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# Time trends in the incidence of clinically diagnosed type 2 diabetes and pre-diabetes in the UK 2009–2018: a retrospective cohort study

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## ABSTRACT

**Introduction** To describe recent trends in the incidence of clinically diagnosed type 2 diabetes and pre-diabetes in people seen in UK general practice.

**Research design and methods** A retrospective cohort study using IQVIA Medical Research Data looking at people newly diagnosed with type 2 diabetes and pre-diabetes through primary care registers in the UK between 1 January 2009 and 31 December 2018.

Results A cohort of 426 717 people were clinically diagnosed with type 2 diabetes and 418 656 people met the criteria for a diagnosis of pre-diabetes in that time period. The incidence of clinically diagnosed type 2 diabetes per 1000 person years at risk (PYAR) in men decreased from a peak of 5.06 per 1000 PYAR (95% CI 4.97 to 5.15) in 2013 to 3.56 per 1000 PYAR (95% CI 3.46 to 3.66) by 2018. For women, the incidence of clinically diagnosed type 2 diabetes per 1000 PYAR decreased from 4.45 (95% CI 4.37 to 4.54) in 2013 to 2.85 (2.76 to 2.93) in 2018. The incidence rate of pre-diabetes tripled by the end of the same study period in men and women. Conclusions Between 2009 and 2018, the incidence rate of new clinical diagnoses of type 2 diabetes recorded in a UK primary care database decreased by a third from its peak in 2013–2014, while the incidence of pre-diabetes has tripled. The implications of this on timely treatment, complication rates and mortality need further longer term exploration.

# Significance of this study

#### What is already known about this subject?

- Previous studies have shown various trends in different countries suggesting that the incidence of type 2 diabetes might be stabilizing or falling.
- There are little data about trends in clinical diagnoses of type 2 diabetes since the diagnostic criteria changed in 2011 to allow diagnosis based on HbA1c levels.

#### What are the new findings?

- The incidence rate of new diagnoses of type 2 diabetes recorded in primary care records in the UK has dropped by a third since 2013, while the incidence rate of pre-diabetes has tripled.
- More people in the UK are now being diagnosed with pre-diabetes than type 2 diabetes.
- Rates of diagnosis of type 2 diabetes appear to have fallen more in older age bands compared with people aged 40–49.

# How might these results change the focus of research or clinical practice?

Further research is needed to understand if the current single threshold for HbA1c for diagnosing type 2 diabetes is appropriate and to understand the implications for the risks in those increasingly being diagnosed with pre-diabetes.

can shorten life expectancy by 8–10 years if diabetes is poorly controlled.<sup>4</sup> Worldwide, over 500 billion dollars is spent on treating diabetes and most is spent on treating diabetes related complications.<sup>15</sup>

In the UK, spending on diabetes and related complications accounts for nearly 10% of the total National Health Services (NHS) budget.<sup>5 6</sup> Changes in the incidence and prevalence of type 2 diabetes will have significant implications for healthcare services like the NHS. A recent systematic review found evidence of different trends in incidence across the world but described a

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#### INTRODUCTION Type 9 diabetes

Type 2 diabetes is a growing health problem across the world, affecting over 400 million people and with estimates that it could affect nearly 700 million people by 2045.<sup>1</sup> In the USA, the prevalence of diabetes is estimated to be between 12% and 14% with a further 38% of the population at high risk of developing diabetes.<sup>2</sup> In the UK, the prevalence of type 2 diabetes doubled between 2000 and 2010 to 5%.<sup>3</sup>

Diabetes is associated with renal failure, blindness and peripheral vascular disease and the higher risks of myocardial infarction, strokes and other fatal complications stable or decreasing incidence in a most studies.<sup>7</sup> In the UK, increasing incidence has been observed until 2010 but there are little data on trends over the last decade.<sup>38</sup>

Closely linked to type 2 diabetes is a metabolic state that lies between normal glucose homeostasis and type 2 diabetes, which has been defined as pre-diabetes.<sup>9</sup> People with pre-diabetes are at high risk of developing type 2 diabetes, with 5%-10% of people progressing to diabetes per year and evidence of early diabetes related complications.<sup>10-13</sup> Definitions of pre-diabetes include people with impaired fasting glycemia, impaired glucose tolerance and HbA1c levels below the threshold for diagnosing type 2 diabetes.<sup>14–16</sup> The prevalence of pre-diabetes in adult populations is on the rise and estimated at 35% in the UK and USA and as high as 50% in China.<sup>17</sup> Diabetes and pre-diabetes are part of a spectrum of metabolic disorders that overlap significantly. The main purpose of this study was to examine the trends in incidence of type 2 diabetes and pre-diabetes as recorded by the family physician (general practitioners (GPs)) in electronic health records for people seen in UK general practice over 10 years from 2009 to 2018.

#### METHODS

#### Data source

This was a retrospective cohort study using data from the IQVIA Medical Research Data (IMRD)-UK data. This contains electronic primary care health records for approximately 12 million individuals in the UK from more than 700 general practices. Multiple validation studies have shown IMRD data to be broadly generalizable to the wider UK population.<sup>18-20</sup> IMRD contains records from routine consultations in primary care with details of medical conditions, symptoms, diagnoses and prescriptions issued by GPs. A hierarchical recording system of Read codes has been used to classify symptoms and diagnoses.<sup>21</sup> In addition, the database includes Townsend scores as a measure of social deprivation.<sup>22</sup> Social deprivation is assigned quintiles with 1 being the least deprived and 5 being the most. The majority of diabetes care in the UK is provided through primary care and GPs are incentivized to maintain registers of people with diabetes, which encourages coding of clinical data. IMRD data are therefore likely to represent a comprehensive record of routine diabetes care in the UK. Data have been reported in line with STROBE guidance for describing cohort studies.<sup>23 24</sup>

#### Definitions

People living with type 2 diabetes were identified using a previously published algorithm.<sup>3</sup> Individuals were diagnosed with diabetes if they had at least two of the following records: (1) a diagnostic code for diabetes, (2) supporting evidence of diabetes, for example, two raised HbA1c levels above 7.5% (48 mmol/mol) or screening for diabetic retinopathy or (3) treatment for diabetes. The Read codes used can be found in Appendix 1 (online supplemental file). The first record of any of these three was considered as the date of diagnosis. Records with Read codes for maturity onset diabetes of the young, latent autoimmune diabetes of adulthood, polycystic ovarian syndrome or just gestational diabetes were not included in the cohort for type 2 diabetes. People with Read codes for type 1 diabetes and those under 35 who had only ever been prescribed insulin were not included in the cohort of people with type 2 diabetes as they were likely to have type 1 diabetes.

