

# Modelling Small Area Level Population Change from Administrative and Consumer Data

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## Summary

This research presents a longitudinal database of the UK adult population at the address level through linkage of administrative and consumer datasets released from 1998 to 2017. The analysis first devised heuristics to maximise the linkage of addresses between different annual datasets; then secondly, linked residents that occurred at the same addresses between years. In doing so, it was also possible to determine the duration of time that households have resided at given addresses. With the additional contribution of address-level open datasets, it was possible to build population churn estimates that could be released at a small area level.

**KEYWORDS:** big data, population, population change, geodemographics, data linkage

## 1. Introduction

This paper presents a unique highly granular longitudinal database of the adult population compiled from annual population registers released from 1998 to 2017. All of the registers include public versions of the electoral register and most of them have been supplemented by consumer datasets. Due to their high coverage, electoral data have historically been used to guide sampling in social sciences research (Hoinville et al., 1978). However, as the registers do not collect personal information beyond names and addresses, they have been overlooked as a source of useful geodemographic information.

The hypothesis for this study is that through bespoke data linkage techniques, it will be possible to determine the duration that households have resided at their addresses. In addition to being a useful social sciences dataset, the database could be used to clean alternative big datasets on the population or to provide a spine through which consumer data are linked. Indeed, with the withdrawal of the long-form census approaching, it is important that researchers maximise the opportunities presented by big datasets that are routinely collected (Dugmore, 2010; Anderson et al., 2016). However, as this research demonstrates, harnessing Big Data fundamentally transformed how representations of the population are devised.

## 2. Data

This research acquired the 20 registers from three different sources. Firstly, public Electoral Register records from 1998 to 2002. The electoral registers usually come into operation in February although the bulk of the data are collected in the preceding October. The Representation of the People Act 2000 introduced the ‘edited register’, which excludes those who requested to opt-out. In 2002 an opt-out option was provided in electoral registration forms so the proportion of adults that chose to omit themselves from the edited register may have risen drastically then (White and Horne, 2014). The

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registers from 2003 onwards have been supplemented by consumer data.

The data for 2003 to 2012 were acquired from DataTalk Ltd. The data included a flag to indicate if each record was obtained from the edited electoral register or from anonymous commercial sources. It is understood that all of the commercial records included in each register were updated (or still considered present) within the previous 18 months of the data release (February). The registers for 2013 to 2017 were provided by CACI UK Ltd and also flag records that were not obtained from the edited electoral registers. These registers have been bolstered with legacy records (records that were collected in earlier years), and last seen dates are also provided.

Unfortunately, the data were not collected for population analytics, they, therefore, may not represent every adult accurately. While the edited electoral registers exclude certain groups (e.g. those not eligible to vote due to nationality), they also do not record those that have failed to register or have asked to opt-out (Electoral Commission, 2016). They also only include those of the voting age (18 in England), or due to become of age before the release of the subsequent register. Furthermore, no information on the supplementary data sources from 2003 onwards were disclosed due to commercial sensitivities.

