# 1 Health burden from food systems is highly unequal across

# 2 income groups

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#### 27 Abstract

28 Food consumption contributes to the degradation of air quality in regions where food is produced, 29 giving rise to an often-neglected form of environmental inequality, i.e., the contrast between the 30 environmental health burden caused by the food consumption of a specific population and that 31 they encounter as a consequence of food production activities. Herein, we explore this inequality 32 within China's food system, by linking air pollution-related health burden from the production side 33 to the consumption side at high levels of spatial and sectorial granularity. Our findings reveal that 34 low-income groups bear a 70% higher air pollution-related health burden from the food production 35 than is caused by their food consumption, while high-income groups benefit from a 29% lower 36 health burden relative to their food consumption. We show that current interventions such as 37 agricultural management, dietary transition, crop reallocation, and economic policies do not 38 uniformly address both environmental pressure and inequality, emphasizing the need for a 39 combination of measures to establish a sustainable and equitable food system.

# 40 Introduction

41 Agricultural intensification and redistribution have significantly increased food productivity and the 42 abundant and diverse food supply<sup>1,2</sup>. However, these practices have also resulted in an uneven distribution of the environmental footprint of the food system. Emissions embedded in the food 43 44 system are spread across various food-producing regions that may be far from where the food is 45 consumed. Globally, 26%–64% of the population cannot fulfill their crop demand solely through 46 crop production within a 1000-km radius<sup>3</sup>. In China, Henan, Hebei, and Shandong provinces 47 accounted for about one-third of agricultural NH<sub>3</sub> emissions<sup>4</sup>, while local food consumption only 48 constituted 11%–19% of the national food consumption<sup>5</sup>. Consequently, food contributes one of 49 the greatest disparities in consumption-based PM<sub>2.5</sub> pollution exposure among all goods<sup>6</sup>, 50 potentially leading to significant environmental inequality among different groups of people. In the 51 context of the United States, for example, it has been observed that the per-capita food 52 consumption among Whites/others causes 49-61% higher exposure to air pollution than that 53 among Blacks/Hispanics<sup>6</sup>.

In alignment with the United Nations Sustainable Development Goals, the modern food system needs to feed the global population to provide nutritional security with low environmental impact and without contributing to social injustice<sup>7-13</sup>. To avoid a disproportionate allocation of health 57 outcomes to a small subset of the population, a key step is to explicitly evaluate the inequality of 58 the health damage attributed to the food system, which is rarely discussed. Key factors such as 59 food categories, spatial heterogeneity, and potential drivers (e.g., household wealth) have not 60 been adequately explored, impeding efforts to reduce inequality. Taking food categories as an 61 example, ruminant meat, especially beef, has the highest environmental impact compared to nonruminant meat, whereas plant-based foods have the least impact<sup>14,15</sup>. However, the manner and 62 63 degree to which food categories affect general health-related inequalities remain unknown, and it 64 is unclear whether existing intervention strategies aimed at alleviating environmental burdens and 65 mitigating the negative health effects of the food system can provide co-benefits in reducing 66 related inequalities.

Expanding on this concept, we examine the air pollution–related inequality within China's food system. As the world's leading agricultural producer, China has experienced significant agricultural intensification due to its large population and relatively limited per-capita arable land area compared to the global average<sup>16</sup>. These factors and a diverse dietary transition<sup>17</sup> make China's food system an important case for understanding air pollution–related inequality.

72 Results

#### 73 Spatial heterogeneity in air pollution–related health impact

74 We quantified air pollution-related health damage, represented by premature mortality, 75 throughout the food supply chain. Our analytical framework integrates several components: a 76 high-resolution emission inventory (1 km × 1 km for cropland ammonia emissions and livestock 77 management, 10 km × 10 km for all other sectors); a provincial-level input–output table; and an 78 advanced backward sensitivity analysis technique implemented within a regional chemical 79 transport model (CMAQ-Adjoint)<sup>18</sup>. Using the adjoint model enabled us to trace air pollution-80 related health damage from production to consumption across nine distinct food categories at a 81 high level of spatial and sectoral granularity (Methods and Data). This finer resolution surpasses 82 previous studies and enables the investigation of air pollution-related inequality within the food 83 system.

In general, the food system in China was responsible for approximately 0.26 million premature deaths related to ambient PM<sub>2.5</sub> exposure in 2017. Most (74%) of these deaths are attributed to NH<sub>3</sub> emissions, an important precursor of ambient PM<sub>2.5</sub>, during food production, such as crop 87 cultivation and livestock breeding. The remainder (26%) are caused by emissions of primary PM 88 and other precursors, including SO<sub>2</sub> from power plants and NO<sub>x</sub> from motor vehicles, during the distribution, aggregation, processing, packaging, and marketing of food products. This food-89 90 induced air pollution-related mortality represents 12% of overall annual mortality from exposure 91 to ambient PM2.5 in China. Of this mortality, meat contributes 55%; grain contributes 30%; and 92 vegetables, fruits, and nonmeat animal products (including eggs and dairy) account for the 93 remaining 15% (see Supplementary Text S1 for a comparative analysis of our results and previous 94 studies).

Northern and Eastern China are the regions most affected by food production (Figs. 1a and S1), and 41% of the mortality is attributable to food production (defined as " $M_P$ ") concentrated in Shandong, Henan, Hebei, and Jiangsu (Fig. S1). The Gini coefficient, representing the inequality of spatial disparity for  $M_P$ , is estimated to be 0.31 on average and ranges from 0.30 to 0.64 by food type (Fig. 1d and Fig. S2).

