported cases in  
38 2018. As of ~~248 January~~ ~~October~~ 2019, 10,302,044 measles cases were confirmed, most  
39 of them (95,898,6%) in the states of Amazonas and Roraima, both in the North region.  
40 The D8 genotype has been identified among the confirmed cases [4], which is identical  
41 to the one that has been circulating in Venezuela since the epidemiological week 26 of  
42 2017 [5] (Figure 1).

43 Nationally, the 95% target was achieved for the first dose of MMR from 2007 to 2016  
44 among children under one year of age; however, national coverage decreased to 85% in  
45 2017. For the second dose, the target was not achieved in the period under study.

46 Applying the third order moving averages smoothing technique, a downward trend in the  
47 national coverage was identified from 2014 onwards, which can also be seen in the  
48 analyzes stratified by regions. A steeper decline was observed for the North region, where  
49 coverage has remained below the 95% target since 2015, reaching 77% in 2017. The  
50 Southeast, South and Center-West regions also did not reach the target in 2017 (Figure  
51 2).

52

53 **Time trends**

54 We used linear multilevel regression models to calculate time trends at country, region  
55 and Federal Unit levels using the approach described by Victora et al [7]. ~~The contribution  
56 of poor and rural populations to national trends in reproductive, maternal, newborn, and child  
57 health coverage: analyses of cross-sectional surveys from 64 countries. The Lancet Global Health.  
58 2017;5(4):PE402-E7.]~~ Aggregation at each level was done by pooling all municipalities  
59 with available data for the years under study, considering each years' estimate as level  
60 one units, and regions or Federal Units as level two units. We also estimated the annual  
61 percentage change (APC) of MMR coverage using the Prais-Winsten regression [8].

62 The multilevel approach indicated that all regions have significant downward trends,  
63 which can also be seen at the state level. Conversely, most trends were considered as  
64 stable using the Prais-Winsten procedure, although with high values of APC. Consistent  
65 with the results from the multilevel approach, the state of Ceará presented a significant  
66 positive APC. In addition, the North region presented a marked downward trend,  
67 especially in the states of Acre, Amazonas and Pará; the later had the steepest decrease in  
68 the period under study. Also, the states of Maranhão, Piauí, and Sergipe, all in the  
69 Northeast region, presented significant decreases over time [\(Table 1\)](#).

70

71 **Variations in spatial distribution**

72 In 2009, 26 out of 27 Federal Units reached the 95% target; the Federal District presented  
73 the lowest coverage. By 2013, most states maintained MMR coverage above the  
74 recommended target; however, the states of Amapá and Roraima, both located in the  
75 North region, presented decreases in coverage. The scenario worsened markedly in 2017,  
76 when two states in the North (Acre and Pará) and one in the Northeast region (Piauí)  
77 presented coverage below 80%. Only 11 out of 27 Federal Units met the 95% target in 2017.  
78 In the states of Pernambuco and Ceará, where measles outbreaks happened during 2013-  
79 2015 [3], actions were taken to intensify vaccination against measles during these  
80 outbreaks, which seem to have been maintained since then (Figure 3A).

81 We also analyzed the spatial point distributions of the MMR coverage of each of the 5,570  
82 municipalities in Brazil to obtain the kernel density estimation [9]; the kernel bandwidth  
83 (search radius) was 100 km and the smoothing function chosen was quartic (biweight). A  
84 higher concentration of municipalities below the 95% target was found in the South,  
85 Southeast and Northeast regions throughout the study period. In 2017, the states of Goiás  
86 and Pará, located in the Center-West and North regions, respectively, also presented areas

87 with high concentration of municipalities with MMR coverage below the target (Figure  
88 3B).

89 We investigated spatial autocorrelations using the global Moran's I, using 999  
90 permutations and considering a 5% significance level [10]. Significant positive spatial  
91 autocorrelations were observed for the MMR vaccine coverage moving averages in 2009  
92 (Moran's I = 0.108; p=0.001), 2013 (Moran's I = 0.095; p=0.001), and 2017 (Moran's I  
93 = 0.170; p=0.001), suggesting the existence of clusters in their spatial distribution.

94

## 95 **Discussion**

96 The ongoing measles outbreak in Brazil seems to be related to the decrease in MMR  
97 coverage among infants, especially in the states of the North region. Areas with high  
98 concentration of municipalities with coverage below the 95% target ~~were~~ ~~are more~~  
99 ~~susceptible to the spread of the virus~~, located mainly in the states of Pará, Maranhão, Piauí  
100 and Sergipe; these areas are more susceptible to the spread of the virus. Conversely, states  
101 such as Pernambuco and Ceará managed to keep MMR coverage above the target, even  
102 after the containment of the outbreaks that occurred during 2013-2015.

103 Global data point to a stagnation in the coverage of the first dose of measles-containing  
104 vaccines worldwide during 2000-2016; as a result, measles outbreaks continue to occur  
105 among unvaccinated individuals [11, 12]. In 2018, as of ~~1820 January~~ January 2019,  
106 16,5712,472 confirmed cases of measles were reported by 121 countries in the Region of  
107 the Americas; of these, most cases ~~(65%)~~ were registered in Brazil (61,9%) and  
108 Venezuela (34,1%) [5].