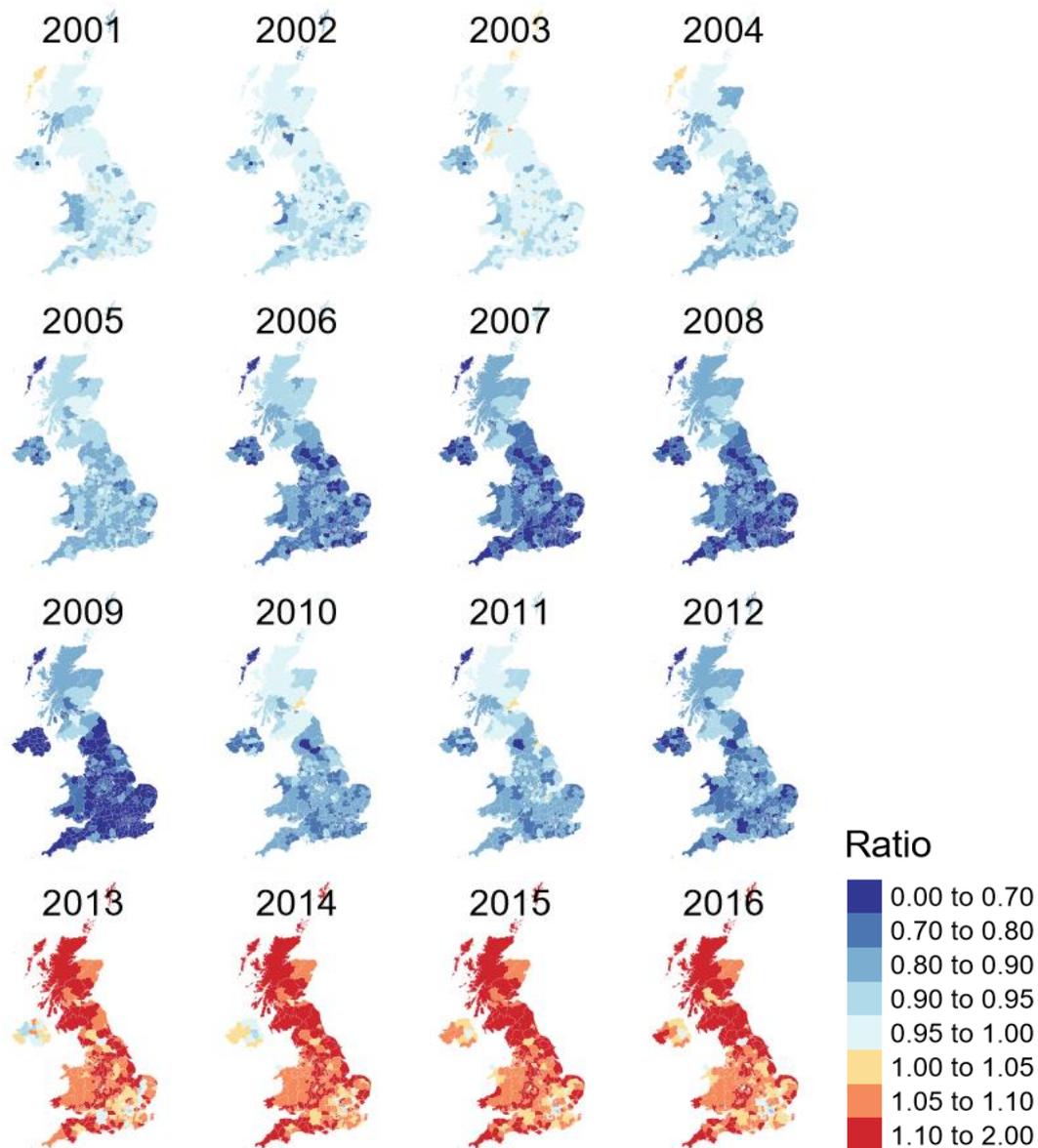
Table 1 shows the population counts in each register and the portion of adults that were obtained from the electoral register. It also compares the number of records to the mid-year population estimates (MYPE) of persons aged 17 and over.

**Table 1** The number of records in the electoral registers (1998-2002) and consumer registers (2003-17), the percentage of records from the electoral register and comparisons to mid-year population estimates (persons aged 17 and over).

| Year | Individual Records | % Electoral Register | % of MYPE |
|------|--------------------|----------------------|-----------|
| 1998 | 45,466,638         | 100.00               | 99.40     |
| 1999 | 46,299,201         | 100.00               | 100.76    |
| 2000 | 46,616,530         | 100.00               | 100.90    |
| 2001 | 44,037,323         | 100.00               | 94.73     |
| 2002 | 43,713,671         | 100.00               | 93.39     |
| 2003 | 44,881,619         | 76.04                | 95.26     |
| 2004 | 42,733,269         | 73.69                | 90.05     |
| 2005 | 41,527,046         | 72.50                | 86.61     |
| 2006 | 37,573,888         | 77.30                | 77.68     |
| 2007 | 36,032,336         | 76.69                | 73.79     |
| 2008 | 36,556,222         | 72.12                | 74.13     |
| 2009 | 33,161,520         | 75.04                | 66.70     |
| 2010 | 42,203,205         | 57.00                | 84.14     |
| 2011 | 43,524,797         | 55.78                | 85.96     |
| 2012 | 41,235,002         | 63.97                | 80.93     |
| 2013 | 54,380,747         | 41.48 <sup>§</sup>   | 106.06    |
| 2014 | 55,397,463         | 55.78                | 106.33    |
| 2015 | 55,456,742         | 50.70                | 107.29    |
| 2016 | 54,969,038         | 42.55                | 104.65    |
| 2017 | 53,711,052         | 39.82                | NA        |

Spatial distribution of records has been mapped in Figure 1. While the data may be reflective of the adult population to a large extent, variable data collection techniques between local authorities may have contributed to the uneven coverage between regions.

