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Elise Sargeant, Kristina Murphy & Ben Bradford

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The foundations of defiance: examining the psychological underpinnings of ethnic minority defiance toward police

Elise Sargeant ^{a,b}, Kristina Murphy ^{a,b} and Ben Bradford ^c

^aGriffith Criminology Institute, Griffith University, Brisbane, Australia; ^bSchool of Criminology and Criminal Justice, Griffith University, Brisbane, Australia; ^cDept of Security and Crime Science, Faculty of Engineering Science, University College London, London, UK

ABSTRACT

Defiance can be a powerful mechanism of protest against police oppression. At the same time, citizen defiance to police authority is problematic for police and can cause injury to both police officers and the public. Research shows that some groups of people defy police more than others, and that defiance often represents a reaction to disenfranchisement, police bias and unfair treatment. For example, the *Black Lives Matter* movement has highlighted that Black, First Nations peoples and racial/ethnic minority groups are more likely to experience problematic relationships with the police. This study focuses on understanding the factors that drive defiance toward police within two ethnic minority communities in Australia. Testing a new theoretical model, we find that procedural injustice from police can create identity threats, thus explaining why some ethnic minority individuals choose to defy the police. Alternatively, procedural justice may reduce identity threats and defiance.

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police; ethnicity; minority; defiance; resistance; disengagement; motivational postures; police legitimacy

Introduction

Public defiance of police authority undoubtedly makes police work difficult. Defiance can manifest in reduced engagement and cooperation with police and has the potential to elicit violent reactions from citizens and police alike (Alpert and Dunham 2004). Yet, at the same time, defiance can be a powerful mechanism of protest in response to police oppression and unfair treatment. The *Black Lives Matter* movement is a salient example. As we have seen during this movement, defiance expressed toward police authority in the United States and elsewhere, signals dissatisfaction with the way that police wield power, indicating that police legitimacy may be declining, and that change is needed.

While the *Black Lives Matter* movement primarily focusses on African American experiences, historical relationships between police and First Nations peoples, immigrant groups, and racial and ethnic minority groups in other contexts suggest that many minority groups experience procedural injustice and bias from police, and are subsequently less trusting of the police, less willing to report crime to the police, and more likely to defy police authority (Davis and Mateu-Gelabert 2000, Cunneen 2001, Van Craen 2012, Murphy 2013, Wu *et al.* 2013, Piatkowska 2015, Khondaker *et al.* 2017). In this paper we examine how and why some ethnic minority group members may come

CONTACT Elise Sargeant  e.sargeant@griffith.edu.au

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to defy police authority. To do so we adopt an identity threat paradigm. Specifically, we draw on Braithwaite's (2009, 2013) *Theory of Defiance* and Tyler and Blader's (2003) *Group Engagement Model* to inform an integrated theoretical framework connecting procedural injustice, identity threats, legitimacy and defiance. While prior research finds that perceptions of procedural injustice from police is related to reduced public identification with police and the groups they represent (e.g. Bradford *et al.* 2014, Olivera and Murphy 2015, Sargeant *et al.* 2016, Bradford *et al.* 2017, Murphy *et al.* 2022), decreased perceptions of police legitimacy (e.g. Bradford *et al.* 2014, Olivera and Murphy 2015, Bradford *et al.* 2017) and increased resistance and/or disengagement (e.g. Murphy, 2016, 2021, Sargeant *et al.* 2016, 2021), the relationship between procedural injustice, identity threat, police legitimacy and defiance is not yet well understood. We begin our paper by introducing the concepts of identity threat and defiant motivational postures.

Identity threats and defiant motivational postures

Braithwaite's *Theory of Defiance* (2009, 2013) describes the way that identity threats can lead to defiance of authority. Aquino and Douglas (2003, p. 196) define an identity threat 'as any overt action by another party that challenges, calls into question, or diminishes a person's sense of competence, dignity, or self-worth'. Braithwaite (2009, 2013) contends that in a regulatory system, people typically see their identity in three ways: the moral-self, the democratic-collective-self, and the status-seeking-self. Each of these self-identities are important to the individual and shape how they perceive and react to encounters with authorities: the moral-self takes pride in being a good, law-abiding citizen; the democratic-collective-self reflects a sense of being a member of a collective community whose voices are valued, listened to, and heeded; and the status-seeking-self is concerned with goal-attainment, recognition, status and achievement.¹ Braithwaite (2009, 2013) argues that authorities such as police, by virtue of the power they wield, can pose a threat to people's freedoms as well as the identities they hold dear.

Aquino and Douglas (2003, p. 196) argue that people will strive to maintain a positive sense of self in response to an identity threat. They similarly suggest that when a 'self' or 'social identity' is threatened, a person will act to defend their identity (Aquino and Douglas 2003, p. 196). Correspondingly, Braithwaite (2009, 2013) contends that individuals respond to identity-threats by displaying different types of motivational postures. These postures represent the degree of psychological distance an individual wishes to place between themselves and the source of the threat, which is usually envisaged as an authority of some kind (Braithwaite 2009, 2013). Defiant motivational postures are used to signal that an authority's policies and/or actions are unacceptable or require change (Braithwaite 2009, 2013). Braithwaite (2009, 2013) describes three defiant motivational postures: game-playing, resistance, and disengagement. While game-playing is less relevant in studies of policing,² resistance and disengagement can be routinely observed in how citizens behave toward police (see Murphy 2016, 2021). Braithwaite (2009) explains the distinction between these two postures as follows: resisters object to the actions of authorities and push-back against the way citizens are treated, but do not necessarily object to the existence or legitimacy of the authority or the power they hold; while disengagers are dismissive of authorities, object to their power (and/or existence), and avoid contact with the authority. Braithwaite (2013) finds that when the moral-self, the democratic-collective-self and the status-seeking-self are threatened by an authority, defiance can ensue.

Defiance, identity threat, and ethnic minority group status

Braithwaite's (2009, 2013) *Theory of Defiance* provides a useful framework for understanding how and why ethnic minority group members may come to defy police authority. Braithwaite's concept of identity threat can be utilised to explain the way in which minority group members may experience manifestations of police authority and police bias and why they may defy police authority (see also Kahn *et al.* 2018). For this reason, while few studies test Braithwaite's theory in

the context of policing, those which do tend to indicate its utility for understanding ethnic minority dispositions toward police. For example, Murphy and Cherney (2012) found that ethnic minority respondents were more likely to report disengaging from police compared to non-minority group respondents. Sargeant *et al.* (2021) found that social identity and perceived unfair treatment by the police helped to explain why some ethnic minority group members held defiant motivational postures toward police. Similarly, Murphy (2021) found that perceived procedural injustice from police was related to Muslims' enhanced resistance to police, and that concern about police overstepping the bounds of appropriate authority was associated with their level of disengagement from police.