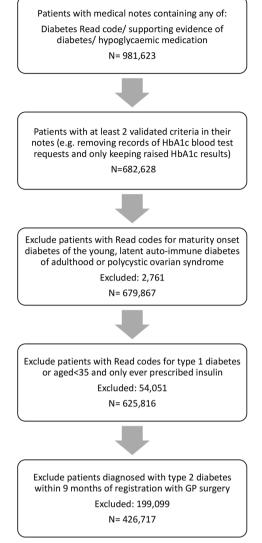
People with pre-diabetes were identified using either the Read codes for impaired fasting glycemia, impaired glucose tolerance and pre-diabetes listed in Appendix 1 (online supplemental file) or an HbA1c level of 6.0%– 6.4% (42–47 mmol/mol). Records with Read codes for maturity onset diabetes of the young, latent autoimmune diabetes of adulthood or polycystic ovarian syndrome were not included in the pre-diabetes cohort. Patients who subsequently met the diagnostic criteria for type 2 diabetes were included in the cohort up to the point of a clinical diagnosis of type 2 diabetes.

#### Study population and period

Data from general practices contributing data to IMRD between 1 January 2009 and 31 December 2018 were used for this study. Data quality was improved by using practices which had reached the standard for acceptable computer usage and mortality reporting.<sup>25 26</sup> For inclusion in the cohort for incidence, we included individuals who had at least 9 months of data available. Individuals were followed up from the latest of 9 months after they registered with the GP practice or the date when the practice provided data that met the quality criteria set out above. People who had been registered for less than 9 months at the practice prior to diagnosis were excluded from the incident cohort as they were more likely to represent prevalent cases.<sup>3</sup> Follow-up time continued until the earliest of: death, date of leaving the practice, the practice stopped contributing data or date of diagnosis with type 2 diabetes.

#### Analyses

The incidence of type 2 diabetes was estimated per 1000 person years at risk (PYAR). This was calculated by dividing the number of new cases diagnosed over the study period by the total follow-up time for people at risk of developing type 2 diabetes in that period, multiplied by 1000. We determined incidence rates by age, gender, social deprivation (Townsend Score) and calendar year. In considering the follow-up time for our denominator, we censored follow-up when patients died or left the practices. Likewise, we calculated incidence rates for pre-diabetes but excluded those with a clinical diagnosis of type 2 diabetes from the date of their diagnosis of diabetes. A negative binomial regression model was used to estimate changes in incidence by age, gender, social deprivation and calendar year while adjusting for the other respective variables.



**Figure 1** Flowchart for patients included in type 2 diabetes cohort.

Analyses were conducted with Stata software V.16.0 (Stata, USA).

#### RESULTS

In total, 625 816 individuals with type 2 diabetes were identified in the study, of whom 426 717 (70%) were newly diagnosed between 1 January 2009 and December 2018 (figure 1). The baseline characteristics of the cohort can be found in table 1. Just over half (53%) of the cohort were men. The mean age of diagnosis was 60.4 in men and 61.7 in women. In addition, 418 656 people met the criteria for a diagnosis of pre-diabetes during this period.

#### Incidence of type 2 diabetes

The overall incidence of recorded type 2 diabetes in men was 4.51 (95% CI 4.49 to 4.53) per 1000 PYAR while in women, it was 3.88 (95% CI 3.86 to 3.90) per 1000 PYAR (table 2). The adjusted incidence risk ratio (IRR) for women, compared with men, was 0.86 (95% CI 0.85 to 0.87).

Table 1 Baselin	ne characteristics of ir	cluded patients		
Characteristic	Type 2 diabetes	Pre-diabetes		
Ν	426 717	418 656		
Women	198 683 (47%)	212 649 (51%)		
Mean age at diagnosis in years (SD)	Men: 60.4 (13.2) Women: 61.7 (15.3)	Men: 62.8 (13.7) Women: 64.4 (15.4)		
Mean BMI within 2 years of diagnosis (SD)	Men: 30.9 (5.8) Missing: 19 725 (9%) Women: 32.0 (7.4) Missing: 18 633 (9%)	Men 29.1 (5.5) Missing 64 709 (31%) Women 29.5 (6.9) Missing 55 987 (26%)		
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BMI, body mass index.

The incidence of type 2 diabetes by age was different for men and women (p value for interaction term <0.001). The risk of developing type 2 diabetes increased with age until the eighth decade for both men and women. In men, the incidence was 4.28 (95% CI 4.23 to 4.33) per 1000 PYAR in the 40–49 age band, with a peak incidence of 13.69 (95% CI 13.54 to 13.84) per 1000 PYAR between the ages of 70–79. The incidence in women was slightly lower than men between the ages of 40 and 49 at 3.16 (95% CI 3.12 to 3.21) per 1000 PYAR and peaked at a lower rate of 11.01 per 1000 PYAR (95% CI 10.89 to 11.13) between the ages of 70 and 79.

In 2009, the incidence per 1000 PYAR in men was 4.98 (95% CI 4.89 to 5.07), rising up to 5.06 per 1000 PYAR (95% CI 4.97 to 5.15) in 2013 (table 3). From 2014, the number of men newly diagnosed with type 2 diabetes markedly decreased to 3.56 per 1000 PYAR (95% CI 3.46 to 3.66) by 2018 figure 2). For women, in 2009 the incidence per 1000 PYAR was 4.40 (95% CI 4.32 to 4.48), peaking at 4.45 (95% CI 4.37 to 4.54) in 2013, before declining to 2.85 (2.76 to 2.93) per 1000 PYAR in 2018. The adjusted IRR for being diagnosed with type 2 diabetes was 0.68 (95% CI 0.66 to 0.70) for men in 2018 compared with 2013, and 0.62 (95% CI 0.60 to 0.65) for women in 2018 compared with 2013.