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Fig. 1 | Provincial-level distributions and inequalities of premature mortalities due to food production and consumption in China. Annual premature mortality rates from (a) food production  $(M_P \text{ rates})$  and (b) food consumption  $(M_C \text{ rates})$ . (c) Difference between  $M_P$  rates and  $M_C$  rates ( $\Delta M$ rate). (d) The Gini coefficients of  $M_P$  rates and  $M_C$  rates. The provincial boundary shapefile is

sourced from https://www.resdc.cn/DOI/DOI.aspx?DOIID=122.

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108 The distribution of premature mortality rates based on food consumption (" $M_c$ " rates) is more 109 dispersed than that of  $M_P$  rates (Fig. 1b). The largest provinces associated with per-capita food 110 consumption and the highest air pollution-related mortalities are Shanxi, Inner Mongolia, 111 Shandong, Hubei, and Jiangsu. Two categories of regions emerged. The first category pertains to 112 highly developed regions with wealthy populations, such as Beijing, Shanghai, Zhejiang, and 113 Guangdong, which show higher  $M_c$  rates than the others. The second category represents 114 concentrated food-producing regions with developed agricultural production, such as Henan and 115 Hebei, where  $M_c$  are far below  $M_P$ . The spatial inequality of  $M_c$  is significantly lower than that of 116  $M_{P_r}$  with a Gini coefficient of 0.21 on average (ranging from 0.23 to 0.53 across different food types; 117 Fig. 1d and Fig. S2). The low inequality of  $M_c$  is attributed to a convergence toward a modernized 118 diet characterized by high meat consumption in the last few decades<sup>5</sup>, which is consistent with 119 global patterns<sup>19,20</sup>.

#### 120 Inequality by food categories

121 We calculated the difference between  $M_P$  and  $M_C$  rates, presented as  $\Delta M$  rate in Fig. 1c (Methods 122 and Data). Positive  $\Delta M$  rates indicate that people in the region face a larger health burden from 123 food production than that caused by food consumption ("production-oriented"), whereas negative 124  $\Delta M$  rates signify the opposite ("consumption-oriented"). Overall, the  $\Delta M$  rates vary geographically 125 across the country. The consumption-oriented provinces include (1) regions with poor crop-126 growing conditions (e.g., Qinghai and Tibet) that face constraints with regard to food production 127 and (2) highly developed regions (including provincial-level municipalities, such as Chongging and 128 Beijing, and coastal provinces, such as Zhejiang) where the industrial focus has shifted from 129 agriculture to other industries<sup>21</sup>. Notably, the results of  $\Delta M$  rates are strongly influenced by 130 population size, as the considerably difference between the  $M_P$  and  $M_C$  rates in the total mortality 131 would be scaled down owing to the high population in per-capita terms (e.g., Guangdong, as shown 132 in Fig. S1) and vice versa (e.g., Tibet, Hainan, and Qinghai).

Henan exhibited the highest positive *ΔM* rate, with 1.06 premature deaths per 10,000 population.
This region experiences severe food-induced air pollution, which locally causes 2.95 premature
deaths per 10,000 population. Comparatively, food consumption in Henan is responsible for 1.88

136 premature deaths per 10,000 population nationwide. Thus, the population in Henan bears a 57% 137 higher health burden due to food production than that caused by their food consumption. 138 Conversely, Beijing exhibited the lowest  $\Delta M$  rate, with a value of -1.32 (0.74 and 2.06 for the  $M_P$ 139 and  $M_c$  rates, respectively, and a 64% lower health burden). Because the Gini coefficient does not 140 apply to the  $\Delta M$  rate with positive and negative values, we developed a Supply–Demand Health 141 Inequality Index (SDHII) to estimate national inequality in the  $\Delta M$  rates. This index was employed 142 to evaluate the national degree of health inequality compared with an ideal state of complete 143 equality (Methods and Data; Fig. S3) and to ensure the comparability of the inequality between 144 specific sectors and food categories.





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147Fig. 2 | Inequality within the food system across food types. Shown are  $\Delta M$  rates (difference in148mortality rates attributable to  $PM_{2.5}$  exposure from food production versus consumption) of each149province, sorted in ascending order. The provinces with  $\Delta M$  mortality rates >0 (on the right side of150the curves) are "production-oriented" provinces, indicating that the mortality from local food151production surpass that attributed to food consumption. Conversely, if the  $\Delta M$  rates are <0 (i.e.,</td>152"consumption-oriented" provinces), the opposite holds true. The inequalities are quantified as the153Supply–Demand Health Inequality Index, indicated in parentheses in the legend for each food type.

155 Grain, poultry, and pig were identified as the top three food types associated with the highest 156 inequality, whereas vegetables, fruits, and nonmeat animal-sourced foods (eggs and dairy) 157 demonstrated minor inequality (Fig. 2 and Table S1). The low level of inequality associated with 158 vegetables and fruits can be attributed to their smaller environmental footprint, perishable nature, and difficulties in storage<sup>22</sup>. When considering inequality across protein types, the disparity is 159 160 considerably greater for animal-sourced protein than for plant-sourced protein, particularly for red 161 meat and poultry (Fig. S4). In highly developed and coastal provinces, the health cost of producing 162 1 kg of protein was significantly higher than the cost of consuming 1 kg of protein (e.g., 2–9 times 163 higher in Beijing, Shanghai, and Tianjin compared with the current consumption cost; Fig. S4, right 164 end of the curves).