Related research examining the consequences of identity threat supports the connection between ethnicity, identity threat and attitudes toward police. Najdowski *et al.* (2015) examined the relationship between stereotype threat (an identity threat applied to one's collective group) and experiences with police, among Black, compared to White undergraduate student participants. In hypothetical encounters with police, Black participants were concerned that police officers would stereotype them as criminals due to their race (similar to Braithwaite's conceptualisation of threats to the moral-self). Moreover, they found that Black participants expected to be treated unfairly because of these negative stereotypes. Defiance was not the focus of Najdowski *et al.*'s research, however.

In another study, Kahn *et al.* (2017) examined the impact of identity threat on trust in, and cooperation with the police, among ethnic minority groups. Kahn *et al.* (2017, p. 418) explained the identity threat process as follows: 'When individuals feel they will be treated differently or devalued based on their social identity (i.e. race, gender, sexual orientation), it can have negative behavioural, affective, and cognitive consequences' (see also Steele 1997, Major and O'Brien 2005). In the context of policing ethnic minority groups, Kahn *et al.* (2017) proposed that identity threats arise due to racial group stereotyping. They suggest that the 'negative psychological experience' of identity threat 'can lead to avoidance of the negatively stereotyped setting in the future' (see also Davies *et al.* 2002, 2005). This proposition is similar to Braithwaite's (2009) theory, whereby a threatened self-identity may lead individuals to disengage from police. In their study, Kahn *et al.* (2017) found that their measure of race-based identity threat negatively predicted trust in the police among 169 racial minority participants (and through distrust, predicted reduced cooperation with police). Kahn *et al.* (2017, p. 424) concluded that 'social identity threats may create a self-fulfilling prophecy by both police and racial minorities' and that the 'more racial minorities feel that they will be negatively treated based on their race, whether due to past or expected experiences, the more they might avoid open engagement when interacting with a police officer'. These findings provide support for Braithwaite's (2009) assertion that identity threats (to the moral, democratic-collective and status-seeking selves) are likely to increase defiance toward police. These findings also suggest that identity threat may be tied to perceptions of biased or unfair treatment.

Procedural injustice, legitimacy, identity threat and defiance: an integrated theoretical model

What is it, specifically, about police behaviour that may threaten the identities of minority group members (indeed anyone) with whom officers interact? One answer may be found in the currently dominant theoretical paradigm employed to understand attitudes and behaviour toward police – the process-based model of police legitimacy. This model has a particular focus on the importance of procedural justice (fair treatment and decision-making processes by police) to people's legitimacy judgements regarding police. Police legitimacy or 'a property of an authority or institution that leads people to feel that that authority or institution is entitled to be deferred to and obeyed' (Sunshine and Tyler 2003, p. 514), captures the 'acceptance by people of the need to bring their behaviour into line with the dictates of an external authority' (Tyler 1990, p. 25). In the process-based model, procedural justice is found to be the key antecedent of police legitimacy evaluations (e.g. Tyler 1990, Sunshine and Tyler 2003). That is, when people perceive that the police treat them fairly on an

interpersonal basis (with dignity and respect) and demonstrate fairness in decision-making processes (make decisions in a neutral and unbiased fashion), they are more likely to perceive police as legitimate and bring their behaviour in line with the dictates of police authority (Tyler 1990, p. 25). Procedurally unjust treatment will lead to decreased beliefs in police legitimacy.

Similar to Braithwaite's (2009, 2013) *Theory of Defiance*, police legitimacy can be understood within the context of an identity-framework. Tyler and Blader's (2003) *Group Engagement Model* suggests that when group-authorities exhibit procedural justice in interactions with group members they will enhance group members' identification with the group the authority represents, conversely, procedural injustice will reduce identity. This is because fair treatment facilitates feelings of pride and respect in group membership, thus bolstering ties to the group (Tyler and Blader 2003). As Tyler and Blader (2003, p. 349) explain: 'procedures are important because they shape people's social identity within groups, and social identity in turn influences attitudes, values, and behaviours'. In the case of policing, the experience of procedural justice in encounters with officers is thought to facilitate identification both with the police as a distinct social group (Radburn *et al.* 2018, Murphy 2021) and with the wider social categories the police represent (e.g. the nation-state or one's 'community'), which, in turn, will enhance police legitimacy judgements (Bradford *et al.* 2014, Murphy 2021). Indeed, Bradford *et al.* (2014) found evidence to support this pathway in their study of Australians' perceptions of police, showing that the relationship between procedural justice and police legitimacy is, at least in part, a function of social identity processes.

We argue that incorporating the concepts of identity threat into the process-based paradigm may provide a more comprehensive understanding of the development of perceptions of police legitimacy among ethnic minority groups. In turn, identity threats and legitimacy will help to explain ethnic minority group defiance toward police. Based on our review of theory and research we propose a new integrated theoretical model of the relationship between procedural injustice, identity threat, legitimacy and defiant motivational postures (see Figure 1).

We can summarise our theoretical model according to the following five propositions:

Proposition 1: Drawing and expanding upon the *Group Engagement Model* (Tyler and Blader 2003), we argue that perceived procedural injustice will lead to identity threats. If police use their power in an unfair manner which, for example, insinuates that ethnic minority group members are viewed with suspicion (as in racial profiling), this could threaten one's moral-self; if police treat ethnic minority group members in a rude or undignified manner this could threaten one's democratic-collective-self; if police unfairly target certain ethnic minority groups because they are seen as a potential threat to Australia's way of life or Australians' safety (e.g. immigrants competing for jobs; ethnic minorities involved in organised drug crime or terrorism), this could threaten one's

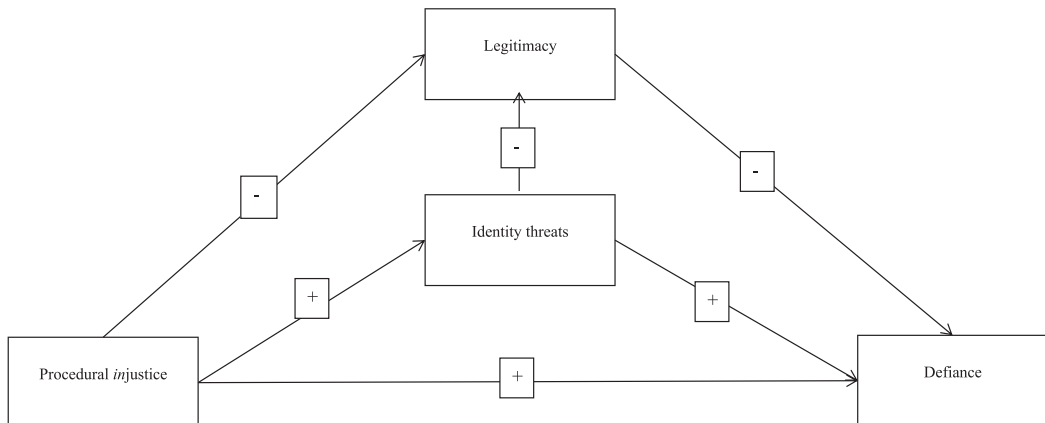


Figure 1. Integrated theoretical model.

status-seeking-self (i.e. their goal to feel they belong and be a citizen of equal status in Australia may be threatened).