The incidence rate ratios in older age groups, compared with the age band 40–49, declined after 2011 in both men and women (figure 3). There were significant drops in the incidence rates of the clinical diagnosis of type 2 diabetes in all age groups, with the largest decline seen in the 70–79 age band in men and women (online supplemental table 1).

The incidence of type 2 diabetes increased as deprivation increased, with an adjusted IRR of 1.47 (95% CI 1.44 to 1.50) for men in the most deprived quintile compared with the least deprived. The risk in women increased more with deprivation, with an IRR of 1.81 (95% CI 1.77 to 1.85) for women with the highest levels of deprivation compared with the least deprived. The incidence of diabetes was similar in men and women in the most deprived quintile.

Table 2         Incidence of type 2 diabetes by age and deprivation								
	Rate per 1000 PYAR (95%	CI)	Adjusted IRR (95% CI	)*				
	Men	Women	Men	Women				
Overall	4.51 (4.49 to 4.53)	3.88 (3.86 to 3.90)	1	0.86 (0.85 to 0.87)				
Age, years								
0–19	0.09 (0.08 to 0.09)	0.15 (0.14 to 0.16)	0.02 (0.02 to 0.02)	0.05 (0.04 to 0.05)				
20–29	0.40 (0.38 to 0.41)	0.92 (0.89 to 0.95)	0.09 (0.08 to 0.09)	0.27 (0.26 to 0.28)				
30–39	1.47 (1.44 to 1.51)	1.69 (1.66 to 1.72)	0.34 (0.33 to 0.35)	0.52 (0.51 to 0.54)				
40–49	4.28 (4.23 to 4.33)	3.16 (3.12 to 3.21)	1	1				
50–59	8.31 (8.23 to 8.39)	5.82 (5.75 to 5.88)	1.98 (1.95 to 2.01)	1.89 (1.85 to 1.92)				
60–69	12.49 (12.38 to 12.60)	8.85 (8.76 to 8.94)	2.98 (2.94 to .3.03)	2.87 (2.82 to 2.92)				
70–79	13.69 (13.54 to 13.84)	11.01 (10.89 to 11.13)	3.28 (3.23 to 3.34)	3.55 (3.50 to 3.63)				
80–89	10.55 (10.35 to 10.76)	8.86 (8.72 to 9.00)	2.52 (2.47 to 2.58)	2.82 (2.76 to 2.89)				
90–99	7.02 (6.58 to 7.48)	5.39 (5.16 to 5.63)	1.69 (1.58 to 1.80)	1.74 (1.67 to 1.83)				
Townsend	quintile							
1	4.18 (4.13 to 4.22)	3.20 (3.16 to 3.24)	1	1				
2	4.50 (4.45 to 4.55)	3.66 (3.61 to 3.70)	1.08 (1.06 to 1.10)	1.13 (1.11 to 1.15)				
3	4.64 (4.58 to 4.49)	4.02 (3.97 to 4.07)	1.22 (1.20 to 1.24)	1.33 (1.31 to 1.36)				
4	4.84 (4.79 to 4.90)	4.53 (4.48 to 4.59)	1.35 (1.33 to 1.38)	1.56 (1.54 to 1.60)				
5	4.95 (4.88 to 5.02)	4.94 (4.87 to 5.01)	1.47 (1.44 to 1.50)	1.81 (1.77 to 1.85)				

\*Adjusted for other variables considered: age, deprivation and calendar year. Stratified by gender due to significant agegender interaction.

IRR, incidence risk ratio; PYAR, person years at risk.

## **Incidence of pre-diabetes**

Overall, men and women had similar risks of developing pre-diabetes (IRR for women compared with men: 1.01 95% CI 1.01 to 1.02) (table 4). The risk profile with age in pre-diabetes was similar to that seen in type 2 diabetes. The incidence of pre-diabetes increased with age, peaking in men in the 80–89 age band at 17.52 (95% CI 17.25

to 17.80) per 1000 PYAR and in the 70–79 ageband in women at 15.62 (95% CI 15.47 to 15.77) per 1000 PYAR.

The incidence rates of people with pre-diabetes tripled by the end of the study period (table 5). In men, the incidence of pre-diabetes increased steadily from 3.41 per 1000 PYAR (95% CI 3.34 to 3.49) in 2009 to 9.89 per 1000 PYAR (95% CI 9.73 to 10.06) in 2018 (figure 4),

Table 3         Incidence of type 2 diabetes by calendar year							
	Rate per 1000 PYAR (95% CI	)	Adjusted IRR (95%	Adjusted IRR (95% CI)*			
	Men [annual change %]	Women [annual change %]	Men	Women			
Year							
2009	4.98 (4.89 to 5.07)	4.40 (4.32 to 4.48)	0.98 (0.96 to 1.01)	0.98 (0.95 to 1.01)			
2010	5.07 (4.98 to 5.17) [+1.81]	4.36 (4.28 to 4.45) [-0.91]	1.00 (0.98 to 1.03)	0.97 (0.95 to 1.00)			
2011	4.95 (4.86 to 5.04) [-2.37]	4.35 (4.27 to 4.43) [-0.23]	0.98 (0.95 to 1.00)	0.98 (0.95 to 1.01)			
2012	5.00 (4.91 to 5.09) [+1.01]	4.33 (4.24 to 4.41) [-0.46]	0.99 (0.96 to 1.01)	0.98 (0.95 to 1.00)			
2013	5.06 (4.97 to 5.15) [+1.20]	4.45 (4.37 to 4.54) [+2.77]	1	1			
2014	4.32 (4.23 to 4.40) [-14.62]	3.71 (3.63 to 3.79) [–16.63]	0.84 (0.82 to 0.87)	0.83 (0.81 to 0.86)			
2015	4.55 (4.45 to 4.64) [+5.32]	3.92 (3.83 to 4.01) [+5.66]	0.88 (0.86 to 0.91)	0.88 (0.85 to 0.90)			
2016	4.38 (4.28 to 4.48) [-3.74]	3.81 (3.72 to 3.91) [-2.81]	0.84 (0.82 to 0.87)	0.85 (0.82 to 0.87)			
2017	4.24 (4.14 to 4.35) [-3.20]	3.44 (3.35 to 3.53) [–9.71]	0.81 (0.79 to 0.84)	0.75 (0.72 to 0.77)			
2018	3.56 (3.46 to 3.66) [-16.04]	2.85 (2.76 to 2.93) [-17.15]	0.68 (0.66 to 0.70)	0.62 (0.60 to 0.65)			

\*Adjusted for other variables considered: age, deprivation and calendar year. Stratified by gender due to significant age-gender interaction. IRR, incidence risk ratio; PYAR, person years at risk.