We investigated the inequality of the food system between rural and urban areas at different income levels. Pronounced gaps in  $\Delta M$  rates exist between rural and urban areas (Fig. S5) due to the rural-urban differences in  $M_P$  and  $M_C$  rates (Fig. S6). Depending on food type, 57%–94% of the rural population is exposed to higher health risks from production (Table S2) than they should be according to their consumption, compared to only 0%–22% for their urban counterparts. Particularly for red meat, over 90% of the rural population bears an excess health burden, compared to 0%–16% for the urban population.

172  $M_c$  rates increase with income (Fig. 3a). The highest mortality rate occurred in the second highest 173 income group, D9 (2.45 deaths per 10,000 population). However, a significant decline was 174 observed in the top income group, D10 (1.43 deaths per 10,000 population; Fig. 3a). This decline 175 is attributed to the lowest contribution of meat consumption to per-capita deaths in D10 compared 176 to other high-income groups (D6–D9), suggesting that the highest income group is more health-177 conscious and consumes a more appropriate amount of meat. In contrast,  $M_P$  are generally 178 negatively correlated with income, although the lowest income groups (D1–D2) do not follow this 179 trend due to harsh local conditions for crop growth (e.g., rural areas in Gansu, Qinghai, and Tibet). 180 Overall, low-income groups (D1–D5) experienced 70% more health damage than high-income 181 groups (D6–D10), but food consumption in the former caused 29% less health damage, leading to 182 positive  $\Delta M$  rates among low-income groups, negative  $\Delta M$  rates among high-income groups, and 183 net inequality over income, which is dominated by animal-based food (Fig. 3b). The  $\Delta M$  rate of D6 184 is as low as that of the highest income groups D9–D10, mainly because these groups comprise

- urban areas in provinces with poor planting conditions (e.g., urban areas in Qinghai and Shanxi),
- resulting in the lowest *M*<sub>P</sub> rate from grain among all income groups.
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Fig. 3 | Mortality disparity across income groups. (a) Relationship between income and premature mortality, including premature mortality rates attributed to food production ( $M_P$  rates) and consumption ( $M_C$  rates). The shading indicates the range between the 25th and 75th percentiles. (b) Mortality rate differences attributable to  $PM_{2.5}$  exposure from food production vs. consumption ( $\Delta M$  per 10,000 population) by income decile. The impacts of various food types on  $\Delta M$  rates differ among income groups, with each type contributing positively or negatively. The net  $\Delta M$  rates are presented as black dots.

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To trace the sources of inequality caused by food supply between income groups, we calculated net  $\Delta M$  by deducting the portion that achieved a balance between mutual trade across specified income groups (Methods and Data). The connection between income and net  $\Delta M$  was evident (Fig. 4a). Generally, higher income groups (D6–D10) exhibit fewer net  $\Delta M$  because of their limited food exports to lower income groups (D1–D5), whereas the lower income groups bear greater health damage from supplying food to higher income groups. Notably, D3–D5 suffered more from food 203 supply (positive net  $\Delta M$ ) than the D7–D10 groups (Fig. 4a, upper right), while net less health cost 204 (negative net  $\Delta M$ ) is observed in D7–D10 (Fig. 4a, lower left). Similar results were observed across 205 all food types (Fig. 4b), indicating that high-income groups transfer the environmental externalities 206 through interregional food trades, while low-income groups bear excess health damage, regardless 207 of food type. By comparing premature mortalities resulting from self-production and consumption 208 and interregional food trade, we found that the proportion of self-production and consumption 209 increased with income (Fig. S7 and S8). This suggests that agricultural products in developed 210 regions are primarily produced to meet local demand rather than being traded on the national 211 market for revenue. Considering all end-use sectors, we found that food contributes 41.7% of the 212 total inequality of all end-uses in China (Fig. S9 and Table S3), being the largest among all goods 213 and services.





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216 Fig. 4| Mortality tracing between income groups. Each cell represents the gap of premature 217 mortality after deducting the equivalent mortality due to mutual food supply between two given 218 income groups (defined as "net  $\Delta M$ "). Each group serves as the food supplier for the other group. 219 This result represents the difference in mortality between the two designated regions after 220 accounting for their production-consumption tradeoff. As each region is simultaneously a source 221 and receptor, we defined "R1" and "R2" to establish the direction for statistical and visual purposes. 222 If the number of deaths is positive, the group in "R1" caused a net  $\Delta M$  toll suffered by "R2," while 223 negative means the opposite. For instance, the positive result in the cell at the intersection of the 224 D4 row and D9 column indicates that more health damage is incurred on D4 by D9 in mutual supply. 225 We analyzed each type of food (b) and then aggregated the results for all foods to obtain the overall 226 outcome (a).

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#### 228 The potential of intervention strategies to improve equality

We conducted a series of simulations to explore whether current efficient interventions aimed at reducing environmental pressure and health damage could lead to co-benefits in reducing inequality. These strategies can be classified as emission mitigation, diet transition, and food production reallocation, each incorporating implementations of varying intensity (Table S4).

Production-based emission mitigation scenarios lead to a noticeable improvement in inequality, reducing it by 26–35% in SDHII across all mitigation strategies (Fig. 5a). These strategies also result in a more balanced distribution of the population that experiences more or less health damage (Table S5). The reduction in inequality among all production-based mitigation interventions primarily stems from decreased inequality within grain production (Fig. S10).