<sup>§</sup> There was no source flag in the data, therefore, the electoral role proportion has been estimated by acquiring all of the data that was entered in the October of the previous year.



**Figure 1** The ratio of records individual population registers (2001 to 2016) by the mid-year population estimates for each district

### 3. Address matching

The first challenge was to link all of the addresses into a consistent framework so that households could be analysed over time. Whilst UK addresses and the postcode system were developed in order to ensure that each address could be individually specified. Inconsistencies in formatting mean that many addresses may be recorded slightly differently between alternative sources. Therefore, we devised a novel address matching algorithm which attempted to link every address in the registers to the UK AddressBase (by Ordnance Survey). The 2016 AddressBase contains records for 28,581,702 residential addresses.

The aim of the algorithm was to match as many addresses to AddressBase as possible. Following a string match, three similarity functions were used to assign addresses that failed to match within each postcode respectively. The first one considered numbers within address strings. The second is based on

the word difference between two addresses, where less common words had a higher weighting. The third approach is a variant of Levenshtein Distance (Edit Distance) which is a measure of the difference between two strings at the character level and emphasises the differences at the beginning of the address strings. Based on the three approaches, each address from each register was assigned to their most likely Unique Reference Number (URN) from AddressBase. The matching processes are demonstrated in Table 2. Over 26.7 million addresses could be matched, the remainder were given temporary URNs.

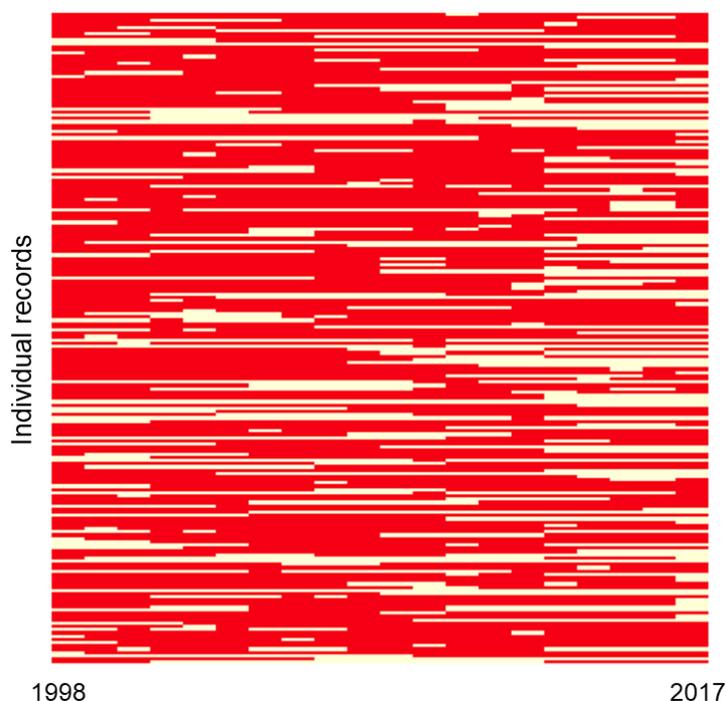
**Table 2** A demonstration of the string matching process

| Match type                    | Before                       | After                  |
|-------------------------------|------------------------------|------------------------|
| String                        | 27 farm lane                 | 27 farm lane           |
| Number Based                  | 2-21 queens road             | flat 2 21 queens road  |
| Number Based                  | flat d 79 forthbridge street | 79d forthbridge street |
| Character-level Edit Distance | oaktree bishop road          | oak tree bishop road   |
| Word based distance           | the farm cottage ham street  | the farm ham street    |

#### 4. Individual matching

Having established a means to link addresses to a common reference system it was then feasible to build a longitudinal database which recorded the presence of individuals at each address across all 20 registers. Following the removal of duplicates, 154,741,203 unique occurrences of persons at addresses were identified across all of the registers.