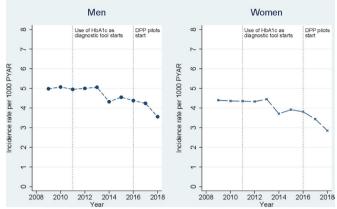


Figure 2 Incidence rates of clinical diagnosis of type 2 diabetes by calendar year 2009–2018. PYAR, person years at risk.

with an adjusted IRR of 3.30 (95% CI 3.19 to 3.41) for 2018 compared with 2009. The incidence of pre-diabetes in women increased from 3.06 per 1000 PYAR (95% CI 2.99 to 3.13) to 10.75 per 1000 PYAR in 2018 (95% CI 10.58 to 10.93), an IRR of 4.16 (95% CI 4.03 to 4.30) in 2018 compared with 2009. The incident risk ratio for pre-diabetes rose steadily in the period 2013–2018, more than tripling in men and women. In this period, the IRR for type 2 diabetes dropped by a third in men and women (figure 2).

The impact of deprivation on pre-diabetes risk was very similar to that seen in type 2 diabetes. The adjusted IRR in men was 1.26 (95% CI 1.24 to 1.29) in the highest quintile of deprivation compared with the lowest quintile. The risk of pre-diabetes in women increased by 52% in the most deprived quintile compared with the least deprived (IRR 1.52 95% CI 1.49 to 1.56).

Overall, pre-diabetes does not appear to be well coded in UK primary care records. Less than half of the records that fit the criteria for a diagnosis of non-diabetic



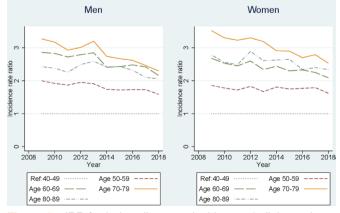


Figure 3 IRR for being diagnosed with type 2 diabetes in different age bands over time compared with age 40–49. IRR, incidence rate ratio.

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hyperglycemia had an associated Read code (figure 4, online supplemental table 2).

#### DISCUSSION

The incidence of clinical diagnoses of type 2 diabetes recorded in GP electronic records dropped by 30% in men and women between 2009 and 2018. The risks of being clinically diagnosed with type 2 diabetes increased with deprivation and peaked in people between 70 and 79 years of age compared with those aged 40–49. While the recorded incidence of type 2 diabetes has dropped, rates of people with recorded pre-diabetes have risen steadily since 2011. Further, the risk of developing pre-diabetes increased with age and social deprivation, with women from the most deprived quintile having a 52% increase in the risk of developing pre-diabetes compared with women in the least deprived quintiles.

Two previous studies from the UK have confirmed evidence of increasing incidence of type 2 diabetes until 2010.<sup>38</sup> Another study based on the UK Clinical Practice Research Datalink showed a drop in incidence between 2013 and 2014: in men, there was a drop from 51.26 to 42.59 per 10 000 patients, with a smaller drop in women from 35.98 to 31.83 per 10 000 patients.<sup>27</sup> Internationally, studies from Portugal and Israel have demonstrated evidence of declines from 2011, with the incidence rate for developing type 2 diabetes in Portugal dropping from 6.49 per 1000 inhabitants in 2010-2012 to 6.30 in 2013-2015, and the incidence rate in Israel dropping from 13 per 1000 in 2011 to 10.8 in 2012.<sup>28 29</sup> Recently published data from Denmark also showed a decrease in incidence of type 2 diabetes diagnosis between 2011 and 2014 around the time HbA1c was introduced as diagnostic tool, although the incidence rates increased again in the subsequent 2 years.<sup>30</sup>

A number of potential reasons have been postulated for reducing incidence, including diabetes prevention programs, public education, changing diet and the impact of screening.<sup>7 31</sup> However, the Diabetes Prevention Programme was piloted in 2016, after the decrease trend in incidence in type 2 diabetes was observed in our data. There is also no evidence from NHS Digital data that trends in body weight have changed over this time period. The prevalence of overweight and obese adults in England has remained constant between 2009 and 2018, affecting more than 60% of men and 50% of women.<sup>32</sup> Complications from type 2 diabetes take many years to develop, so any reductions in incidence will not lead to an immediate drop in prevalence rates as the condition is not immediately life-threatening.

Pre-diabetes has been associated with an increased risk of chronic kidney disease, cardiovascular disease and neuropathy,<sup>33–34</sup> so the rising incidence of pre-diabetes has direct implications for health services. One of the challenges in interpreting changes in pre-diabetes diagnoses over time is the variation in the definitions of non-diabetic hyperglycemia.<sup>35</sup> Pre-diabetes is a term