238 The effect of diet transition approaches exhibits considerable variability (ranging from –18% to 30% 239 reduction; Fig. 5b), even with moderate scenarios, e.g., minimal adjustments of the current diet 240 toward the recommended range, referred to as "Maint," and consuming the average of the 241 recommended range, referred to as "Ave." The "Maint" scenario demonstrates a 30% decrease in 242 inequality, whereas the "Ave" scenario exhibits a limited effect (6% reduction). This implies that 243 the former is the most favorable dietary option, as it is the most practical choice for policy 244 measures involving the minimal required transition in diets. The key reason for the limited 245 effectiveness of certain dietary transition schemes (e.g., maximal adjustment to the current diet, 246 referred to as "Max") is that while reducing meat consumption contributes the most to improving 247 equality, the benefits are offset by consuming plant-based foods (such as grain, vegetables, and 248 fruits) and nonmeat animal-based foods (including dairy and eggs; Fig. S11). Moreover, diet 249 transition scenarios exhibit limited effectiveness in reducing the unequal distribution of the 250 population affected by disproportionate health damage, regardless of considering the details in several subscenarios (Table S5). 251

For the food production reallocation scenarios, although the mortality rate decreases with increasing reallocation levels (Fig. S12), inequality increases slightly (Table S5 and Fig. 5c), suggesting that agricultural reallocation aimed at reducing health damage is insufficient for alleviating inequality. Nevertheless, a slightly more equitable distribution among population





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Fig. 5 | The changes in the food system inequality in response to different intervention strategies. These strategies include (a) emission mitigation, (b) diet transition, and (c) food reallocation. Each scenario includes specific subscenarios to reflect the impacts of different intervention intensities on inequality. For food reallocation, we conducted 20 subscenarios ranging from 1% to 20% reallocation of total food production and found no significant change in the distribution curve. To provide clarity, we provide four subscenarios (5%, 10%, 15%, and 20% reallocation) and the base case (0% reallocation) for comparison.

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In addition to supply and demand-side interventions, economic policies such as taxation and subsidies can complement efforts to reduce inequality. By evaluating the value of a statistical life, we quantified the appropriate food tax that should be implemented or subsidy that should be provided in each region (Fig. S13) and income group (Fig. S14). Our findings indicate that middleto high-income groups (D6–D10) should be subject to a 4%–14% food tax to compensate for the excess damage suffered by low- to middle-income groups (D1–D5), which could cover 6%–138% of the latter's food costs.

# 274 Discussion

275 Revealing the inequalities of health damage within the food system is crucial for understanding
276 environmental justice and achieving the United Nations Sustainable Development Goal of reducing

277 inequalities<sup>23</sup>. Our findings contribute to the ongoing discussion about the health effects of food 278 systems, focusing on the equality of air-related health impacts. By linking food production and 279 consumption, we highlight the disparities and inequalities between supply and demand ends 280 across space and food types. Our findings uncover significant and disproportionate differences in 281 air pollution-related health damage per-capita. Higher geographical inequality in production than 282 consumption is observed, perhaps due to increasing agricultural intensification and resulting 283 differences in provincial agricultural emissions. Another possible reason for the smaller demand-284 side inequality is the convergence toward regional diets over time, possibly due to the Chinese 285 government's efforts to promote and guide healthy diets and improve living standards<sup>24</sup>.

286 Our work provides a spatially resolved, food-specific analysis of health-effect inequalities within 287 the food system. We identified optimal schemes to simultaneously reduce health damage and 288 associated inequality, expanding the options available for developing and implementing dedicated 289 mitigation policies. Nevertheless, substantial obstacles and challenges need to be addressed. For 290 example, a trend of mortality may not consistently align with that of equality when adopting 291 certain more sustainable interventions, particularly on a regional scale (e.g., the regions indicated 292 at both ends of the curve in Fig. 5c and Fig. S12). With the expected increase in agricultural 293 intensification, concentrating food production in certain regions could widen the differential 294 burdens of negative externalities of food production among regions and populations. Identifying 295 the leverage points that balance agricultural yield, emission reduction, and equitable distribution 296 of pollution burdens presents a complex problem for policymakers. Furthermore, implementing 297 diversified regulations and protocols to reduce inequality can be challenging. Our results show that 298 food consumption recommendations (e.g., self-production and marketing, or import from other 299 regions; food intake) may need to vary based on regional specifics, which could hinder the 300 development and adoption of policy-related measures, especially when coordination between 301 national and local policies is critical. Given the intricacy of food system transformation, 302 policymakers must concurrently develop short- and long-term policies to address future challenges. 303 In the short term, achieving a more equitable distribution of negative externalities in the food 304 system may not be immediately feasible, so economic measures are recommended to compensate 305 for excess health damage, such as implementing food taxes to subsidize food production regions 306 (Fig. S13 and Fig. S14). In the long term, policymakers need to phase in top-level design and

307 restrictive policies for food system emissions and the related equality, accounting for factors such 308 as the spatial heterogeneity of health costs associated with food production, anticipated dietary 309 transitions in the local context, and nutritional requirements due to population growth, as well as 310 the overall sustainability goals pursued by the nation. Our research explores the potential synergies 311 between health damage and inequalities (Fig. 5), thus providing a solid scientific foundation for 312 effectively formulating such policies.