Indeed, a limitation of working with big data in social sciences is veracity. As such, an unknown proportion of adults are misrecorded or not recorded at all in each register. For instance, there are over 30 million individuals who were recorded as absent in years that occurred between registers where they were present (as demonstrated in Figure 2). In response, a data cleaning algorithm was applied to fill in the gaps for these cases.

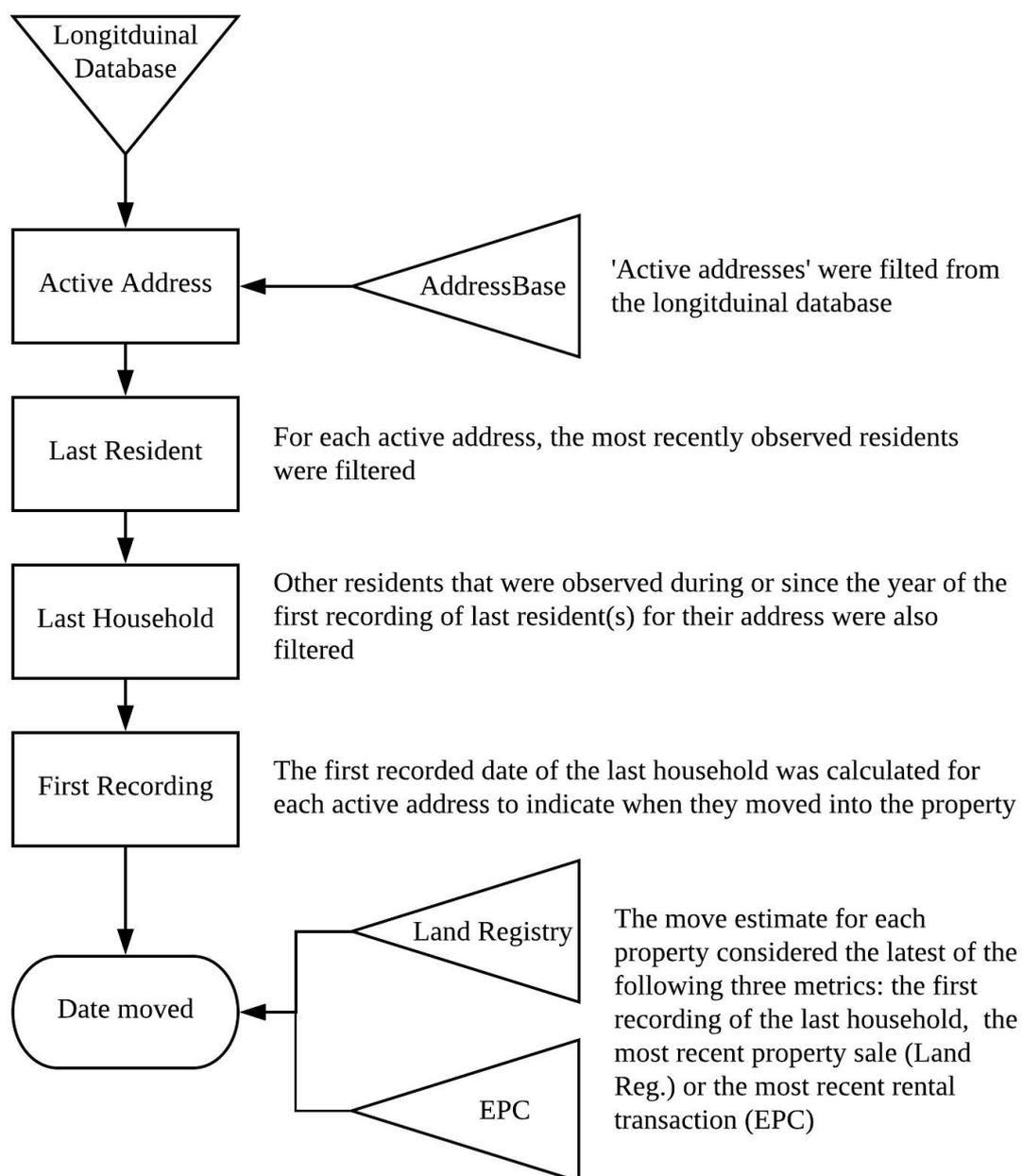


**Figure 2** The occurrence of 200 randomly selected records across all of the registers

## 5. Churn

Having cleaned the longitudinal data, it was then feasible to identify when households moved in. This information was aggregated to create a churn index at the Lower Super Output Area (LSOA) level. The data were reassigned to the years of their data collection rather than data release. This entailed shifting the data collected from the electoral registers from 1998 to 2012 to the previous years to coincide with the October canvass.