Proposition 2: In line with the process-based model of police legitimacy, we expect that procedural injustice will have a direct effect on beliefs about police legitimacy, and similarly on resistant and disengaged motivational postures. If a person perceives they are not treated fairly by police, it seems more likely they will become disengaged from police (Kahn *et al.* 2017, Murphy 2021), more likely that they will resist police authority (Murphy 2021), and less likely that they will perceive police as legitimate (Tyler 1990, Sunshine and Tyler 2003).

Proposition 3: We anticipate that identity threats will be negatively associated with legitimacy. As outlined in the *Group Engagement Model* (Tyler and Blader 2003, Bradford *et al.* 2014), perceived police legitimacy can be understood as a function of identity-relevant group processes and procedurally just or unjust treatment. Preliminary support for this proposition is provided by research which finds that identity threat reduces trust in police – a concept related to police legitimacy (Kahn *et al.* 2017).

Proposition 4: Drawing on Braithwaite's Theory of Defiance (2009, 2013), we anticipate that identity threats will lead to defiant motivational postures in the form of disengagement and resistance. Braithwaite's (2009, 2013) theory predicts that when police are perceived to threaten the moral-self, the democratic-collective-self and/or the status-seeking-self, defiance will ensue.

Proposition 5: When individuals hold defiant motivational postures they indicate that they question, object to, or dismiss authorities and their power (Braithwaite 2009, 2013). We therefore anticipate that when an individual believes the police are illegitimate they are more likely to express defiant postures toward police (although this relationship may be less salient when predicting resistance as explained above). Indeed, recent research supports an empirical relationship between perceptions of police legitimacy and defiant motivational postures. For example, Madon *et al.* (2017), found that disengagement from police (one defiant posture) was associated with lower perceptions of police legitimacy among 1,480 ethnic minority group members. Similarly, Murphy (2016), in a study of 1,190 Australians, found that resistance (a defiant posture) was associated with the reduced willingness to cooperate with police (linked to legitimacy).

The current study

In this study we seek to advance theoretical and empirical understandings of ethnic minority defiance toward police by testing this integrated theoretical model of procedural injustice, identity threat, legitimacy and defiance. Prior research finds that perceptions of police procedural injustice is related to reduced identification with police or groups police are said to represent (e.g. Bradford *et al.* 2014, Olivera and Murphy 2015, Sargeant *et al.* 2016, Bradford *et al.* 2017, Murphy *et al.* 2022), decreased perceptions of police legitimacy (e.g. Bradford *et al.* 2014, Olivera and Murphy 2015, Bradford *et al.* 2017) and increased resistance and/or disengagement (e.g. Murphy 2016, 2021, Sargeant *et al.* 2016, 2021). What is still unclear, however, is the relationship between procedural injustice, an ethnic minority person's feelings of identity threat, and the effect these feelings of identity threat may have on perceptions of police legitimacy and defiant posturing. This is the gap that the current study addresses.

To test our theoretical model, we employ a sample of ethnic minority group members in Australia. As noted earlier, Murphy and Cherney (2012) reported that ethnic minorities in Australia are generally more disengaged from police than non-minorities. Hence, we expect our chosen sample to be even more likely to adopt disengaged or resistant motivational postures toward police based on this history. These members belong to the Australian Vietnamese and Middle Eastern Muslim communities. These groups are two visible ethnic minority communities in Australia who have been the target of police suspicion as part of the 'war on drugs' and 'war on terror', respectively, and consequently have a history of strained relationships with police (e.g. Meredyth *et al.* 2010, McKernan and Weber 2016, Cherney and Hartley 2017, Cherney and Murphy 2017). These groups also represent two

of the largest ethnic minority groups to immigrate to Australia. Muslim immigrants currently comprise about 2.6% of Australia's total population, while Vietnamese immigrants comprise approximately 1.2% of the Australian population (ABS 2016).

Data collection

Our study draws on survey data collected from 793 Vietnamese and Middle Eastern Muslim first- and second-generation immigrants living in Sydney, Australia (for more information about the survey see Murphy *et al.* 2019). The survey was undertaken in 2018/19 by a Sydney-based survey administration company specialising in the recruitment of Culturally and Linguistically Diverse (CALD) survey samples. The company was provided with a participant quota of 390 Vietnamese and 390 Middle Eastern adult immigrants living in Sydney. Sub-quotas for age (50% < 30 years of age), gender (50% female) and immigrant status (50% first- and 50% second-generation immigrants) were also provided to better represent the characteristics of these two population groups. Participants were required to be aged 18+ years.

As people from Middle Eastern Muslim and Vietnamese backgrounds comprise a small percentage of the Australian population, random probability sampling was not feasible. Instead, participants were recruited using an 'ethnic surname' sampling method. In this sampling method a sampling frame of common surnames (e.g. Mohammed; Nguyen) in the two communities was constructed using the Electronic Telephone Directory. The final sampling frame contained 15,118 individuals (7823 Middle Easterners and 7295 Vietnamese). To select participants from this list, the survey administration company telephoned households in the sampling frame at random and asked the person who was next due to celebrate a birthday in the home to participate in a face-to-face survey. This ensured random selection within the household. Interviews were conducted in the participant's preferred language (i.e. Vietnamese, Arabic or English).

Participants were paid a \$40 (AUD) incentive for their participation. The final sample included 793 participants (395 Vietnamese; 398 Middle Eastern Muslim). Response rates (participants/number of potential participants contacted) were computed for the Vietnamese and Middle Eastern Muslim groups as 45.04% and 34.85%, respectively.