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January 2019

109 The ongoing outbreak in Brazil started in the state of Roraima, located in the North region,  
110 which shares borders with Venezuela. Roraima ~~and~~ has received a great number of  
111 migrants since 2015, following the economic crisis in the ~~neighboring~~ neighbouring  
112 country. Since its introduction in Roraima, the genotype D8 measles virus, imported from

113 Venezuela, has spread to six other states in Brazil, ~~apparently due to high circulation of~~  
114 ~~the virus and low levels of MMR coverage.~~ Elidio et al. [13], analysing the measles  
115 outbreak in Manaus, capital of the Amazonas state, suggested that although the  
116 reintroduction of the virus in the municipality may be linked to the outbreak in Venezuela,  
117 the spread of the virus was made possible by the low levels of measles vaccine coverage.  
118 The Brazilian National Immunization Program (in Portuguese, Programa Nacional de  
119 Imunizações do Brasil – PNI) was implemented in 1975 and, since then, has promoted

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120 free-of-charge vaccination countrywide [6]. Despite the advances achieved by the  
121 program over its 45 years of existence, our findings indicate that, similar to the Amazonas  
122 state which presented favourable conditions for the spread of the ~~virus~~; other  
123 Brazilian states are also at risk of facing measles outbreaks. This is -due to the large  
124 number of susceptible individuals who have not been vaccinated over the years, especially  
125 in the ~~n~~Northern and ~~northeastern~~Northeastern regions. This finding may be related to  
126 several factors, including socioeconomic, political, and cultural aspects [14, 15].  
127 A rapid monitoring of vaccination coverage was conducted in the state of Ceará,  
128 ~~n~~Northeast Brazil, which faced a measles outbreak in 2013-2015; the main reasons  
129 refereed by the parents/guardians for non-vaccination against measles in children were  
130 the lack of time, vaccine, or scheduling, and difficulty in getting to the place where  
131 vaccination was happening [16]. In addition, a literature review on the potential causes of  
132 vaccine hesitancy/refusal showed that personal factors could also play an important role,  
133 including doubts about the actual need for vaccines and its adverse events; also, health  
134 professionals who have rarely seen or cared for patients with vaccine-preventable  
135 diseases may be less inclined to strongly recommend vaccination and to provide reliable  
136 information to parents/guardians about these diseases [14].



137 Although analysing the coverage estimates at state level allows assessing the risk of  
138 spread of the measles virus to states with low coverage and with a decreasing pattern, we  
139 highlight the importance of monitoring the coverage at municipal level. The spatial  
140 analysis carried out in this study allowed identifying clusters of municipalities with  
141 coverage below the 95% target in different states, some of them with overall coverage  
142 above the target. This finding indicates that the likelihood of spread of the measles virus  
143 after introduction differ not only by state, but also by area and municipality. In addition,  
144 it is plausible ~~possible to suppose~~ that the MMR vaccine coverage might not be uniform  
145 across neighbourhoods of a municipality. ~~Estimates at neighbourhood level are not~~  
146 available at the national information system and, therefore, ~~so that~~ we were not able to  
147 explore this further.

148 We acknowledge some limitations of our study. Firstly, our results are based on  
149 administrative data, which can be affected by issues related to the coverage, completeness  
150 and consistency. In addition, it only includes doses applied in routine vaccination, as  
151 official information on the coverage of vaccination campaigns are not publicly available.  
152 ~~h~~However, this is the best data available at the national and regional levels, which has  
153 been used for public health decision-making.

154 Secondly, we only analyzed the coverages of the first and second doses of MMR at 12  
155 and 15 months of age, respectively, as these indicators are periodically calculated by the  
156 MoH; data on coverage of the second dose were available for a restrict period ~~(2013-~~  
157 ~~2017)~~ and no information was obtained for other age groups. Finally, data on the ongoing  
158 outbreak are being updated weekly by the MoH; we highlight the high number of cases  
159 still under investigation, as well as the substantial number of new suspected cases that  
160 have been reported weekly, indicating the rapid spread of the disease.

161 In Brazil, the MMR vaccine is available in more than 36,000 vaccination ~~rooms~~ sites  
162 located throughout the country. ~~As one of the additional actions to interrupt the ongoing~~  
163 ~~outbreak,~~ The MoH sent 13,504,000 supplementary doses of the MMR vaccine to the  
164 states presenting confirmed cases as one of the additional actions to interrupt the ongoing  
165 outbreak. The main objectives are ~~to be used for~~ blocking and intensification actions as  
166 well as ~~and~~ vaccination campaigns. Moreover, the MoH has supported states and  
167 municipalities to achieve the 95% coverage target by ensuring free supply of the MMR  
168 vaccine according to the national immunization schedule [4].

169 Our findings may contribute to target vaccination strategies in priority areas, where the  
170 coverages of the first and second doses of the MMR are below the 95% target, as well as

171 in areas showing a marked decrease in coverage. Strategic actions should be undertaken  
172 immediately to effectively stop the transmission of the measles, avoiding the spread of  
173 the virus to areas with low coverages of MMR. Moreover, it is essential to [extend these](#)  
174 ~~and~~ [actions to for travelerstravellers](#), migrants and refugees.

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#### 176 **Conflict of interest**

177 None declared

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