Following this, two address level datasets for England and Wales were also considered: the occurrence of property sales from Land Registry price paid data (1995 onwards) and the occurrence of new rental transactions from Energy Performance Certificate (EPC) data (2008 onwards). Although unfortunately, the EPC data are of partial coverage. In addition, a filter was applied to identify active properties, these are addresses that matched address records from the 2016 AddressBase or had been observed at least once in the population registers since 2013. It identified 28,589,817 active addresses. The methodology is summarised in Figure 3.



**Figure 3** Flow diagram of the methodology implemented to create the churn index

In addition, to the analysis described above, if only one household was ever detected at an address, then land registry data were tested to see if they could identify a property exchange before their first occurrence.

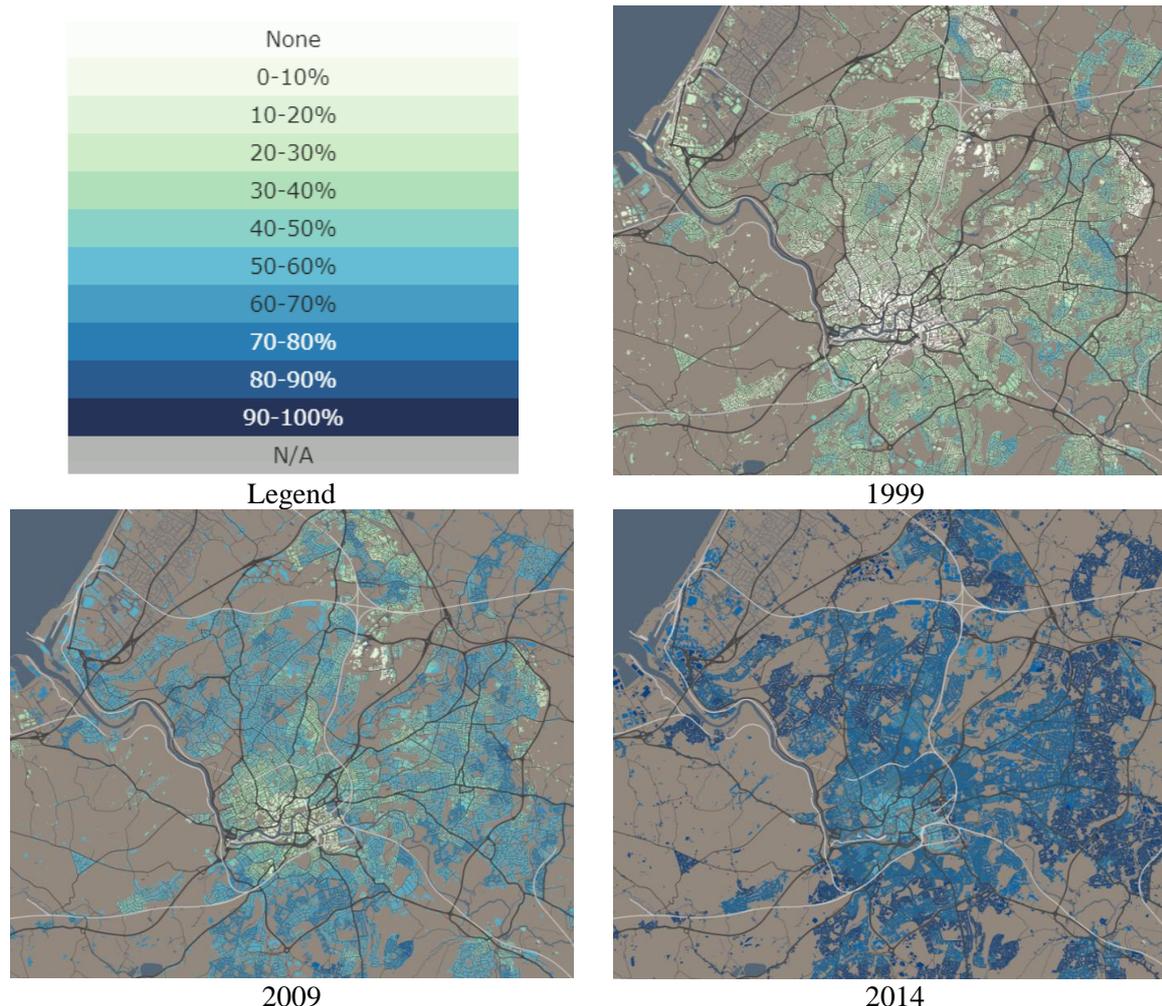
The frequencies of the first seen dates for the households in the churn database are displayed in Table 3.