313 As the world's most populous country, China faces tremendous pressure on its food supply system 314 due to improved living standards. While the development of agricultural intensification and mature 315 food supply chains has satisfied the food demands, they have also led to significant food system-316 related inequalities. It is worth noting that China is not alone in experiencing these inequalities. In 317 a follow-up first-order analysis that expands the current assessment scale, we found that countries 318 worldwide, particularly middle- and high-income countries, exhibit significant inequality in 319 agricultural ammonia emissions exposure (Supplementary Text S2, Fig. S15). This observation 320 indicates that countries with more advanced food systems may encounter greater challenges 321 relating to agricultural emissions and associated inequalities. Our study illuminates the issue of 322 food system inequality, offers valuable guidance for policymakers in China while also serves as a 323 point of reference for the sustainable development of food systems worldwide.

#### 324 Methods and Data

325 We developed a comprehensive modeling framework to estimate the health damage due to PM<sub>2.5</sub> 326 pollution exposure from the food system in China and analyzed the associated health damage inequality (Fig. S16). The development of the framework includes several steps. Initially, the 327 328 atmospheric emissions from the supply and demand sides of the food system were linked using 329 the Multi-Regional Input–Output (MRIO) model<sup>25</sup>. Then, we used the Global Exposure Mortality 330 Model (GEMM)<sup>26</sup> to estimate premature mortality associated with ambient PM<sub>2.5</sub> exposure and 331 the sensitivities of premature mortality to ambient PM<sub>2.5</sub> concentrations by grid cell. Subsequently, 332 we coupled the concentration sensitivities into multiphase Adjoint for the Community Multiscale Air Quality (CMAQ-Adjoint) model<sup>18</sup> to compute the sensitivities of premature mortality to 333 334 emissions. These matrices encompass all pollutant species, locations, and time, allowing us to 335 estimate their relative contributions on both the supply and demand sides. To analyze inequality, 336 we developed a new index, SDHII, to quantify the national inequality pattern in the gap between

PM<sub>2.5</sub>-related premature mortality associated with food supply and demand. The detailed
 procedures are described in the following sections.

#### 339 Linking atmospheric emissions from food production to consumption

340 We initiated our study by developing a production-based emission inventory of all the production sectors of China in 2017, for which the global high-resolution emission inventory product ( $10 \times 10$ 341 342 km) published by Peking University (PKU-Inventory) for atmospheric emissions across sectors (e.g., 343 power generation, industry, transportation, and agriculture) and fuel types (e.g., coal, oil, natural 344 gas, and biomass) was used<sup>27</sup>. Additionally, a Chinese agricultural emission inventory with  $1 \times 1$  km resolution developed by Adalibieke et al.<sup>28</sup> (crop ammonia volatilization) and Wang et al.<sup>29</sup> 345 346 (livestock management) was employed to calculate the emissions associated with agricultural 347 activities. This comprehensive inventory covered ammonia emissions from the production of nine 348 food categories, including grain, vegetables, fruits, pig, beef, sheep and goat, poultry, dairy, and 349 eggs. The emissions from dairy and egg products considered in this study arise from the rearing 350 processes of dairy cows and egg-laying hens. By integrating this food emission inventory into the 351 PKU-Inventory, we expanded the current inventory to provide a detailed account of agricultural 352 emissions. Subsequently, we reallocated all the atmospheric pollutants according to provinces to 353 align them with the production sectors in the MRIO models using Energy Balance Sheets from the China Energy Statistical Yearbook<sup>30</sup>. The resulting provincial production-based emission inventory 354 355 comprised 42 production sectors corresponding to the MRIO production sectors of the nine food 356 categories.

To establish a link between pollutant emissions between the food supply and demand sides, we employed Environmental Extended Input–Output Analysis (EEIOA) to create a consumption-based emission inventory. EEIOA is an extended application of input–output analysis that enables the explicit analysis of environmental impacts<sup>31</sup>. Initially, we employed traditional economic accounting, expressing the input–output link function as Eq. (1):

$$362 X = (I - A)^{-1}Y (1),$$

where X represents the economic output matrix, A is a normalized matrix of intermediate coefficients where columns correspond to the input required from sectors in a given region to produce one unit of the output of each sector in another region,  $(I - A)^{-1}$  is the Leontief inverse matrix, and Y is a vector of the finished consumption. Subsequently, we incorporated emission 367 information using Eq. (2):

368 
$$E = f(I - A)^{-1}Y$$
 (2),

where *E* represents atmospheric emissions embedded in flows of goods and services between the sectors. The matrix f is diagonal, with emission intensities (emissions for unit output) for each sector along the diagonal and zeros in all the other positions.

A consumption-based emission inventory (referred to as *S*) was generated using EEIOA that illustrates how emissions are embodied in the flows of goods and services among the production sectors, ultimately reaching the final consumption sectors. This inventory includes 31 provinciallevel administrative divisions (excluding Taiwan, Hong Kong, and Macao, as data for these regions were unavailable), 42 production sectors, and 5 consumption sectors.

The consumption-based emission inventory quantifies virtual emission flows specific to each region, spanning from supply to demand sides. Subsequently, we calculated the emissions attributed to production  $(E_p)$  and consumption  $(E_c)$  at the provincial level using Eq. (3) and (4):

$$380 E_p = \sum_c S (3)$$

$$381 E_c = \sum_p S (4),$$

where *S* represents the consumption-based inventory; *p* and *c* is the supply and demand sides of the inventory, respectively;  $E_p$  is a transposed matrix of  $(E_p^1 \quad E_p^2 \quad E_p^3 \quad \cdots \quad E_p^Q)$ , where  $E_p^i$ represents the production-based emissions in a given province *i*, and *Q* is the total number of administrative divisions (31 in this study, excluding Hong Kong, Macao, and Taiwan due to data limitations). Similarly,  $E_c$  is a transposed matrix of  $(E_c^1 \quad E_c^2 \quad E_c^3 \quad \cdots \quad E_c^Q)$ , where  $E_c^i$  denotes the consumption-based emissions in a given province *i*.

