

Assessing needs for psychiatric treatment in prisoners: 3. Comparison of care received by black and minority ethnic prisoners and by white prisoners

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Abstract

Purpose

To investigate to what extent mental health treatment needs are met in white and BME (black and minority ethnic) prisoners.

Methods

Treatment needs of a random sample of male (n=197) and female (n=171) prisoners were assessed with standardised instruments. Interventions provided were confirmed through face-to-face interviews and case note review.

Results

BME prisoners comprised 44% of participants. Treatment for depression, personality disorder and alcohol abuse was more often needed by White than BME prisoners. Needs were more frequently met in White than BME prisoners (48.5% vs 38.2%; $p < 0.05$), largely due to delivery of psychological treatments.

Conclusions

BME prisoners had fewer of their mental health needs met.

Keywords

Mental disorder, Prisoners, Treatment needs, Ethnic differences

Word count 1348

Introduction

1 Over twenty years ago the British National Survey of Psychiatric Morbidity among Prisoners
2 (1997) [1] documented extremely high rates of psychiatric disorder and poor availability of
3 psychiatric treatment in prisoners. Prisoners often asked for help with their problems, but
4 such requests were rejected twice as often in prison as in the period immediately
5 beforehand, indicating that prison-based mental health services were performing poorly.
6 Provisions for rectifying this were established in the late 1990s, based on the principle of
7 equity: prisoners should receive the same level of mental health care in prisons as they
8 would in the community. To facilitate this, the National Health Service took over
9 responsibility for prison health care services in 2006.

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20 Following these changes, we carried out a psychiatric survey in a representative sample of
21 prisoners in a male and a female prison in London (Pentonville and Holloway), and
22 confirmed persistently high rates of psychiatric disorder and comorbidity; 70% of prisoners
23 had two or more disorders and 11.7% had at least five [2]. We also made a structured
24 assessment of their mental health treatment needs, and of the extent to which they had
25 been met. While over 80% of female and 70% of male prisoners were identified as needing
26 treatment for a psychiatric condition, around half these needs were unmet [3].
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28 Equity requires that prisoners should have equal access to care regardless of their ethnicity
29 [4]. Identifying, understanding, and reducing disparities in care is of great importance in
30 developing equitable mental health services. Evidence from general population surveys
31 shows people from black and minority ethnic (BME) groups are disadvantaged relative to
32 their white peers in accessing mental health care, and this has driven service changes [5,6].
33 However it is not clear whether these ethnic disparities in care are also seen in prisoners
34 [7,8,9]. We here present our findings for treatment needs and how far these needs are met
35 for black and minority ethnic prisoners compared to white prisoners.

Method

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54 Male remand, female remand, male sentenced, and female sentenced prisoners were
55 randomly sampled in equal numbers. The sequential sampling procedure and its rationale
56 are detailed elsewhere [2], along with the seven instruments for identifying psychiatric
57 disorder. Only one included a screening component (to identify possible psychosis). The
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1 methods used to assess how effectively the prison psychiatric services identified and met
2 the needs for treatment of prisoners with psychiatric disorders, and to what extent
3 prisoners were willing to accept such treatment are described in a second paper [3].
4 Treatments were considered in detail, and included pharmacotherapy and a range of
5 psychological treatments. The Needs for Care Assessment was used to identify needs for the
6 treatment of operationally defined *significant clinical problems*. It requires information
7 about mental state and the course of disorder, as well as social functioning, social stresses,
8 the treatments received, and the service users' attitudes towards them [10]. These
9 requirements were met by a range of instruments [11-13]. The assessment includes the
10 judgement of a panel of clinicians (including PB and NM) as to whether an identified need is
11 met, unmet or unmeetable. The latter applies if appropriate treatment does not exist
12 (distinct from there being inadequate resources to provide it) or if the individual declines
13 treatment. The final sample comprised 368 participants (197 males, 171 females), of whom
14 360 completed the Needs for Care Assessment interview.

15 We had aimed to compare the pathways to care and the care received for people with
16 identified treatment needs (at the individual and overall need levels) from different ethnic
17 groups six and 12 months after their initial mental health needs assessment. This proved
18 difficult. Although 104 male and 45 female prisoners were willing to be followed up, three
19 months after consenting only 57 male and 18 female prisoners were either still in prison or
20 otherwise contactable. Information was gathered in a single follow-up interview about the
21 mental health interventions they had received, and corroborated with data from the
22 prison's electronic record systems.

