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Synergistic effects of chemical mixtures: how frequent is rare?

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# 1 Synergistic effects of chemical mixtures: how frequent is rare?

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## 5 **Highlights**

- 6 • Synergisms greater than 2-fold reported in roughly 5% of investigated mixtures.
- 7 • This frequency is representative of mixtures toxicology studies in the literature.
- 8 • Magnitude of synergistic deviations from additivity can be large (up to 100-  
9 fold).
- 10 • Further research to increase mechanistic understanding of synergisms is  
11 required.

## 12 **Abstract**

13 Chemical pollution is characterised by sequential and simultaneous exposure to unintentional  
14 complex mixtures. The almost infinite number of real-life mixtures poses major challenges for  
15 investigations of all possible exposure scenarios through whole mixture or component-based  
16 approaches. As a pragmatic approach in data-poor situations, the application of a Mixture  
17 Assessment Factor to single substances assessments under REACH was announced in the  
18 European Chemicals Strategy for Sustainability. Current proposals for this factor are based on  
19 the assumption that mixtures behave additively, assuming that synergistic interactions are  
20 rare. This assumption is based on eight reviews published in the last 30 years. Synergistic  
21 deviations from additivity greater than 2-fold were reported in roughly 5% of investigated  
22 mixtures. This was more, rather than less, frequent in the handful of suitable studies of low  
23 dose mammalian mixture toxicity. This frequency is representative of mixtures toxicology  
24 studies in the literature and should not be interpreted as the frequency of synergisms in real  
25 world exposures. Understanding the frequency and likelihood of synergisms would entail  
26 detailed understanding of the co-occurrence of groups of substances giving rise to such  
27 interactions in relevant environmental media. Assumptions that synergistic interactions in  
28 real-life mixtures are rare appear to be premature. While further research is required,  
29 potential synergisms should not be omitted from debates on the conservatism or otherwise of  
30 mixture allocation factor or other regulatory approaches to protect people and environment  
31 from mixture effects.

32 **Keywords:** chemical mixtures, synergism, mixture assessment factor, mixture  
33 allocation factor, MAF, interaction

## 34 **Abbreviations:**

35 CA: Concentration or dose addition

36 IF: Interaction Factor

37 MAF: Mixture Assessment Factor or Mixture Allocation Factor

38 MRA: Mixture Risk Assessment

39 POD: Point of departure

## 41 1. Context

42 All living systems including humans are sequentially and simultaneously exposed to  
43 complex mixtures of chemicals. Over 350 000 anthropogenic chemicals and mixtures  
44 of chemicals have been registered for production and use [1] and the myriad of by-  
45 products, metabolites and abiotically formed transformation products are not  
46 included in this figure. Chemical pollution is therefore a wicked problem characterised  
47 by exposure to unintentional complex mixtures found in air, water, soils, in food and  
48 household and consumer products. The “something from nothing” toxicological  
49 behaviour of chemicals, or observation of mixture effects when all individual chemicals  
50 are present at concentrations below their individual no-effect levels [2], has been  
51 demonstrated in a broad range of complex chemical mixtures [3].

52 The scientific understanding of mixture effects has indisputably advanced in recent  
53 years as has the development of methods to assess risks from combined exposures  
54 [4,5]. Nonetheless, the almost infinite number of real-life mixtures poses major  
55 challenges for investigations of all possible exposure scenarios through whole mixture  
56 or component-based approaches. Additionally, regulatory systems were designed to  
57 address single substances through different regulatory jurisdiction often aligned with  
58 specific uses, applications or processes rather than co-exposure to multiple chemicals  
59 regulated under different legislative silos [6]. The need for cross-cutting, intermediary,  
60 pragmatic approaches that can be implemented at relatively short notice to address  
61 potential mixture risks was recognised in the European Union Chemical Strategy for  
62 Sustainability [7]. The Strategy, published in 2020, announced the introduction of a  
63 Mixture Assessment Factor (MAF), sometimes referred to as a Mixture Allocation  
64 Factor, to single substance risk assessments under REACH [8].

65 The application of the MAF has been argued to differ from uncertainty factors applied  
66 in chemical hazard assessment to account for extrapolation of experimental data in  
67 animals to the real world [9]. It is driven by co-exposure considerations and therefore  
68 more akin to the risk cup/allocation factor concept applied in the context of cumulative  
69 exposure and risk assessments [10]. It has been defined as a factor by which the  
70 regulatory safety threshold for an individual compound needs to be divided to ensure  
71 the same level of protection against unintended mixture effect as the level of protection  
72 aimed for in single substance assessment [10] and is intended as a pragmatic default  
73 approach in data-poor situations.