388 Next, we computed the relative contribution of emissions for each province at both the supply and389 demand ends, denoted as:

390 
$$r_{i,j} = \frac{S_{i,j}}{\sum_{c=1}^{Q} S_{i,c}}$$
 (5),

where  $r_{i,j}$  represents the relative share of emissions within a given region *i* at the supply side, concerning region *j* at the consumption end. To consolidate all relative shares of emissions along the supply chain, we employed the matrix *R*, defined as:

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$$R = \begin{pmatrix} r_{1,1} & \cdots & r_{1,Q} \\ \vdots & \ddots & \vdots \\ r_{Q,1} & \cdots & r_{Q,Q} \end{pmatrix}$$
 (6),

395 where *R* incorporates all the relative shares of emissions.

396 To appropriately allocate agricultural emissions within the food supply chain, we applied a double 397 constraint to this portion of the emissions. First, we extracted the economic flow from the 398 agricultural sectors to the rural and urban consumption sectors, as generated by the MRIO model. 399 Next, we redistributed the food emissions of each province by (1) calculating the relative share of 400 monetary flows from each province on the demand side to provinces on the demand side, yielding 401 a supply-side constraint matrix (labeled as  $H_1$ ); (2) determining the total amount of annual per-402 capita food consumption in 2017 for each food type using data from the Chinese National Bureau 403 of Statistics<sup>5</sup>; and (3) matching the total food consumption to that of each province in the demand 404 side and redistributing it according to H<sub>1</sub>. These steps ensured that the relative proportions of each 405 food type in the supply side for a given province were adequately constrained. Each food type was 406 individually distributed on the demand side based on the scaling factors.

407 To ensure that the total amount of emissions was conserved for each food type from the supply to 408 demand side, we calculated the relative share of the amount of food in the aforementioned result 409 for each province on the supply side as an emission-constraint matrix (labeled as H<sub>2</sub>). Subsequently, 410 we redistributed agricultural emissions from the supply side to the demand side using  $H_2$ . Notably, 411 we did not conduct a detailed analysis of the residential sectors because the overall estimation 412 framework is based on the reclassification of the production sectors. Nevertheless, we treated this 413 part as a whole and accounted for it when evaluating the contribution of each component to the premature mortality<sup>32</sup>. 414

#### 415 Health damage estimation

416 The latest version of the CMAQ-Adjoint, version 5.0, was utilized in our study to quantify the 417 contributions of location-, time-, and pollutant-specific emissions to premature mortality. CMAQ-418 Adjoint is comprised of two models: a forward model, which mirrors the original CMAQ base model, 419 and a backward model. We applied CMAQ-Adjoint to a geographical domain encompassing East 420 Asia, defined by 124×184 horizontal grid cells at a resolution of 36 km, and 13 vertical layers 421 extending to approximately 16 km above ground. For evaluation, a 1-year simulation using the 422 CMAQ base model was conducted. The results have been illustrated in a previous study, indicating 423 a general concordance with observed spatial distributions and temporal trends of multiple 424 pollutants.

The backward model allowed us to calculate sensitivities, that is, the partial derivatives of the objective function concerning related input parameters. By defining the objective function *J* as the total premature mortality from ambient PM<sub>2.5</sub> exposure within China in 2017, we incorporated the GEMM into the adjoint analysis. The objective function *J* was expressed by the following equations,

429 
$$J = \sum M_{0,x,y} P_{x,y} \Big[ 1 - e^{-\theta T(z_{x,y})} \Big]$$
(7)

430 
$$T(z_{x,y}) = \frac{\log(1 + \frac{z_{x,y}}{\alpha})}{1 + e^{\frac{-(z_{x,y} - \mu)}{\nu}}}$$
 (8)

431 
$$z_{x,y} = max (0, C_{x,y} - cf)$$
 (9)

432 where (x, y) denotes a specific model grid cell;  $M_{0,x,y}$  represents the baseline mortality rate at grid 433 cell (x, y);  $P_{x,y}$  represents the population within grid cell (x, y);  $C_{x,y}$  denotes the location-specific annual PM<sub>2.5</sub> concentration at grid cell (x, y), in  $\mu g \cdot m^{-3}$ ; cf is the concentration threshold below 434 which no health association is assumed to be identifiable. The term  $1 - e^{-\theta T}(z)$  is the GEMM 435 equation to calculate the population-attributable fraction (PAF)<sup>26</sup>. As suggested by Burnett et al.<sup>26</sup>, 436 437 the following values for the GEMM parameters were used to calculate PAF of noncommunicable 438 diseases and lower respiratory infections (NCD+LRI) mortality from ambient PM<sub>2.5</sub> exposure for adults aged 25–99:  $\theta$  = 0.1430,  $\alpha$  = 1.6,  $\mu$  = 15.5, v = 36.8, cf = 2.4  $\mu$ g·m<sup>-3</sup>.  $M_{(x,y)}$  is determined by the 439 440 baseline mortality rate of NCDs+LRIs of the province where (x, y) is located<sup>33</sup>. Further details 441 regarding the parameter configuration of GEMM can be found elsewhere<sup>26</sup>.