Survey measures

The discriminant validity of all relevant survey items was examined prior to the formation of variables for use in the analysis. This is important to do because several of our measures are innovative to the policing context and have not been used in prior research (specifically the measures of identity threat: moral, democratic and status-seeking threat). To assess discriminant validity, we employed a factor analysis with promax rotation in STATA 14. Promax rotation is particularly useful when factor analysing measures are intercorrelated (Tabachnick and Fidell 2001). The results of the factor analysis including a description of each survey item are presented in Table 1. All items were measured on a 5-point Likert scale ranging from Strongly Disagree (1) to Strongly Agree (5). Further details for each measure are provided in Table 1. Factor scores for each factor were computed for use in the subsequent analysis described below.

Our study incorporates two defiant motivational postures. These are *resistance* and *disengagement*. Braithwaite and colleagues originally measured these defiant postures in relation to taxation authorities and nursing home inspectors (Braithwaite 1995, 2009, 2013, Braithwaite *et al.* 2007). The items included in this study were adapted to the policing context by Murphy (2016).

Procedural injustice was measured by reverse coding survey items capturing perceived fair treatment and fair decision-making by police (e.g. 'Police treat people fairly'; 'Police let people speak before they make a decision'). These items have been commonly used to measure procedural justice in prior research (Tyler 1990). Higher scores on the procedural injustice scale indicate respondents perceived police to be less procedurally just.

Table 1. Factor analyses.

	Factor					
	1	2	3	4	5	6
<i>Moral-democratic threat</i>						
Police are disrespectful of people like you		.704				
Police are disinterested in what people like you have to say about local issues		.652				
Police are suspicious of people like you		.848				
Police view people like you as a threat to community safety		.872				
Police often make negative judgements about people like you		.807				
Police view people like you as criminals		.900				
<i>Status threat</i>						
Police view people like you as important (r)			.890			
Police view people like you as worthy members of Australian society (r)			.884			
Police respect what people like you contribute to Australia (r)			.813			
<i>Police legitimacy</i>						
My own feelings about what is right and wrong generally align with how the police act in my community				.598		
The police share the same values as people like me				.407		
My own feelings about what is right and wrong usually agree with police rules and policies				.705		
I feel a moral obligation to obey police				.885		
Overall, I obey police with good will				.813		
Obeying police ultimately advantages everyone				.776		
<i>Resistance</i>						
It is important not to let police push you around					.803	
As a society we need more people willing to take a stand against rude police					.905	
It is important that people lodge a formal complaint against disrespectful police behaviour					.792	
<i>Disengagement</i>						
I try to avoid contact with police at all costs						.837
Even if I needed help from police, I would prefer to avoid making contact with them						.865
<i>Procedural injustice</i>						
Police are approachable and friendly (r)	.655					
Police treat people fairly (r)	.784					
Police treat people with dignity and respect (r)	.838					
Police let people speak before they make a decision (r)	.836					
Police care about people (r)	.788					
Police are polite to people (r)	.832					
Police make their decisions based upon facts, not their personal opinions (r)	.862					
Police give people a chance to express their views before making decisions (r)	.839					
Police take into account the needs and concerns of the people they deal with (r)	.804					
Eigenvalues	9.860	2.976	2.630	2.034	1.349	1.151
Proportion of variance explained	.340	.103	.091	.070	.047	.040

Note: Extraction method: Factor analysis with promax rotation. Only factor loadings >0.30 are displayed. Procedural injustice items were reverse coded as indicated by (r) such that lower scores on these items indicated more procedural justice and higher scores indicated less procedural justice (or more procedural injustice).

Measures of identity threats included in this study capture perceived threats by police to the moral-, democratic-collective, and status-seeking-self identities. These measures were specifically developed for the current study and are based on the theoretical propositions outlined by Braithwaite (2009, 2013). In the factor analysis we found that items measuring threat to the moral-self and threat to the democratic-collective-self, loaded onto the same factor (see Table 1). As such, a composite measure entitled *moral-democratic threat* was constructed. It appears that, at least in the policing context or with this participant sample, there may not be a clear distinction between a threat to the moral-self and a threat to the democratic-collective-self. The logic of this may be that when people perceive that police view a group as criminal this indicates bias – which is clearly un-democratic. The coupling of these two measures is also somewhat consistent with Braithwaite's (2009) theory, in that Braithwaite suggests that a threat to the moral-self, combined with a threat to the democratic-collective self, will likely lead to the defiant posture of resistance. *Status threat* (i.e. status-seeking threat) items were distinct from items in this composite

measure, however. Higher scores on the moral-democratic threat and status threat scales suggest heightened experiences of identity threat (the status threat measures were reverse coded).

Police legitimacy was measured as a combined scale including two sub-constructs that are commonly used to measure police legitimacy: normative alignment with police, and moral obligation to obey police. Normative alignment refers to the way in which the police and the public share values as well as a sense of right and wrong; moral obligation to obey captures the idea that police are entitled to be obeyed. Our legitimacy measures were drawn from the work of Hough *et al.* (2017).

Lastly, we included a measure of ethnic minority group. This variable was measured dichotomously (1 = Middle Eastern Muslim and 0 = Vietnamese) and was included as an exogenous variable in our path analysis. We acknowledge that as these two groups have different historical relationships with the police (as outlined above) that this historical context may impact differently on perceptions of procedural injustice and on perceived identity threats.

Two further demographic control variables were included in our analysis: *gender* (0 = male; 1 = female) and *age*. We also controlled for whether individual participants had any previous personal contact with police in the previous two-year period. *Prior police contact* was dichotomised to reflect contact or no contact (0 = no contact; 1 = contact). Of the sample, 49.8% were female, 43.6% reported that they had had contact with the police in the past 12 months and the average age was 33.69 years (SD = 13.24).

Bivariate statistics

Bivariate correlations between our variables provide insight into the expected relationships likely to be observed in our path model. As can be seen in Table 2 below, procedural injustice was negatively related to legitimacy ($r = -.441, p \leq .001$), and positively related to the defiant postures (disengagement $r = .279, p \leq .001$; resistance $r = .242, p \leq .001$), and identity threats (moral-democratic $r = .449, p \leq .001$; status $r = .478, p \leq .001$). These results suggest that perceived procedural injustice from police translates to reduced legitimacy, increased identity threat, and increased defiance.