74 One of the greatest challenges to introducing a MAF and subject of much debate and  
75 contention is how to select an appropriate size for this factor [11,10]. Whilst the MAF  
76 has been said to target additional uncertainties encountered in chemical mixture risk  
77 assessment (MRA) including potential synergies, (eco)toxicological data gaps and lack  
78 of full composition information [12], the algorithms proposed to date to derive the size  
79 of the MAF for both environmental and health risk assessment are based on the  
80 explicit assumption that multi-component mixtures behave additively, adopting the  
81 principle of concentration or dose addition (CA) as a conservative default [11,10]. It is

82 therefore clear that the MAF, as currently discussed, would not account for the  
83 potential for synergistic interactions (more-than-additive). In earlier discussions on  
84 the size of a MAF, a separate Interaction Factor (IF), an additional MAF to specifically  
85 account for synergistic interactions, was discussed in the context of defined mixtures,  
86 such as biocide formulations [13]. A commonly encountered assumption is that  
87 synergisms occur rarely at concentrations close or below the point of departure (POD)  
88 concentrations of individual mixture components [11,14]. This assumption is typically  
89 justified by citing one or more of the several reviews that have attempted examine the  
90 frequency and/or magnitude of deviations from additivity [15] in the last 30 years.  
91 Implications of this assumption are that, without evidence of the contrary, the  
92 potential for synergistic effects can be considered negligible [14,16]. What is rare,  
93 frequent or negligible is however not strictly a scientific fact but represents a value  
94 judgment. The normative conclusions about the frequency of synergistic interactions  
95 of most of these reviews were written when the scientific and regulatory debates  
96 revolved around the feasibility and validity of component-based approaches to MRA.  
97 This context has now changed. While the factual evidence and numbers remain, their  
98 regulatory significance has shifted. In this commentary, the evidence base for the  
99 frequency and magnitude of synergistic interactions in chemical mixtures is briefly  
100 summarised before opening a debate around the interpretation of this evidence in the  
101 current regulatory context of the application of a MAF.

## 102 **2. Experimental evidence on the frequency and magnitude of** 103 **synergisms**

### 104 2.1. Narcosis in aquatic organisms

105 Warne and Hawker [17] reviewed 104 equitoxic mixtures of a total of 182 chemicals  
106 with a predominantly unspecific, narcotic mode of action on aquatic organisms. Using  
107 a corrected Toxic Enhancement Index, they formulate their funnel hypothesis, i.e. the  
108 frequency of deviations from additivity decreases with the number of components in  
109 the mixture. These authors did not observe deviations that underestimated the  
110 predicted effect concentrations by more than a factor of 5. It is not possible to derive  
111 the frequency of synergisms from the data as presented.

### 112 2.2. Aquatic toxicity of pesticides

113 Deneer [18] reviewed the literature on joint effect of pesticides on aquatic organisms  
114 from 1972 to 1998, assembling data from 202 mixtures in 26 studies. Deviation from  
115 CA by a factor of more than two-fold was found in less than 10% of mixtures, and the  
116 frequency of synergisms and antagonisms were comparable. These proportions  
117 remained similar when excluding studies on algae, the frequency of more than two-  
118 fold deviation from CA was 6% (8/132 mixtures). The magnitude of synergistic  
119 deviation was as high as 20-fold in a mixture of deltamethrin and carbaryl. For 3 of  
120 these 8 mixtures, the underestimation of mixture effect doses by CA was greater than  
121 5-fold.

### 122 2.3. Ecotoxicological endpoints

123 Belden et al. [19] reviewed 303 separate ecotoxicological mixture experiments with  
124 pesticides. About 5% of the 207 experiments that evaluated the CA model reported  
125 model deviation ratios greater than 2, most deviations from CA were less than 5-fold  
126 although a nearly 10-fold deviation was reported for a mixture of organophosphates in  
127 fish.

128 Vijver et al. [20] focused on 19 ecotoxicological studies (160 experiments) with  
129 organism exposed through water to mixtures of Cd, Cu or Zn, published between 1981  
130 and 2009. Whilst these authors report that interactions were more frequent than  
131 additivity, their criteria to classify deviations from additivity were much stricter than  
132 in the other reviews summarised herein (0.1 or 0.2-fold as compared to 2-fold).  
133 Antagonisms appeared to be more frequent than synergisms. The largest synergistic  
134 deviation reported a 7.5-fold underestimation of the mixture effect dose by CA.