Table 4         Incidence of pre-diabetes by age and deprivation								
	Rate per 1000 PYAR (95%	CI)	Adjusted IRR (95% CI)*					
	Men	Women	Men	Women				
Overall	4.54 (4.52 to 4.52)	4.66 (4.64 to 4.68)	1	1.01 (1.01 to 1.02)				
Age, years								
0–19	0.04 (0.04 to 0.05)	0.07 (0.06 to 0.07)	0.01 (0.01 to 0.02)	0.02 (0.02 to 0.02)				
20–29	0.23 (0.21 to 0.24)	0.49 (0.47 to 0.51)	0.07 (0.07 to 0.07)	0.16 (0.15 to 0.17)				
30–39	1.00 (0.97 to 1.02)	1.27 (1.24 to 1.31)	0.31 (0.30 to 0.32)	0.43 (0.42 to 0.44)				
40–49	3.33 (3.28 to 3.38)	3.02 (2.97 to 3.06)	1	1				
50–59	7.72 (7.64 to 7.80)	6.75 (6.68 to 6.82)	2.31 (2.26 to 2.36)	2.21 (2.17 to 2.26)				
60–69	13.70 (13.58 to 13.83)	11.34 (11.23 to 11.45)	4.14 (4.06 to 4.22)	3.72 (3.64 to 3.79)				
70–79	17.45 (17.27 to 17.63)	15.62 (15.47 to 15.77)	5.46 (5.35 to 5.57)	5.38 (5.27 to 5.49)				
80–89	17.52 (17.25 to 17.80)	15.32 (15.12 to 15.51)	5.59 (5.45 to 5.72)	5.54 (5.41 to 5.66)				
90–99	15.21 (14.54 to 15.91)	12.18 (11.82 to 12.54)	4.89 (4.65 to 5.14)	4.37 (4.22 to 4.54)				
Townsend	quintile							
1	4.48 (4.43 to 4.53)	4.16 (4.11 to 4.20)	1	1				
2	4.65 (4.60 to 4.71)	4.45 (4.40 to 4.51)	1.05 (1.03 to 1.07)	1.08 (1.06 to 1.10)				
3	4.66 (4.61 to 4.71)	4.82 (4.77 to 4.87)	1.13 (1.11 to 1.15)	1.22 (1.19 to 1.24)				
4	4.43 (4.36 to 4.49)	4.99 (4.93 to 5.05)	1.19 (1.17 to 1.22)	1.36 (1.34 to 1.39)				
5	4.47 (4.40 to 4.54)	5.28 (5.20 to 5.35)	1.26 (1.24 to 1.29)	1.52 (1.49 to 1.56)				

\*Adjusted for other variables considered: age, deprivation and calendar year. Stratified by gender due to significant age-gender interaction. IRR, incidence risk ratio; PYAR, person years at risk.

commonly used by the American Diabetes Association (ADA) and is frequently used in the UK, while the WHO use 'intermediate hyperglycemia'. They have different cut-offs for diagnosis based on fasting plasma glucose (5.6–6.9 mmol/L by the ADA, 6.1–6.9 mmol/L for WHO), and the ADA lowered the HbA1c threshold of diagnosis for pre-diabetes to 5.7% (39 mmol/mol) in 2010. In the UK, the National Institute for Health and Care Excellence (NICE) defines patients at high risk of developing

type 2 diabetes using a fasting plasma glucose of 5.5–6.9 mmol/L or an HbA1c level of 6.0%–6.4% (42–47 mmol/ mol). The NICE guidelines were published in 2012 and the thresholds did not change when reviewed in 2018.<sup>15</sup> Based on blood samples provided for the Health Survey for England, the prevalence rate of pre-diabetes based on NICE guidance in a sampled population increased from 11.6% in 2003 to 35.3% in 2011 with an associated increase in mean population HbA1c.<sup>17</sup>

Table 5         Incidence of pre-diabetes by calendar year								
	Rate per 1000 PYAR (95% C	1)	Adjusted IRR (95% CI)*					
	Men [annual change %]	Women [annual change %]	Men	Women				
Year								
2009	3.41 (3.34 to 3.49)	3.06 (2.99 to 3.13)	1	1				
2010	3.67 (3.59 to 3.75) [+7.62]	3.33 (3.26 to 3.41) [+8.82]	1.07 (1.04 to 1.11)	1.08 (1.05 to 1.12)				
2011	4.06 (3.98 to 4.15) [+10.63]	3.76 (3.68 to 3.84) [+12.91]	1.18 (1.14 to 1.22)	1.21 (1.17 to 1.26)				
2012	5.60 (5.51 to 5.70) [+37.93]	5.53 (5.43 to 5.62) [+47.07]	1.59 (1.54 to 1.64)	1.71 (1.66 to 1.77)				
2013	8.27 (8.15 to 8.39) [+47.68]	8.91 (8.79 to 9.04) [+61.12]	2.30 (2.23 to 2.37)	2.68 (2.60 to 2.77)				
2014	7.54 (7.42 to 7.66) [-8.83]	8.45 (8.32 to 8.57) [-5.16]	2.21 (2.14 to 2.28)	2.75 (2.66 to 2.83)				
2015	9.61 (9.46 to 9.75) [+27.45]	10.59 (10.45 to 10.74) [+25.33]	2.93 (2.84 to 3.02)	3.65 (3.54 to 3.76)				
2016	8.86 (8.71 to 9.01) [-7.80]	10.00 (9.85 to 10.16) [–5.57]	2.85 (2.76 to 2.95)	3.69 (3.58 to 3.81)				
2017	7.95 (7.80 to 8.10) [-10.27]	8.82 (8.67 to 8.97) [-11.80]	2.65 (2.57 to 2.74)	3.41 (3.30 to 3.53)				
2018	9.89 (9.73 to 10.06) [+24.40]	10.75 (10.58 to 10.93) [+21.88]	3.30 (3.19 to 3.41)	4.16 (4.03 to 4.30)				

\*Adjusted for other variables considered: age, deprivation and calendar year. Stratified by gender due to significant age-gender interaction. IRR, incidence risk ratio; PYAR, person years at risk.

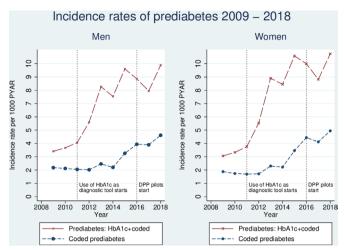


Figure 4 Incidence rates of diagnosis of pre-diabetes by calendar year 2009–2018. PYAR, person years at risk.

The UK does not have a formal population based screening program as current evidence does not suggest that this would be cost-effective.<sup>36 37</sup> However, locally commissioned services and NHS health checks (started in April 2009) are opportunities where screening for diabetes can be routinely offered in primary care. While this activity does not seem to have increased the incidence rate of clinically diagnosed type 2 diabetes, it has resulted in large increases in the number of HbA1c results in the non-diabetic hyperglycemic range. The profile of people identified by HbA1c is different to diagnostic tests based on blood glucose sampling and there have been suggestions this may lead to underdiagnosis of type 2 diabetes when using HbA1c as a sole diagnostic test.<sup>38–40</sup> This could be one possible explanation why the large increase in abnormal HbA1c results and diagnoses of pre-diabetes has not been accompanied by an increased rate of clinically diagnosed type 2 diabetes. Clinical diagnosis rates for pre-diabetes may continue to rise as GP-recorded prevalence rates of nondiabetic hyperglycemia in England 2018-2019 were less than 5% in the National Diabetes Audit<sup>41</sup> and our results suggest that most non-diabetic hyperglycemia is currently not being coded as pre-diabetes.