The bivariate correlations also show that resistance was not significantly correlated with legitimacy, however disengagement was negatively and significantly correlated with legitimacy as expected ($r = -.153, p \leq .001$). That is, the less legitimate participants believed the police to be, the more disengaged from the police participants were. Similarly, the more police were perceived

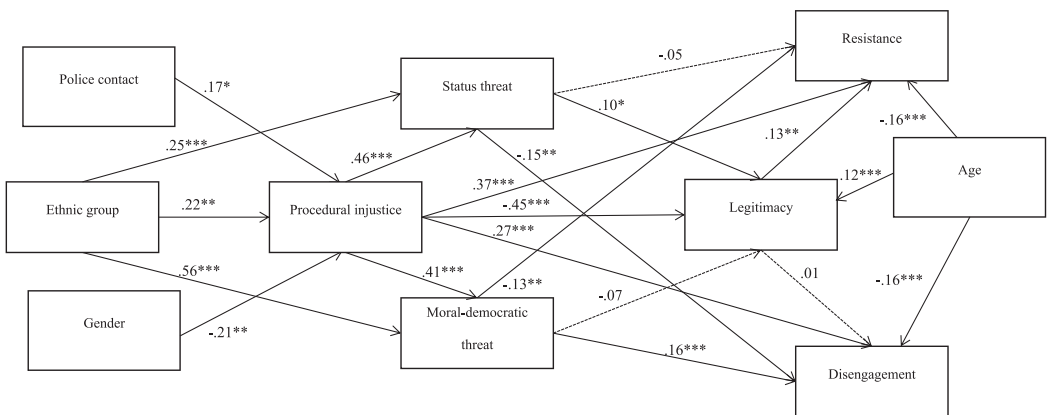


Figure 2. Path analysis with unstandardised estimates and bootstrapped standard errors.

Note: $N = 790$; Error covariance of resistance and disengagement and of status and moral-democratic identity threats are not depicted. Non-significant paths tested in the final model are represented by broken lines. Ethnic group (1 = Middle Eastern Muslim, 0 = Vietnamese); Gender (1 = female, 0 = male); Police contact (1 = police contact in past 2 years, 0 = no police contact). Coefficients calculated with bootstrapped standard errors (1000 replications). Significance levels shown here are for the unstandardised solution *** $p \leq .001$; ** $p \leq .01$; * $p \leq .05$. Coefficients are rounded to 2 decimal places.

Table 2. Pearson's correlation coefficients.

	1.	2.	3.	4.	5.
1. Disengagement	1				
2. Resistance	.212***	1			
3. Procedural injustice	.279***	.242***	1		
4. Legitimacy	-.153***	-.019	-.441***	1	
5. Moral-democratic threat	.226***	-.009	.449***	-.238***	1
6. Status threat	.051	.067	.478***	-.154***	.404***

Note: Significance level *** $p \leq .001$; ** $p \leq .01$; * $p \leq .05$.

to represent a moral-democratic threat ($r = -.238, p \leq .001$) or status threat ($r = -.154, p \leq .001$) to the participants' identity, the less likely participants were to grant the police legitimacy. Contrary to our expectations, the bivariate correlations indicate that neither type of identity threat was significantly associated with resistance; however moral-democratic identity threat ($r = .226, p \leq .001$), was positively and significantly correlated with disengagement. That is, the more participants perceived that the police threatened their moral-democratic identity, the more likely participants were to disengage from the police.

Path analysis

To test our complete theoretical model we used path analysis in STATA 17. Figure 2 presents our results diagrammatically showing significant pathways with standardised coefficients. Table 3 presents goodness-of-fit statistics for the final model (all satisfactory). Table 4 presents direct, indirect and total effects in the model (unstandardised coefficients). Table 5 partitions the indirect effects for key pathways.

Direct effects

While not part of our theoretical model, we began our analysis by controlling for age, gender, prior police contact and ethnic minority group in the path analysis. We then trimmed non-significant pathways to enhance model fit. We found that age was negatively and significantly associated with resistance ($b = -.16, p \leq .001$) and disengagement ($b = -.16, p \leq .001$) and positively and significant related to legitimacy ($b = .12, p \leq .001$). As in the bivariate analysis above, older participants were less likely to disengage and resist police and more likely to believe the police were legitimate. Gender ($b = -.21, p \leq .01$) and police contact ($b = .17, p \leq .05$) were both significantly related to procedural injustice such that men were more likely to believe the police were procedurally unjust compared to women, and those who had had prior police contact in the past two years were more likely to believe the police were procedurally unjust compared to those who had no contact.

Turning to ethnic minority group, we found that Middle Eastern Muslim participants were more likely to perceive the police as procedurally unjust ($b = .22, p \leq .001$), and more likely to perceive the police as a source of threat to both status ($b = .25, p \leq .001$), and moral-democratic ($b = .56, p \leq .001$) identities, compared to the Vietnamese participants. These results likely connect back to differences in historical relationships between police and these two groups in Australian (as outlined above) and

Table 3. Goodness-of-fit statistics.

Statistic	Value
Chi Square (13)	27.656, $p = .035$
RMSEA	.030
CFI	.988
TLI	.970
SRMR	.022

Table 4. Path analysis direct, indirect and total effects, unstandardised coefficients.

	Direct		Indirect		Total
<i>Procedural injustice</i>					
Ethnic group → procedural injustice	.219	**	–		.219 **
Gender → procedural injustice	–.209	**	–		–.209 **
Police contact → procedural injustice	.173	*	–		.173 *
<i>Status threat</i>					
Procedural injustice → status threat	.462	***			.462 ***
Ethnic group → status threat	.250	***	.101	**	.351 ***
Gender → status threat	–		–.096	**	–.096 **
Police contact → status threat	–		.080	*	.080 *
<i>Moral-democratic threat</i>					
Procedural injustice → moral-democratic threat	.414	***			.414 ***
Ethnic group → moral-democratic threat	.561	***	.091	**	.651 ***
Gender → moral-democratic threat	–		–.086	**	–.086 **
Police contact → moral-democratic threat	–		.072	*	.072 *
<i>Disengagement</i>					
Procedural injustice → disengagement	.275	***	–.006		.269 ***
Status identity threat → disengagement	–.154	***	.001		–.153 ***
Moral-democratic threat → disengagement	.162	***	–.000		.161 ***
Legitimacy → disengagement	.005		–		.005
Ethnic group → disengagement	–		.111	**	.111 **
Gender → disengagement	–		–.056	**	–.056 **
Police contact → disengagement	–		.046	*	.046 *
Age → disengagement	–.012	***	.000		–.012 ***
<i>Resistance</i>					
Procedural injustice → resistance	.373	***	–.132	***	.240 ***
Status threat → resistance	–.047		.012		–.035
Moral-democratic threat → resistance	–.130	**	–.009		–.140 **
Legitimacy → resistance	.130	**	–		.130 **
Ethnic group → resistance	–		–.035		–.035
Gender → resistance	–		–.050	**	–.050 **
Police contact → resistance	–		.042	*	.042 *
Age → resistance	–.012	***	.001	*	–.011 ***
<i>Legitimacy</i>					
Procedural injustice → legitimacy	–.449	***	.015		–.434 ***
Status threat → legitimacy	.096	*	–		.096 *
Moral-democratic threat → legitimacy	–.072		–		–.072
Ethnic group → legitimacy	–		–.111	**	–.111 **
Gender → legitimacy	–		.091	**	.091 **
Police contact → legitimacy	–		–.075	*	–.075 *
Age → legitimacy	.009	***	–		.009 ***

Note: N = 790. Ethnic group (1 = Middle Eastern Muslim, 0 = Vietnamese); Gender (1 = female, 0 = male). Police contact (1 = police contact in past 2 years, 0 = no police contact). Coefficients calculated with bootstrapped standard errors (1000 replications). Significance levels are *** $p \leq .001$; ** $p \leq .01$; * $p \leq .05$. Coefficients are rounded to 3 decimal places.