135 Cedergreen [21] completed the Belden et al. [19] and the Vijver et al. [20] datasets  
136 with additional searches on mixtures of antifoulants and an update with papers  
137 published up to 2013. A total of 67 studies could be included in a quantitative analysis  
138 of the frequency of synergistic interactions for pesticides, metals and anti-foulants,  
139 respectively. Synergy occurred in 7%, 3% and 26% of the 194, 21 and 136 binary  
140 pesticides, metals and antifoulants mixtures, respectively. The magnitude of the  
141 deviation from CA was generally less but could exceed 10-fold. For pesticides, 95% of  
142 the synergistic mixtures contained combinations including cholinesterase inhibitors  
143 or azole fungicides, two groups of pesticides known to interfere with metabolic  
144 degradation of other xenobiotics.

### 145 2.4. Ecotoxicological and mammalian mixture studies

146 We conducted a systematic review of mixture experiments published between 2007  
147 and 2017 covering all chemicals and toxicity outcomes [22]. Our searches resulted in  
148 an inventory of 1220 mixture experiments from 761 eligible studies, of which about a  
149 quarter reported synergisms. Approximately two thirds of these experiments were  
150 conducted with binary mixtures, and the funnel hypothesis [17] could neither be  
151 confirmed nor refuted. Most experiments relied on low-cost assays with readily  
152 quantifiable endpoints and outcomes of relevant for human risk assessment (e.g.  
153 carcinogenicity, genotoxicity, reproductive toxicity, immunotoxicity, neurotoxicity)  
154 were rarely addressed. About half of the 1220 entries were rated as “definitely” or  
155 “probably” low risk of bias.

156 Of the 557 experiments that reported synergistic or antagonistic interactions, 388  
157 reported sufficient information to allow a quantitative reappraisal of their claims. Only  
158 twenty percent of those (N = 78) reported synergisms more than two-fold higher or  
159 lower than the predicted additive doses (Fig. 1). Strong synergisms (4 to nearly 100-  
160 fold in an *in vitro* androgen receptor reporter gene assays in Chinese hamster ovary

161 cell line) were observed in 9 *in vitro* and one *in vivo* mammalian study and 32  
162 ecotoxicological studies (deviations between 4 to 50-fold).

163 Previous concerns about the synergistic potential of combinations of triazine, azole  
164 and pyrethroid pesticides at environmentally relevant doses were confirmed, while  
165 evidence of synergisms with endocrine disrupting chemicals, particularly anti-  
166 androgens, emerged.

#### 167 2.5. Synergisms at low doses in human/mammalian toxicology

168 Boobis et al. [23] retrieved 43 studies published between 1990 and 2008 reporting  
169 synergisms in mammalian test systems at doses close to the PODs for individual  
170 chemicals. The focus of the literature search does not allow one to comment on the  
171 frequency of synergisms at low doses. The magnitude of synergisms was included in 11  
172 papers, and this includes studies where deviations from effect doses predicted for  
173 additivity that were less than 2-fold. None of these synergistic deviations exceeded a  
174 factor of 4. Synergisms at low doses were observed for mixture of organophosphate  
175 pesticides, thyroid axis disrupting chemicals and carcinogenic solvents.

176 Elcombe et al. [24] conducted a review of the peer reviewed studies published between  
177 2000 and 2020 relating to low-dose mixtures of chemicals (defined as those in which  
178 all components were at or below their POD) in mammalian *in vivo* systems. Of the 30  
179 eligible mixture studies that used component-based methods, only 7 employed  
180 experimental designs which allowed for comparison to additivity predictions.  
181 Nonetheless, nearly half (3 of 7), all mixtures of endocrine disrupters, reported  
182 responses significantly greater than additivity, suggesting synergy.

### 183 3. Discussion

184 In reviews that allowed estimation of the frequency of synergistic deviations from  
185 additivity greater than 2-fold, synergisms were reported in roughly 5% of investigated  
186 mixtures. This was more, rather than less, frequent in the handful of suitable studies  
187 of low dose mammalian mixture toxicity [24]. It should also be noted that these figures  
188 do not account for potentiation, where the combination of one active and one inactive  
189 component leads to exacerbations of effects. This frequency is representative of  
190 mixtures toxicology studies in the literature and should not be interpreted as the  
191 frequency of synergisms in real world exposures. Understanding the frequency and  
192 likelihood of synergisms would entail detailed understanding of the co-occurrence of  
193 groups of substances giving rise to such interactions in relevant environmental media.  
194 Socianu et al. [11] derived a generic chemical mixture that approximates a mixture co-  
195 exposure profile of the EU general population from the HBM4EU-Aggregated dataset  
196 which included phthalates, known endocrine disrupters, and pyrethroid pesticides.  
197 Exposure to some of the culprits identified to be involved in synergistic interactions is  
198 therefore not a rare occurrence. Both classes of compounds have been associated with  
199 synergistic effects in experimental studies. Notwithstanding that CA has been  
200 demonstrated to be a useful default assumption for MRA, on the basis of currently



201 available evidence, assuming that synergisms are rare enough to be negligible is  
202 premature.