When examining the age-specific incidence rates for type 2 diabetes, it was revealed that clinical diagnosis rates are dropping fastest in older adults aged 60 and over. A recent study in middle-aged and older Chinese patients found that the current HbA1c threshold had a low sensitivity of just 35.6%, possibly due to lower red cell counts in older people.<sup>42</sup> There are also known ethnic variations in HbA1c and comparisons with an oral glucose tolerance test showed a lower sensitivity when using current HbA1c cut-offs for detecting diabetes in ethnic minority groups in the USA.<sup>43</sup> The current single absolute cut-off for HbA1c to diagnose diabetes may have significant limitations as older adults and ethnic minority groups are populations at high risk of developing type 2 diabetes. If the current diagnostic test lacks sensitivity and delays diagnosis in certain high risk groups, this could lead to delays in accessing treatment and an increasing risk of developing complications. To mitigate this, cardiovascular risk factors may need to be managed as

actively in pre-diabetes as they are in type 2 diabetes. This approach would be supported by recent evidence showing people with blood glucose levels just above the threshold of diagnosis of type 2 diabetes have improved mortality compared with those just below.<sup>44</sup>

This study has a number of strengths. It includes data from nearly half a million people with type 2 diabetes and follow-up data over 10 years and IMRD data have been shown to be broadly representative of the UK population, GPs are incentivized to keep up to date registers for diabetes<sup>45</sup> and most routine care for type 2 diabetes in the UK happens in primary care.<sup>46</sup> The main limitation of this study comes from the use of routinely recorded primary care data, which would not capture diabetes and pre-diabetes cases missed by GPs, and it does not include people with type 2 diabetes without a GP. The definition for pre-diabetes was based on Read codes for impaired glucose tolerance, impaired fasting glucose tolerance and pre-diabetes or HbA1c levels based on NICE definitions of people at high risk of developing type 2 diabetes, so these results may not be directly comparable to countries using different diagnostic criteria for non-diabetic hyperglycemia. Although there is no national system for maintaining pre-diabetes registers, there are often local enhanced schemes to incentivize maintenance of pre-diabetes registers, so they are likely to be well maintained. Some of the increase in rates of pre-diabetes diagnoses will reflect this increased activity from local incentive schemes and the roll out of the National Diabetes Prevention Programme. However, the trend in increasing rates of diagnosis of pre-diabetes with a steady decline in the clinical diagnosis of type 2 diabetes prior to diabetes prevention programs being widely available raises important questions about the sensitivity and specificity of HbA1c as a diagnostic test in type 2 diabetes compared with blood glucose based diagnostic tests. As the data for this study were collected from routine clinical practice, data quality for some characteristics like body mass index and ethnicity was variable, so the reporting on these was limited. However, a previous study has described differences in the prevalence of type 2 diagnoses in a similar dataset, with adjusted ORs for the prevalence of diagnoses of type 2 diabetes being 2.36 (95%) CI 2.26 to 2.47) in Asian patients and 1.65 (95% CI 1.56 to 1.73) in Black patients, compared with White patients.<sup>47</sup>

Further research is needed to understand why relative rates of clinical diagnosis of type 2 diabetes in the UK appear to be falling in people over 60. We also need to be able to risk stratify the increasing numbers of people with pre-diabetes as it is possible that the current absolute threshold for HbA1c is not sensitive enough for some patient groups and we may be delaying or missing a diagnosis of type 2 diabetes.

#### CONCLUSION

The incidence rate of new clinical diagnoses of type 2 diabetes recorded in primary care records in the UK has dropped by a third since 2013, while the rates of prediabetes have tripled. More people in the UK are now being diagnosed with pre-diabetes than type 2 diabetes. The steepest decline in clinical diagnoses of type 2 diabetes was in people aged 60–79 years old and the changes accelerated a few years after the introduction of HbA1c as a diagnostic test for type 2 diabetes. Further research is needed to understand if the current single threshold for HbA1c used in diagnosing type 2 diabetes is appropriate in all age groups and to understand the risks for the increasing number of people fitting the diagnostic criteria for pre-diabetes.

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# Epidemiology/Health services research

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# Appendix 1: Read code lists

## Diabetes

	de e suite tie u
medcode	description
13AB.00	Diabetic lipid lowering diet
13AC.00	Diabetic weight reducing diet
13B1.00	Diabetic diet
1434.00	H/O: diabetes mellitus
	dmission in last year for diabetes foot problem
1M800	Diabetic peripheral neuropathic pain
2BBF.00	Retinal abnormality - diabetes related
	o right diabetic retinopathy
2BBK.00	O/E - no left diabetic retinopathy
2BBL.00	O/E - diabetic maculopathy present both eyes
2BBM.00	O/E - diabetic maculopathy absent both eyes
2BBP.00	O/E - right eye background diabetic retinopathy
2BBQ.00	O/E - left eye background diabetic retinopathy
2BBR.00	O/E - right eye preproliferative diabetic retinopathy
2BBS.00	O/E - left eye preproliferative diabetic retinopathy
2BBT.00	O/E - right eye proliferative diabetic retinopathy
2BBV.00	O/E - left eye proliferative diabetic retinopathy
2BBW.00	O/E - right eye diabetic maculopathy
2BBX.00	O/E - left eye diabetic maculopathy
2BBk.00	O/E - right eye stable treated prolif diabetic retino
2BBI.00 O/E - le	eft eye stable treated prolif diabetic retinop
2BBo.00	O/E - sight threatening diabetic retinopathy
2BBr.00Impair	vision due diab retinop
2G51000	Foot abnormality - diabetes related
2G5A.00	O/E - Right diabetic foot at risk
2G5B.00	O/E - Left diabetic foot at risk
2G5C.00	Foot abnormality - diabetes related
2G5E.00	O/E - Right diabetic foot at low risk
2G5F.00	O/E - Right diabetic foot at moderate risk
2G5G.00	O/E - Right diabetic foot at high risk
2G5H.00	O/E - Right diabetic foot - ulcerated
2G5I.00 O/E - L	eft diabetic foot at low risk
2G5J.000/E - L	eft diabetic foot at moderate risk
2G5K.00	O/E - Left diabetic foot at high risk
2G5L.00	O/E - Left diabetic foot - ulcerated
2G5V.00	O/E - right chronic diabetic foot ulcer
2G5W.00	O/E - left chronic diabetic foot ulcer
2G5d.00	O/E - Left diabetic foot at increased risk
2G5e.00	O/E - Right diabetic foot at increased risk
3882.00	Diabetes well being questionnaire
3883.00	Diabetes treatment satisfaction questionnaire
42c1.00HbA1 7	7 - 10% - borderline control
	• 10% - bad control
661M400	Diabetes self-management plan agreed
661N400	Diabetes self-management plan review
66A00 Diabeti	
66A1.00	Initial diabetic assessment