Table 5. Partitioning indirect effects for key pathways, unstandardised coefficients.

	b(se)
<i>Indirect effects of procedural injustice on resistance</i>	
Status threat	–.022(.026)
Moral-democratic threat	–.054(.021) *
Legitimacy	–.058(.020) *
<i>Indirect effects of procedural injustice on disengagement</i>	
Status threat	–.071(.023) *
Moral-democratic threat	.067(.019) ***
Legitimacy	–.002(.017)

Note: Significance levels are *** $p \leq .001$; ** $p \leq .01$; * $p \leq .05$. Coefficients are rounded to 3 decimal places.

may be explained by the recency of ‘war on terror’ tensions between police and Muslim communities in Australia. In particular, the height of the ‘war on terror’ (circa 2000s-current) was more recent and perhaps therefore more salient compared to the height of the ‘war on drugs’ in Sydney’s Asian community (circa 1970s–1990s).

Turning now to the key variables in our model. As highlighted in [Figure 1](#), we anticipated that procedural injustice would lead to greater identity threats (Proposition 1). Our results show that procedural injustice was positively and significantly associated with both status threat ($B = .46, p \leq .001$), and moral-democratic threat ($b = .41, p \leq .001$). That is, when participants rated police as more procedurally unjust, they were indeed more likely to view police as posing a threat to their status-seeking and moral-democratic self-identities. These results support Proposition 1. Similarly, and as expected, procedural injustice was negatively and significantly associated with legitimacy ($b = -.45, p \leq .001$) and positively and significantly associated with the defiant postures (resistance $b = .37, p \leq .001$; disengagement $b = .27, p \leq .001$) (Proposition 2). That is, when participants viewed police as more procedurally unjust, they were less likely to perceive the police as legitimate; and more likely to hold a resistant or disengaged posture toward police. These results support Proposition 2.

In contrast to the results presented above, the pattern of findings for paths leading from the identity threats to legitimacy and defiance were not entirely as expected. To begin with, of the two types of identity threat (status and moral-democratic), only status threat had a significant relationship with legitimacy, and this relationship was in the opposite direction than was predicted. Status threat was found to be positively associated with legitimacy ($b = .10, p \leq .05$), in turn, legitimacy was positively associated with resistance ($b = .13, p \leq .01$) when conditioning on all the other variables in the model (these results are in opposition to Propositions 3 and 5).

Turning to Proposition 4, while moral-democratic threat was positively and significantly associated with disengagement ($b = .16, p \leq .001$), as expected, status threat was negatively and significantly associated with disengagement ($b = -.15, p \leq .01$). These results suggest that the more participants perceived a threat to their moral-democratic self, the more likely they were to display disengaged posturing. However, conditioning on this relationship, the more of a threat the police were perceived to pose to a participants status identity, the less likely participants were to align with a disengaged posture. As a further contrast, even as the relationship between moral-democratic threat was positively associated with disengagement (see above), it was negatively associated with resistance ($b = -.13, p \leq .001$) (while status identity threat was not significantly associated with resistance). This suggests that the same type of identity threat can have opposite effects on different defiant motivational postures, at least when simultaneously considering the other variables in our model. We unpack these findings further in the Discussion section below.

Indirect effects

As [Figure 1](#) shows, we predicted a direct relationship between procedural injustice and defiance, as well as an indirect relationship via identity threats and legitimacy (i.e. partial mediation). Moreover, we anticipated that legitimacy would partially mediate the relationship between the identity threats and the defiant postures. To test for mediation we computed direct, indirect and total effects for the model (presented in [Table 4](#)) and computed indirect effects for individual pathways for the relationship between procedural injustice and the defiant postures (presented in [Table 5](#)).

When reviewing the pathways from procedural injustice to resistance, we can see that, in addition to a direct effect, there is also a negative and significant indirect effect of procedural injustice on resistance ($b = -.13, p \leq .001$) (see [Table 4](#)). Indirect effects (partitioned by pathway in [Table 5](#)) further indicate that the relationship between procedural injustice and resistance is partially mediated by moral-democratic threat ($b = -.054, p \leq .05$) and legitimacy ($b = -.058, p \leq .05$), but not by status threat ($b = -.022; p > .05$). It is important to note that some of these relationships are not in the direction we expected; we address this in the Discussion section below.

Next, we examined pathways from procedural justice to disengagement. Results show that both status threat ($b = -.054, p \leq .05$) and moral-democratic threat ($b = .067, p \leq .001$) partially mediate the relationship between procedural justice and disengagement, whereas legitimacy does not ($b = -.002; p > .05$) (see Table 5). However, when considering the total indirect effect (which is non-significant) ($b = -.006, p > .05$) (see Table 4) these pathways appear to cancel each other out.

Lastly, we considered the relationship between the identity threats and the defiant postures. Referring again to Figure 1, we predicted that legitimacy would mediate the relationship between identity-threats and defiance. Table 4 shows that there are no significant indirect effects of the identity threats on the defiant postures (that is, legitimacy does not appear to mediate the relationship between the identity threats and defiance).

Interestingly a review of the indirect effects also sheds further light on the relationships between ethnic group and the identity threats. Indirect effects show that these relationships are partially mediated by procedural injustice (status threat $b = .101, p \leq .01$; moral-democratic threat $b = .091, p \leq .01$) (see Table 4). These results suggest that Middle Eastern Muslim participants in our sample were more likely to perceive status and moral-democratic threats, in part because they were more likely to perceive the police to be procedurally unjust.

Discussion

Recent riots and protest movements against police maltreatment of First Nations peoples, and ethnic and racial minority groups (i.e. the *Black Lives Matter* movement), highlight the defiance that police behaviour can evoke in minority communities. In this paper we examined the factors associated with minorities' resistance and disengagement toward police (two types of defiance) in Australia. We also considered the potential flow on effects that minority perceptions of police legitimacy can have on defiance, and the role of police procedural injustice in provoking identity threats. We drew on Braithwaite's (2009, 2013) *Theory of Defiance* and Tyler and Blader's (2003) *Group Engagement Model* to build a new integrated theoretical model examining whether identity threats from police – elicited by signs of procedural injustice – could explain why some minority group members choose to question the legitimacy of police and openly defy police authority.