203 Selecting the size for a MAF accounting for additive interactions is already  
204 contentious. Such decisions can be informed by scientific evidence, e.g. the recent  
205 analysis by the Swedish Chemical Agency KEMI found that MAF values of 10, 20 and  
206 50 seemed sufficient for over 70%, 95% and all the mixtures analysed, respectively  
207 [10]. The desired level of protection is a value-laden societal choice attempting to  
208 balance the consequences of over- or under-conservatism under uncertainty. Some  
209 concerns regarding over-conservatism stem from the view that the application of  
210 uncertainty factors during individual substances' hazard assessment may already  
211 result in undue overprotection, particularly for human health [25]. Beyond muddying  
212 the transparency of uncertainty analyses, such assumptions do not necessarily hold  
213 true [26,27]. For example, chemical-specific inter-individual toxicodynamic  
214 variability can exceed the default assumption of  $10^{1/2}$  [28].

215 In this context, increasing a MAF based on assumption of additivity, e.g. by an  
216 additional IF, to account for potential synergisms is likely to be met with some  
217 resistance, even before discussing the potential size of such a factor. The latter should  
218 be informed not only by the frequency but also by the magnitude of deviations from  
219 additivity. Whilst the largest deviations from additivity have been reported in *in vitro*  
220 systems (up to 100-fold), the magnitude of synergistic deviations from additivity can  
221 be large; up to around 30-fold in *in vivo* ecotoxicological studies, whilst available data  
222 on *in vivo* mammalian study does currently allow any conclusion to be drawn [22]. An  
223 alternative would be to apply an IF to groups of chemicals known or suspected to give  
224 rise to synergisms on the basis of currently available evidence. This may however  
225 discourage the generation of new knowledge and understanding of synergistic  
226 interactions in chemical mixtures.

227 When discussing the conservatism of assessment or allocation factors, it should be  
228 stressed that default factors are typically a pragmatic response to lack of data. Such  
229 regulatory solutions should be conservative enough to encourage and reward the  
230 generation of data and mechanistic understanding by allowing such factors to be  
231 refined if adequate evidence is provided. Scientific evidence of synergistic or  
232 antagonistic interactions could help progress towards priorities for further research,  
233 namely; building a FAIR open evidence database of toxicokinetic or toxicodynamic  
234 interactions comparable to those available in pharmacology, increasing mechanistic  
235 understanding particularly in realistic, i.e. unbalanced (as opposed to equipotent)  
236 environmental mixtures, as well as test the funnel hypothesis.

237 Finally, debates around conservatism should also account for the uncertainty related  
238 to factors beyond the scope of chemical risk assessments. Living organisms during  
239 most of their lifetime often must cope with environmental stress deviating from the  
240 optimal environmental conditions used in (eco)toxicological experimental settings. A  
241 review of more than 150 studies covering stressors including heat, cold, desiccation,  
242 oxygen depletion, pathogens and immunomodulatory factors combined with a variety  
243 of environmental pollutants revealed that synergistic interactions between the effects  
244 of various natural stressors and toxicants were reported in more than 50% of the

245 available studies [29]. In a context of rapid global environmental change, we may have  
246 to accept that the space in the risk cup that can be allocated to chemical pollution  
247 before it overflows is shrinking.

#### 248 4. **Conclusions**

249 Based on evidence available to date, assumptions that synergistic interactions in real-  
250 life mixtures are rare and their likelihood therefore negligible appear to be premature.

251 Further research aiming to increasing mechanistic understanding of the likelihood of  
252 synergisms and the frequency of co-occurrence of groups of chemicals giving rise to  
253 such synergisms is required.

254 In the meantime, potential synergisms should not be omitted from debates on the  
255 conservatism or otherwise of mixture allocation factor or other regulatory approaches  
256 to protect people and environment from mixture effects.

257



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 301 from the risk profile of a mixture, based on the assumption of a roughly concentration-  
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**Declaration of interests**

The authors declare that they have no known competing financial interests or personal relationships that could have appeared to influence the work reported in this paper.

The authors declare the following financial interests/personal relationships which may be considered as potential competing interests:

Olwenn V Martin reports a relationship with European Chemicals Agency that includes: board membership. Olwenn V Martin reports a relationship with Food Packaging Forum that includes: board membership and consulting or advisory. Olwenn V Martin reports a relationship with European Commission Joint Research Centre Ispra that includes: funding grants. Olwenn V Martin reports a relationship with European Commission that includes: funding grants. Olwenn V Martin reports a relationship with European Environment Agency that includes: funding grants. Olwenn V Martin reports a relationship with UK Food Standards Agency that includes: paid expert testimony. None