**Table 3** The frequency of household records by the year they were first observed

| Year first seen | Number of households | Cumulative percentage |
|-----------------|----------------------|-----------------------|
| Before 1998     | 7,182,869            | 25.1%                 |
| 1998            | 831,862              | 28.0%                 |
| 1999            | 739,192              | 30.6%                 |
| 2000            | 895,976              | 33.8%                 |
| 2001            | 631,544              | 36.0%                 |
| 2002            | 933,999              | 39.2%                 |
| 2003            | 808,451              | 42.1%                 |
| 2004            | 833,751              | 45.0%                 |
| 2005            | 820,691              | 47.8%                 |
| 2006            | 1,060,987            | 51.6%                 |
| 2007            | 1,087,169            | 55.4%                 |
| 2008            | 696,078              | 57.8%                 |
| 2009            | 1,001,719            | 61.3%                 |
| 2010            | 1,052,655            | 65.0%                 |
| 2011            | 1,033,382            | 68.6%                 |
| 2012            | 1,439,983            | 73.6%                 |
| 2013            | 1,910,722            | 80.3%                 |
| 2014            | 1,536,743            | 85.7%                 |
| 2015            | 1,800,046            | 92.0%                 |
| 2016/17         | 2,291,998            | 100.0%                |

The churn index estimates that roughly 25% of households had at least one member that had resided at the same address for at least 19 years. In addition, over 2.2 million households were first identified at addresses in the most recent population register. This figure could be indicative of the private rental sector where short tenancy contracts are common. There was a dip in the frequency of new households moving into addresses in 2008. This could be partly due to the recession which saw a considerable decrease in the number of properties sold. Although some of the fluxes could also be due to discrepancies in data collection over the years.

Figure 4 compares the spatial distribution of the proportion of households that had not changed address since 2014, 2009 and 1999 across the City of Bristol. Unsurprisingly areas in the centre of the City were found to have the most rapid turnover. Neighbourhoods nearest to the centres of large cities typically have high concentrations of young adults in rented accommodation. In contrast, the outer suburbs had the least household changes over 20 years. This is especially true for areas where home ownership is high.



**Figure 4** The 2016/17 churn index in Bristol for 1999, 2010 and 2015. This index represents the portion of present households in each Lower Super Output Area (LSOA) that have remained at the same address between 2017 and each of the aforementioned years.

## 6. Conclusions

This research has highlighted the importance of data linkage in order to maximise the value of Big Data for social sciences research. The great strength of this analysis is that it retains the individual person and household as the units of analysis, making it possible to devise scale-free representations of population trends such as household formation and dissolution that are otherwise unobservable. Furthermore, other research has found it possible to infer additional trends from population registers, including migration (Lansley et al., 2017) and ethnic segregation (see Mateos et al., 2011).

## 7. Acknowledgements

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## 8. Biography

Guy Lansley is a Research Associate at the UK Consumer Data Research Centre and the Department of Geography at University College London (UCL). His research is primarily focused on harnessing

geodemographic insight from big consumer datasets of unknown provenance.

Wen Li is a Data Scientist at the UK Consumer Data Research Centre and the Department of Geography at UCL. His main research focuses on data integration by applying methodologies from information retrieval and distributed computing.

Paul Longley is Professor of Geographic Information Science at University College London and director of the UK Consumer Data Research Centre at UCL. His publications include 14 books and more than 150 refereed journal articles and book chapters. He is a former co-editor of the journal *Environment and Planning B* and a member of four other editorial boards.

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