23 Results

24 *Demographic and clinical characteristics of prisoners*

25 Of the initial participants, 44% were from a BME group (*males*: 46.7% White British, 33.0%
26 Black, 5.6% Asian, 14.7% other BME group; *females*: 66.1% White British, 15.2% Black, 2.9%
27 Asian, 15.8% other BME group). BME prisoners were more likely to have achieved standard
28 school leaver (General Certificate of Secondary Education) or higher educational
29 qualifications than White prisoners (63.2% vs 46.3%; $X^2 = 9.7$, $p = 0.002$), and to have been in
30 work in the 12 months prior to coming into prison (55.2% vs 37.6%; $X^2 = 10.7$, $p = 0.001$).
31 Compared to their White British counterparts, BME prisoners were less likely to have had

contact with mental health services before their current sentence (19.6% vs. 29.8%; $\chi^2 = 4.4$ p = 0.04).

Both prisoner groups had high rates of disorder. Of BME prisoners, slightly more (23/163, 14.1%) met criteria for psychosis than White prisoners (22/205, 10.7%), a statistically non-significant difference. In contrast, fewer BME prisoners than White prisoners met the criteria for phobia (3.7% vs. 16.6%), panic disorder (2.5% vs. 7.8%), PTSD (3.7% vs. 11.4%) and alcohol dependence (23.9% vs. 40.0%). These differences were statistically significant. Similar percentages of BME and White prisoners met criteria for depressive episode (22.7% vs. 22.0%), anxiety state (21.7% vs. 30.9%), personality disorder (31.9% vs. 36.1%) and drug dependency (59.6% vs. 55.1%).

Needs for Care

The extent of significant clinical problems identified in the Needs for Care Assessment are shown in Table 1. Similar percentages of BME and White prisoners had problems identified relating to psychosis, but BME prisoners were significantly less likely than White prisoners to have problems identified that were associated with depression, personality disorder or alcohol abuse at initial assessment.

Table 1 also presents the results of whether prisoners' needs for treatment were met, unmet or unmeetable. Although the Needs for Care Assessment identified a higher percentage of White prisoners as having treatment needs for depression, personality disorder and alcohol abuse than BME prisoners, there were no statistically significant differences between the two groups in whether these needs were met. However, in all categories, needs were more frequently met in White prisoners. Thus when all disorders were combined, the overall level of met need was statistically higher for White compared to BME prisoners (48.5% vs 38.2%; p<0.05). When needs were divided according to the *type* of treatment required, needs for medication were more frequently met in BME prisoners though the difference was non-significant. However, needs for psychological treatments were met significantly more often in White prisoners, after excluding treatments for alcohol or drug abuse (44.2% vs 26.5%; p<0.05).

Table 1 about here

1 The 59 prisoners who were followed-up three months after the *Assessing Needs* study for
2 the *Pathways to Care* study had similar needs for treatment to the whole sample; 26 (44%)
3 had depression or anxiety, 14 (24%) had a substance misuse problem, and six (10%) had
4 psychosis. During these three months, the percentage of unmet needs fell from 22% (13/59)
5 to 14% (8/59). BME prisoners in the follow-up group had slightly more unmet needs (20%)
6 overall than White prisoners (17%).
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10 Discussion and conclusions

11 We found non-significantly higher levels of psychosis in BME prisoners than their White
12 counterparts. However common mental disorders were less frequent. This tallies with
13 similar results in community based studies [14,15].
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23 Our main finding is that BME prisoners had significantly fewer of their mental health needs
24 met at the point of initial assessment. Given our problems of follow-up, little weight can be
25 placed on the apparent narrowing of this gap three months later. The fact that those
26 followed up had similar needs to the whole sample suggests this was not because they had
27 more severe problems (which were therefore more likely to be noticed and addressed) than
28 those who had left prison and could not be followed-up.
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37 BME prisoners had higher levels of education and were more likely to have been in work in
38 the year before coming into prison, attributes that might be expected to augment access to
39 care, contrary to our results. This unexpected finding might have arisen from higher levels of
40 white-collar crime among the sampled BME prisoners but we did not have access to the
41 details of participants' index offences that would allow us to explore this theory. However, it
42 could equally arise from a lower general threshold for imprisoning members of BME groups,
43 whereby the influence of other types of social disadvantage would be attenuated.
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52 The reasons for greater unmet need in BME prisoners are unclear. Language difficulties in
53 some cases might make it harder to identify mental illness. Cultural factors may inhibit some
54 groups from seeking help for mental health issues. Perceived barriers between the majority
55 culture and that of particular ethnic groups could be a contributing factor. These factors may
56 also explain why BME prisoners more often received medication rather than psychological
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1 treatments compared to the White counterparts. The induction process for admitting
2 someone to prison, as set out in Prison Service Order 0550, does take account of the cultural
3 and language barriers that BME prisoners may experience. However, staff should receive
4 regular training on how to recognise possible mental health issues in BME prisoners, and
5 how best to achieve close collaboration with prison mental health in-reach teams so that
6 their needs are met.
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10 **Conflict of interest statement**