442 We then derived the adjoint forcing term using Eq. (10),

443 
$$\varphi_{x,y} = \frac{\partial J}{\partial c_{x,y}} = M_{0,x,y} P_{x,y} \theta e^{-\theta T(z_{x,y})} T'(z_{x,y}) \frac{dz_{x,y}}{dc_{x,y}}$$
(10)

where  $\varphi_{x,y}$  is the adjoint forcing at grid cell (x, y);  $c_{x,y}$  denotes the PM<sub>2.5</sub> concentration at grid cell 444 (x, y) at any time step;  $dz_{x,y}/dc_{x,y}$  is equal to the reciprocal of the number of model time steps in a 445 446 year and is set to 1/43800 in our simulation (12 minutes per time step);  $T'(z_{x,y})$  is the derivative of T(z) at  $z = z_{x,y}$ . In the adjoint simulation, these forcing terms were applied to all modeled PM<sub>2.5</sub> 447 448 species as inputs to derive the adjoint sensitivities of mortality to location- and time-specific 449 emissions of primary PM<sub>2.5</sub> and precursors. Similar assessment has been conducted in our CMAQadjoint development paper<sup>18</sup>. It should be noted that the computational expense of running the 450 451 CMAQ-Adjoint model is about fourteenfold compared to the base CMAQ model. A single-day 452 simulation using the CMAQ-Adjoint model, encompassing both forward and backward simulations in our study domain, on average necessitates  $2.2 \times 10^5$  seconds of CPU time. Extrapolating this to 453

the one-year timeframe of our study, the cumulative CPU time approximates 8.2 × 10<sup>7</sup> seconds,
translating to roughly 950 days.

456 We extracted the premature mortalities from the production sectors related to the food system 457 using the adjoint sensitivities. The premature mortalities specified by production sectors were then 458 linked to the consumption sectors of both rural and urban residents based on the input-output 459 analysis. This process yielded a dataset of PM<sub>2.5</sub>-related health damage for the entire food system, 460 facilitating further analysis of inequality. In contrast to previous methods that directly calculate 461 sector and species contributions using the objective function in the production or emission sector<sup>34-36</sup>, our approach establishes a connection between mortality, production, and 462 463 consumption sectors within the food system based on the consumption-based emission inventory.

## 464 Inequality evaluation in premature mortality related to PM<sub>2.5</sub> exposure

We introduced the novel SDHII to evaluate the national inequality between PM<sub>2.5</sub>-related health damage attributed to the food supply and demand sides. The calculation process comprises two steps.

First, we calculated the disparity between premature mortalities attributed to food production  $(M_P)$ and consumption  $(M_c)$  for each province, which is denoted as  $\Delta M^i$  and represents the difference in health damage incurred in a region owing to local food production versus the health damage expected from local food consumption within the same region (accounting for local and nonlocal food sources). Mathematically, it is defined by Eq. (11):

$$473 \qquad \Delta M^i = M_P^i - M_C^i \tag{11},$$

where  $M_P^i$  and  $M_C^i$  represent the  $M_P$  rate (deaths per 10,000 population) in the supply side (i.e., province *i* supplies food to other regions) and the  $M_C$  rate (deaths per 10,000 population) in the demand side (i.e., province *i* receives food from other provinces) for a given province *i*.

The  $\Delta M$  rates represent the level of balance between the  $M_P$  and  $M_C$  rates with the food system. When the mortality rates from regional food production and consumption are balanced,  $\Delta M$  equals zero. If  $\Delta M^i$  is >0 for a specific province, it indicates that the region experiences an excess number of deaths owing to its food supply to other regions. These provinces are referred to as "productionoriented," while provinces with lower health damage ( $M_C > M_P$ ) are labeled as "consumptionoriented."

483 Next, we ranked all the  $\Delta M$  rates in ascending order and paired them with population data from

484 each region, following which the SDHII was computed using Eq. (12):

485 
$$SDHII = \frac{\sum_{i=1}^{n} POP_i \times |M_P^i - M_C^i|}{M}$$
 (12),

486 where M and  $POP_i$  represent the national mortality rates and population for a given province i, 487 respectively, and n denotes the total number of provinces.

Intuitively, SDHII corresponds to the area depicted in Fig. S3. This index represents the level of national-scale inequality in health damage. It incorporates population proportion as a weighting factor and captures the regional disparities arising from food production and consumption. When the health damage experienced by a particular region aligns with the expected damage based on food consumption, the  $\Delta M$  rates for that region are zero, indicating no contribution to SDHII. In an ideal scenario, each region bears health damage proportionate to its consumption, resulting in a balanced distribution of premature mortalities and an SDHII value of 0.

To trace the transfer of health damage across different income groups, we divided all the provinces into 10 income groups (labeled from D1 to D10 in the ascending order of income). Next, we conducted pairwise matching among the income groups and calculated the difference in health damage resulting from reciprocal food supply between them, enabling us to evaluate the net premature mortality caused by the intergroup food supply, which is denoted as net  $\Delta M$ , and can be expressed by:

501 net 
$$\Delta M^{i,j} = \Delta M^{i,j} - \Delta M^{j,i}$$
 (13),

where net  $\Delta M^{i,j}$  represents the net premature mortality between the selected income group *i* and another given income group *j*. This metric evaluates the net health damage between the different income groups after offsetting the respective health damage associated with food consumption. If net  $\Delta M^{i,j}$  is >0, the income group *j* causes excess health damage to the income group *i* and gains health benefits from food trade owing to the food supply from *i* to *j*. Conversely, if net  $\Delta M^{i,j}$  is <0, the group *j* experiences more health damage because of the food supply to the group *i*.