Before we discuss our results, it is important to note the limitations of our research. First, our survey data are cross-sectional. While we can assume that perceptions of procedural injustice and subsequent identity threats may arise first in the causal pathway to legitimacy and defiance, we are unable to test such causal relationships without longitudinal data. Second, and relatedly, our survey considers perceptions, so we are not able to report on observed behaviours or actual experiences. Like most studies that utilise survey research we can only make inferences based on participants' attitudes, perceptions and signalled intentions. Third, due to our use of the Electronic Telephone Directory in our sampling strategy, our sample is skewed toward households with land-line telephone numbers. Lastly, as our sample includes only ethnic minority group members from the Vietnamese and Middle Eastern Muslim communities in Sydney, Australia, we cannot draw broader conclusions about the way in which our theoretical model may fit for communities outside of those sampled here (including for the same minority communities living in countries outside Australia). However, we also note that, when seeking to better understand the underpinnings of police legitimacy and defiant motivational postures, it is particularly important to examine the experiences of groups who may be more likely to experience procedural injustice and identity threats from police. Our paper offers a unique contribution in this regard.

Let us begin our discussion with the results that fit most neatly with our proposed theoretical model. First, we argued that perceived procedural injustice would lead to identity threats (Proposition 1), or put differently, that perceived procedural justice would reduce identity threats. Our results support this hypothesis. When police are perceived to be procedurally unjust they can elicit an identity threat, and, conversely, procedurally just police behaviour may have some utility in reducing the formation of identity threats. To explain further, we can refer to our specific measures

of identity threat. We find that when police are perceived to be procedurally unjust, participants in our sample were more likely to feel that police were disrespectful and suspicious toward them (posing a moral-democratic identity threat) and that police did not ‘view people like you as worthy members of Australian society’ (posing a status identity threat). This finding is consistent with prior theory and research purporting that procedural justice conveys identity-relevant information (Tyler and Blader 2003, Bradford *et al.* 2014), and suggests that, just as procedural justice may bolster social identity with groups, procedural injustice may trigger threats to a person’s identity.

Next in our theoretical model we argued that, consistent with the process-based model of police legitimacy, procedural injustice would lead to decreased legitimacy and greater defiance (Proposition 2). Results were as expected, and, among other things, highlight the utility of police being procedurally just. That is, these results suggest that when police behave with procedural justice (when engaging specifically with members of ethnic minority groups often thought to experience ‘difficult’ relations with police), this has the potential to increase the willingness of these individuals to grant police legitimacy and decrease resistance and disengagement.

Our third and fourth propositions were that identity threats would reduce police legitimacy and increase the likelihood of holding a defiant posture toward the police. We found mixed support for these propositions. Greater status threat was associated with increased (not decreased) perceptions of legitimacy, and the relationship between moral-democratic threat and legitimacy was non-significant. Similarly, greater moral-democratic threat was associated with increased disengagement (as expected), whereas greater status threat was associated with reduced disengagement (contrary to expectations), and heightened moral-democratic threat was associated with reduced resistance (contrary to expectations). Lastly, in Proposition 5, we predicted that those who viewed police as legitimate would be less likely to defy the police. We did not find support for this hypothesis. Instead, those who viewed police as more legitimate were actually more inclined to adopt a resistant posture toward police (with no significant relationship between legitimacy and disengagement).

In summary, while the associations between procedural injustice and identity threat and procedural injustice and legitimacy were as predicted, the measures of identity threat and legitimacy had weak or inconsistent associations with each other, and with the defiant postures. Moreover, and contrary to our expectations, those who perceived a moral-democratic identity threat and those who granted police more legitimacy tended to be more rather than less resistant to police authority while those who experienced status threat were less likely to disengage from police.

We can partially understand our results through the lens of Braithwaite’s (2009, 2013) *Theory of Defiance*. Braithwaite (2009, 2013) suggests that defiant motivational postures offer people the opportunity to distance themselves psychologically and socially from authorities. Doing so protects them from future threat and harms. Distancing is also more likely to occur when an authority poses a threat to their valued identity. In our sample, we found that a threat to the moral-democratic-self, resulted in the desire to create social distance between the individual and the authority (police) in the form of disengagement. These results are like those found by Kahn *et al.* (2017) who examined the relationship between identity threat and trust in the police among racial minority groups. Kahn *et al.* (2017) explained the process as follows: the ‘more racial minorities feel that they will be negatively treated based on their race ... the more they might avoid open engagement when interacting with a police officer’ (Kahn *et al.* 2017, p. 424). Similarly, Aquino and Douglas (2003) explained that when a person’s positive sense of self is threatened, that person will act to protect and defend themselves – in the case of our study this may mean withdrawing/disengaging from the police to avoid any contact and any further unjust treatment and bias.

While the pathways from moral-democratic threat to disengagement fit with our theoretical model, numerous pathways diverged from our expectations as explained above. First, the conditional negative relationship we identified in our multivariate path model between status threat and disengagement did not conform to theorising. In our theoretical model (see Figure 1) we anticipated that a threat to the status-seeking-self would lead to increased disengagement

(Proposition 3); however we found that, conditional on other variables in the model, the more police threatened the status-seeking-self the less likely members of our sample were to disengage from police. This is contrary to Braithwaite (2013) who argues that when any of the moral, the democratic-collective or status-seeking selves are threatened by an authority, defiance can ensue (see also Kahn *et al.* 2017 as discussed above). Our results indicate that, once accounting for other factors in our model, when an individual's status as a worthwhile and equal member of Australian society is denied by police, that person may be less (not more) likely to disengage from the police.

How can we explain this rather unexpected finding? One possible explanation is that this relationship may be associated with a process of stigma management – which could be particularly relevant given the composition of our sample. As explained by O'Brien (2011, p. 292) 'Stigma management is the attempt by persons with stigmatised social identities to approach interpersonal interactions in ways aimed at minimising the social costs of carrying these identities' (see also Goffman 1971). In research examining ethnic minority group members, Ryan (2010, 2011) explored the way that these groups may respond to stigma. Ryan's (2011, p. 1045) study of stigma among Muslim women in Britain found that women resisted stigma through asserting their 'moral integrity' and normality. Applied to our results, it may be that the ethnic minority participants in our study (Middle Eastern Muslim and Vietnamese minority group members) respond to threats to their status-seeking-self not by defying or disengaging from police, but rather by seeking to reaffirm their identity as a person of status and value in society though displaying willingness to engage with the police. In other words, despite the police being the cause of an identity threat, engaging with police may be a way to repair one's reputation in the eyes of police – and, perhaps, the social groups police are often thought to represent – reaffirming that one deserves to have, and should have, equal status in society.