66A2.00	Follow-up diabetic assessment
66A3.00	Diabetic on diet only
66A4.00	Diabetic on oral treatment
66A5.00	Diabetic on insulin
66A8.00	Has seen dietician - diabetes
66A9.00	Understands diet - diabetes
66AA.11	Injection sites - diabetic
66AD.00	Fundoscopy - diabetic check
66AG.00	Diabetic drug side effects
66AH.00	Diabetic treatment changed
66AH000	Conversion to insulin
66AH100	Conversion to insulin in secondary care
66AH300	Conversion to non-insulin injectable medication
66AI.00 Diabeti	ic - good control
66AJ.00 Diabeti	c - poor control
66AJ.11Unstab	le diabetes
66AJ100	Brittle diabetes
66AJz00	Diabetic - poor control NOS
66AK.00	Diabetic - cooperative patient
66AL.00	Diabetic-uncooperative patient
66AM.00	Diabetic - follow-up default
66AN.00	Date diabetic treatment start
66AO.00	Date diabetic treatment stopp.
66AP.00	Diabetes: practice programme
66AQ.00	Diabetes: shared care programme
66AQ000	Unsuitable for diabetes year of care programme
66AQ100	Declined consent for diabetes year of care programme
66AR.00	Diabetes management plan given
66AS.00	Diabetic annual review
66AT.00	Annual diabetic blood test
66AU.00	Diabetes care by hospital only
66AV.00	Diabetic on insulin and oral treatment
66AW.00	Diabetic foot risk assessment
66AX.00	Diabetes: shared care in pregnancy - diabetol and obs
66AY.00	Diabetic diet - good compliance
66AZ.00	Diabetic monitoring NOS
66Aa.00	Diabetic diet - poor compliance
66Ab.00	Diabetic foot examination
66Ac.00	Diabetic peripheral neuropathy screening
66Ai.00 Diabeti	c 6 month review
66Ak.00	Diabetic monitoring - lower risk albumin excretion
66Al.00 Diabeti	c monitoring - higher risk albumin excretion
66Am.00	Insulin dose changed
66Ao.00	Diabetes type 2 review
66Ap.00	Insulin treatment initiated
66Aq.00	Diabetic foot screen
	treatment stopped
	c on subcutaneous treatment
	c dietary review
66At100	Type II diabetic dietary review
66At111	Type 2 diabetic dietary review

66Au.00 Diabetic erectile dysfunction review 66Av.00 Diabetic assessment of erectile dysfunction 66Az.00High risk of diabetes mellitus annual review Diabetic on oral treatment and glucagon-like peptide 1 6605.00 Diabetic on insulin and glucagon-like peptide 1 6606.00 Diabetic pre-pregnancy counselling 6761.00 679L000 Education in self management of diabetes 679R.00 Patient offered diabetes structured education program 67D8.00 Provision of diabetes clinical summary 67IJ100 Pre-conception advice for diabetes mellitus 68A7.00 Diabetic retinopathy screening 68A9.00 Diabetic retinopathy screening offered 68AB.00 Diabetic digital retinopathy screening offered 889A.00 Diab mellit insulin-glucose infus acute myocardial in 8A12.00 Diabetic crisis monitoring 8A13.00 **Diabetic stabilisation** 8B3I.00 Diabetes medication review 8BAi.00 Insulin passport completed 8BAj.00 Informed dissent not to carry insulin passport 8BAm.00 Insulin passport checked 8BAp.00 Insulin passport not checked 8BL2.00Patient on maximal tolerated therapy for diabetes 8CA4100 Pt advised re diabetic diet 8CE0100 Insulin alert patient information booklet given 8CE0200 Insulin passport given 8CMW700 Diabetes clinical pathway 8CP2.00 Transition of diabetes care options discussed 8CR2.00 Diabetes clinical management plan 8CS0.00Diabetes care plan agreed 8H2J.00Admit diabetic emergency 8H3O.00 Non-urgent diabetic admission 8H4F.00 Referral to diabetologist 8H4e.00 Referral to diabetes special interest general practit 8H7C.00 Refer, diabetic liaison nurse 8H7f.00Referral to diabetes nurse 8H7r.00Refer to diabetic foot screener 8HBG.00 Diabetic retinopathy 12 month review Diabetic retinopathy 6 month review 8HBH.00 8HHy.00 Referral to diabetic register 8HKE.00 Diabetology D.V. requested 8HLE.00 Diabetology D.V. done 8HME.00 Listed for Diabetology admissn 8HTE100 Referral to community diabetes clinic 8HTe.00 Referral to diabetes preconception counselling clinic 8HTi.00 Referral to multidisciplinary diabetic clinic 8HTk.00 Referral to diabetic eye clinic 8HVU.00 Private referral to diabetologist 8Hg4.00 Discharged from care of diabetes specialist nurse 8HgC.00 Discharged from diabetes shared care programme 8Hj1.00 Family/carer referral to diabetes structured education 8Hj4.00 Referral to DESMOND diabetes structured education programme