#### 508 Intervention strategies

We investigated the potential cobenefits of reducing inequality from various intervention approaches aimed at reducing emission or developing a balanced diet. We designed three intervention scenarios: agricultural emission mitigation, diet transition, and agricultural production reallocation. Each scenario includes several subscenarios that differ in implementation intensity, 513 feasibility, and expected benefits (Table S4).

514 We conducted five subscenarios to mitigate agricultural ammonia emissions, comprising three single and two collaborative measures, as outlined by Adalibieke et al.<sup>28</sup>. In the "Increasing 515 mechanized deep fertilization" (FDP) scenario, the incorporation proportion of synthetic N 516 517 fertilizers is set to reach 80% for wheat, maize, and rice based on the National Agriculture Mechanization Extension Plan<sup>37</sup>. In the "Optimizing fertilizer types" (FTP) scenario, we assumed 518 519 that 50% of N applications were allocated to organic fertilizer and manure for major crops, 520 vegetables, and fruits<sup>37</sup>. In the "Optimizing fertilzer rates" (OFR) scenario, the N fertilizer rate was 521 reduced to meet the "N Surplus Benchmarks" in seven regions, as proposed by Zhang et al.<sup>38</sup> and the European Union Nitrogen Expert Panel<sup>39</sup>. The regional "N Surplus Benchmarks" were utilized 522 523 as the targeted N surplus in regions where the N surplus exceeds the benchmarks.

524 For the diet transition scenario, we explored the potential for reducing inequality by adopting 525 healthier dietary habits. Our dietary recommendations were based on the 2022 Chinese Dietary 526 Guidelines (CDG 2022). The scenario considered nine food categories: grain, vegetables, fruits, pig, 527 beef, sheep and goat, poultry, dairy, and eggs. Using CDG 2022 as a reference, we designed four 528 subscenarios for the entire population, balancing healthfulness and feasibility to varying degrees. 529 The four subscenarios included (1) adjusting food intake for each category to the upper limit of the 530 recommended range in CDG (Max); (2) adjusting food intake for each category to the lower limit 531 of the recommended range in CDG (Min); (3) adjusting food intake for each category to the average values of the recommended range in CDG (Ave); and (4) adjusting food intake for each category 532 based on the minimum difference between the existing diet and the recommended range (Maint). 533 534 For example, if the current food intake exceeded the upper limit of the recommended range, it was 535 adjusted to the upper limit range. Conversely, if the intake was below the lower limit, it was 536 adjusted to the lower limit. No adjustments are made if the current intake is already within the 537 recommended range. We computed the percentage of changes in food intake owing to the dietary 538 transition of each food category, which formed the diet transition matrix (labeled as  $H_3$ ), based on 539 which we recalculated the premature mortality for each food category in each province to 540 represent the changes in health damage and equality for each subscenario.

541 Agricultural production reallocation aimed to mitigate health damage by redistributing crop 542 production from high- to low-sensitivity areas. Certain regions are more susceptible to PM<sub>2.5</sub> 543 emission, leading to more premature deaths per production unit than other regions. Herein, we 544 assumed a fixed spatial distribution of farmlands to avoid potential environmental footprints related to alterations in land use, such as new farmland cultivation<sup>7,40</sup>. Thus, we analyzed crop 545 546 reallocation by transferring production from farmlands with high PM<sub>2.5</sub> sensitivity to existing 547 farmlands with PM<sub>2.5</sub> sensitivity while maintaining crop yield. This transfer of crop yield from high-548 to low-sensitivity areas requires a certain level of yield increase in those low-sensitivity regions. 549 While concentrating crop production in the areas with the lowest sensitivity would ideally 550 maximize health benefits, it is impractical owing to the limited production potential. We assumed 551 a 30% yield increase in each crop production area and a maximum reduction of 20% in the total 552 crop production in high-sensitivity areas considering the yield ceiling in low-sensitivity areas. 553 Consequently, we designed 20 subscenarios to transfer production from regions with higher 554 mortality rates per unit production (1%-20% of the total production) to regions with lower 555 mortality rates. First, we calculated the mortality rate per unit of crop production for each province 556 using data from the Chinese National Bureau of Statistics<sup>5</sup>. Then, starting with the province with 557 the highest mortality rates (province A), we transferred crop yield to the province with the lowest 558 mortality rates (province B) until the yield increase in province B reached 30% of its initial crop 559 yield. This process was repeated for the second-best province and continued until the total 560 transferred production yield reached 20%. We achieved the desired reallocation by sequentially 561 allocating transferred yields to regions with the lowest mortality rates per unit.

#### 562 Limitations

Several limitations need to be acknowledged. The impact of national food imports and exports was not considered due to a lack of data. Additionally, the results of this study are exclusively based on data from 2017. Besides, the implementation of intervention scenarios could have profound impacts on the economy, leading to changes in emissions and associated environmental impacts, which are not considered in this study. Future work could expand the study period to encompass multiple years, which would help to clarify the historical patterns and drivers of inequality.

569

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H.S., J.M., P.H., and F.Z. conceived and initiated the study. L.Z. and W.A. processed and analyzed
the data. Y.C., P.G., J.H., and Y.Z. provided support with data collection and processing. P.X., C.W.,
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G.S., T.-M. F., and X.Y. participated in the result discussions. H.S., F.Z., J.M., P.H., S.Z., A.H., S.T., and
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