Returning to our findings, when predicting resistance, we again found some unexpected results. We anticipated that when police posed a moral-democratic threat to participants in our sample that this would create more psychological distance between individuals and police, thus increasing their resistance toward police authority. We found the opposite conditional correlation in our multivariate model. Our results suggest that when police posed a threat to the moral-democratic-self, participants in our sample were less likely to resist the police, while those who perceived the police as legitimate were more likely to resist police. So why might threats to the moral-democratic-self have the opposite effect when predicting resistance as compared to disengagement discussed above? And why might legitimacy be positively associated with resistance? Here we suggest that examining the way that resistance is defined and measured in our study might help to shed light on these findings.

We measured resistance with items such as: 'It is important that people lodge a formal complaint against disrespectful police behaviour'. On the other hand, disengagement is measured with items such as 'I try to avoid contact with police at all costs'. Comparing these two measures of defiance, we can see that resistance represents a much more active and empowered form of defiance toward 'bad' policing that sits within the bounds of the legal process; a willingness to challenge what one sees as unacceptable police behaviour, but perhaps within the scope of a legitimate system. In this way, perceptions of legitimacy may be positively associated resistance because both legitimacy and resistance may indicate overall faith in the system (i.e. why make a complaint if the system is illegitimate?). In line with this reasoning, a threat to the moral-democratic self might reduce resistance – if a person feels police view them as a criminal, then they may feel locked out of the system and unable to raise a complaint or resist the police through legal channels. The motivation to resist, in the way we have defined it here, is thus diminished. These results highlight the issue of measurement in future studies that explore resistant defiance. To best understand the formation and impact of resistant motivational postures, measures should be broadened to incorporate types of resistance that fall within both legal (e.g. formal complaints against police) and illegal realms (e.g. illegal protests, violence).

Lastly, it should be noted that, given that our sample comprises first- and second-generation immigrants, it may be that these results are, at least in part, related to experiences (for first-generation immigrants) or vicarious experiences (for second-generation immigrants) connected to one's country of origin (or one's parent's country of origin) (Wu *et al.* 2017, Jung *et al.* 2019). For example, for those immigrants who originate from (or whose parents originate from) non-democratic countries and/or countries that experience higher levels of police corruption, the inclination to defy or resist police may be dulled by past or vicarious experience of police. This may subsequently impact on the relationships between procedural injustice, identity threat, legitimacy, and defiant motivational posturing. As Tankebe (2013) explains 'dull compulsion' to obey authorities is 'commonplace under conditions of dictatorship and colonial rule where people acquiesce to those in power (that is, feel an obligation to obey them) but do not accord genuine legitimacy to them' (see also Tankebe 2008). While it is not in the scope of this study to compare our theoretical model across immigrants' country of origin, or to examine experiences with police in one's country of origin, future research could examine the influence of such differences between different immigrant groups.

Conclusion

Although not exactly as we predicted, the results discussed above suggest that procedural injustice, identity threats and legitimacy can help us to better understand the dynamics of defiant motivational postures toward police in ethnic minority communities. Overall, our results offer several key takeaways that contribute to the growing body of research around police-minority group relations. First, we found that just as identity threats can *encourage* defiance, they can also *discourage* defiance. We found that even as a threat to the moral-democratic-self *encouraged* disengagement, it *discouraged* resistance in our sample. This finding suggests that when ethnic minority groups are treated by police as 'suspect communities' (Cherney and Murphy 2016) they may be *less likely* to stand up against police to make a complaint. While concerning, this is also, perhaps, unsurprising. The idea that police can, and do, oppress minority communities through over-policing and mistreatment is not new (for a discussion see Soss and Weaver 2017). Our findings have practical implications for police as they highlight the detrimental effect of biased policing and negative stereotypes that depict ethnic minority groups as 'suspect communities' (Cherney and Murphy 2016).

Second, at least in our sample, we found that perceived procedural injustice in policing was a strong predictor of both enhanced identity threats and defiance. Conversely, these results suggest that if police use procedural justice in encounters with ethnic minority group members, this has the potential to reduce perceived identity threats and defiance. These results have practical implications. Braithwaite (2014) argues that adopting a dismissive, disengaged posture 'is most difficult to address constructively because dismissive defiance (i.e. disengagement) places law-breakers psychologically beyond the reach of influence of authority' (Braithwaite 2014, p. 919). However, in contrast, our findings indicate that procedurally just police practice may, in fact, reduce disengagement, at least in the case of the ethnic minority communities surveyed in our research (although see Murphy 2021 for different findings).

Third, and as noted above, we find mixed results regarding the predictors of the two types of defiant motivational postures toward police. We note that these two types of defiance are quite different, with resistance representing the desire to stand up to police, and disengagement reflecting the desire to avoid and shrink away from police. Our findings further demonstrate the utility of exploring different types of defiance in studies of policing and as noted above, disaggregating different modes of resistant defiance (i.e. through legal or illegal means). Future research should further examine what factors explain ethnic minorities' choice of active resistance (both lawful and non-lawful) versus avoidant disengagement to better understand how police can improve police-ethnic minority relations.

Lastly, our study points to the utility of expanding the process-based model and its affiliated *Group Engagement Model* to incorporate concepts such as identity-threat and defiance. While the process-based model is well tested, the *Group Engagement Model* has seen limited theoretical development over the past 20 years. Our study extends these models by incorporating notions of identity-threat and defiance drawn from Braithwaite's (2009, 2013) *Theory of Defiance*. Incorporating these concepts into one integrated theoretical framework may be particularly important to consider when seeking to understand *negative* experiences of policing and their consequences.

Notes

1. Of course, individuals can hold many different identities (e.g., woman, American, Muslim, etc.), and different identities can be triggered and expressed depending on the circumstance confronting an individual. Braithwaite's theory alludes to how individuals identify themselves in response to authorities and/or regulators.
2. Gameplayers seek to exploit loopholes in laws to sidestep or compete with authorities. It is a posture that has been observed in white collar crime contexts (see Braithwaite, 2009). As such, it will not be discussed further in this paper.

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ORCID

Elise Sargeant  <http://orcid.org/0000-0003-0158-176X>
 Kristina Murphy  <http://orcid.org/0000-0002-5417-9566>
 Ben Bradford  <http://orcid.org/0000-0001-5480-5638>

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