11 On behalf of all authors, the corresponding author states that there is no conflict of interest.
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24 **Compliance with ethical standards**

25 Ethical approval was obtained from the Thames Valley Research Ethics Committee (Ref.
26 05/MRE 12/52), in line with the 1964 Declaration of Helsinki and its later amendments.
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Table 1 Overall need status for treatment of different disorders

Need status	White N=205		BME N=155		TOTAL N=360	
	N	%	N	%	N	%
Psychosis total	17	8.3	13	8.3	30	8.3
<i>Met</i>	9	52.9	6	46.2	15	50.0
<i>Unmet</i>	7	41.2	5	38.5	12	40.0
<i>Unmeetable</i>	1	5.9	2	15.4	3	10.0
Depression total**	77	37.6	36	23.2	113	31.4
<i>Met</i>	30	39.0	12	33.3	42	37.2
<i>Unmet</i>	46	59.7	19	52.8	65	57.5
<i>Unmeetable</i>	1	1.3	5	13.9	6	5.3
Anxiety total	5	2.4	6	3.9	11	3.1
<i>Met</i>	2	40.0	1	16.7	3	27.3
<i>Unmet</i>	3	60.0	4	66.7	7	63.6
<i>Unmeetable</i>	0	0.0	1	16.7	1	9.1
Adjustment Disorder total	5	3.0	7	4.5	12	3.3
<i>Met</i>	1	20.0	1	14.3	2	16.7
<i>Unmet</i>	4	80.0	5	71.4	9	75.0
<i>Unmeetable</i>	0	0.0	1	14.3	1	8.3
PTSD total	14	6.8	5	3.2	19	5.3
<i>Met</i>	2	14.3	0	0.0	2	10.5
<i>Unmet</i>	12	85.7	5	100.0	17	89.5
<i>Unmeetable</i>	0	0.0	0	0.0	0	0.0
Personality Disorder total*	25	12.2	10	6.5	35	9.7
<i>Met</i>	8	32.0	3	30.0	11	31.4
<i>Unmet</i>	16	64.0	6	60.0	22	62.9
<i>Unmeetable</i>	1	4.0	1	10.0	2	5.7
Alcohol abuse total**	81	39.5	42	27.1	123	34.2
<i>Met</i>	42	51.9	16	38.1	58	47.2
<i>Unmet</i>	27	33.3	20	47.6	47	38.2
<i>Unmeetable</i>	12	14.8	6	14.3	18	14.6
Substance abuse total	81	39.5	59	38.1	140	38.9
<i>Met</i>	54	66.7	29	49.2	83	59.3
<i>Unmet</i>	19	23.5	21	35.6	40	28.6
<i>Unmeetable</i>	8	9.9	9	15.3	17	12.1
Success in meeting specific treatment needs identified at initial recruitment						
All treatments	305		178		483	
<i>Met *</i>	148	48.5	68	38.2	216	44.7
<i>Unmet</i>	134	43.9	85	47.8	219	45.3
<i>Unmeetable</i>	23	7.5	25	14.0	48	9.9
Medication	62		40		102	
<i>Met</i>	35	56.5	25	62.5	60	58.8
<i>Unmet</i>	23	37.1	10	25.0	33	32.4

<i>Unmeetable</i>	4	6.5	5	12.5	9	8.8
Psychological	221		93		314	
<i>Met</i>	115	52.0	39	41.9	154	49.0
<i>Unmet</i>	82	37.1	36	38.7	118	37.6
<i>Unmeetable</i>	24	10.9	18	19.4	42	13.4

White Br vs BME: * p<0.05; ** p < 0.01

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