8HI1.00 Referral for diabetic retinopathy screening 8HI4.00 Referral to community diabetes specialist nurse 8Hlc.00 Referral to community diabetes service 8I3W.00 Diabetic foot examination declined 8I3X.00 Diabetic retinopathy screening refused 8I57.00 Patient held diabetic record declined 8I6F.00 Diabetic retinopathy screening not indicated 8I6G.00 Diabetic foot examination not indicated 8183.00 Did not complete DESMOND diabetes structured educat program 8IAs.00 Diabetic dietary review declined 8IE2.00 Diabetes care plan declined 8IEQ.00 Referral to community diabetes specialist nurse decli 918T.00 Diabetes key contact Patient held diabetic record issued 9360.00 Patient consent given for addition to diabetic regist 93C4.00 9M00.00 Informed consent for diabetes national audit 9M10.00 Informed dissent for diabetes national audit 9N0m.00 Seen in diabetic nurse consultant clinic 9N0n.00 Seen in community diabetes specialist clinic 9N0o.00 Seen in community diabetic specialist nurse clinic 9N1Q.00 Seen in diabetic clinic 9N1i.00 Seen in diabetic foot clinic Seen in multidisciplinary diabetic clinic 9N10.00 9N1v.00 Seen in diabetic eye clinic 9N2d.00 Seen by diabetologist 9N2i.00 Seen by diabetic liaison nurse 9N4I.00 DNA - Did not attend diabetic clinic 9N4p.00 Did not attend diabetic retinopathy clinic 9NJy.00In-house diabetic foot screening 9NM0.00 Attending diabetes clinic 9NN8.00 Under care of diabetologist 9NN9.00 Under care of diabetes specialist nurse 9NN9000 Under care hos diab spec nurse 9NN9100 Under care com diab spec nurse 9NND.00 Under care of diabetic foot screener 9NiD.00Did not attend DESMOND diabetes structured education program 9NiZ.00 Did not attend diabetes foot screening 9NI4.00 Seen by general practitioner special interest in diab 9NIP100 Seen by diabetes specIst nurse 90L..00 Diabetes monitoring admin. 90L..11 Diabetes clinic administration 90L1.00 Attends diabetes monitoring 90L2.00 Refuses diabetes monitoring 90L3.00 **Diabetes monitoring default** 90L4.00 Diabetes monitoring 1st letter 90L5.00 Diabetes monitoring 2nd letter 90L6.00 Diabetes monitoring 3rd letter 90L7.00 Diabetes monitor.verbal invite 90L8.00 Diabetes monitor.phone invite 90L9.00 Diabetes monitoring deleted 90LA.00 Diabetes monitor, check done

90LA.11	Diabetes monitored
90LD.00	Diabetic patient unsuitable for digital retinal photo
	diabetes structured education programme complet
90LK.00	DESMOND diabetes structured education programme completed
90LN.00	Diabetes monitor invitation by SMS (short message ser
90LZ.00	Diabetes monitoring admin.NOS
•	es screening administration
9b92000	Diabetic medicine
	ion reporting: diabetes quality indicators
9h41.00	Excepted from diabetes qual indicators: Patient unsui
9h42.00	Excepted from diabetes quality indicators: Informed d
9h43.00	Excepted from diabetes qual indicators: service unava
9m000	Diabetic retinopathy screening administrative status
9m00.00	Eligible for diabetic retinopathy screening
9m01.00	Ineligible for diabetic retinopathy screening
9m02.00	Eligb temp inactv diab ret scr
9m03.00	Eligb perm inactv diab ret scr
9m04.00	Excluded from diabetic retinopathy screening
9m05.00	Excluded from diabetic retinopathy screening as moved
9m06.00	Excluded from diabetic retinopathy screening as decea
9m07.00	Excluded diabetc retinop screen as under care ophthal
9m08.00	Exclu diab ret screen as blind
9m0A.00	Declined diabetic retinop scrn
9m0B.00	Ex diab ret scr no cntct detls
9m0C.00	Excluded frm diabetic retinopathy screen as terminal
9m0D.00	Excluded from diabetic retinopthy screen as learn dis
9m0E.00	Excluded from diabetic retinopathy screen physical di
C1000 Diabet	
C100.00	Diabetes mellitus with no mention of complication
C100000	Diabetes mellitus, juvenile type, no mention of compl
C100011	Insulin dependent diabetes mellitus
C100100	Diabetes mellitus, adult onset, no mention of complic
C100111	Maturity onset diabetes
C100112	Non-insulin dependent diabetes mellitus
C100z00	Diabetes mellitus NOS with no mention of complication
C101.00	Diabetes mellitus with ketoacidosis
C101000	Diabetes mellitus, juvenile type, with ketoacidosis
C101100	Diabetes mellitus, adult onset, with ketoacidosis
C101y00	Other specified diabetes mellitus with ketoacidosis
C101z00	Diabetes mellitus NOS with ketoacidosis
C102.00	Diabetes mellitus with hyperosmolar coma
C102100	Diabetes mellitus, adult onset, with hyperosmolar com
C102z00	Diabetes mellitus NOS with hyperosmolar coma
C103.00	Diabetes mellitus with ketoacidotic coma
C103100	Diabetes mellitus, adult onset, with ketoacidotic com
C103y00	Other specified diabetes mellitus with coma
C103z00	Diabetes mellitus NOS with ketoacidotic coma
C104.00	Diabetes mellitus with renal manifestation
C104.11	Diabetic nephropathy
C104100	Diabetes mellitus, adult onset, with renal manifestat
C104y00	Other specified diabetes mellitus with renal complica

C104z00	Diabetes mellitus with nephropathy NOS
C105.00	Diabetes mellitus with ophthalmic manifestation
C105000	Diabetes mellitus, juvenile type, + ophthalmic manife
C105100	Diabetes mellitus, adult onset, + ophthalmic manifest
C105y00	Other specified diabetes mellitus with ophthalmic com
C105z00	Diabetes mellitus NOS with ophthalmic manifestation
C106.00	Diabetes mellitus with neurological manifestation
C106.11	Diabetic amyotrophy
C106.12	Diabetes mellitus with neuropathy
C106.13	Diabetes mellitus with polyneuropathy
C106000	Diabetes mellitus, juvenile, + neurological manifesta
C106100	Diabetes mellitus, adult onset, + neurological manife
C106y00	Other specified diabetes mellitus with neurological c
C106z00	Diabetes mellitus NOS with neurological manifestation
C107.00	Diabetes mellitus with peripheral circulatory disorde
C107.11	Diabetes mellitus with gangrene
C107.12	Diabetes with gangrene
C107000	Diabetes mellitus, juvenile +peripheral circulatory d
C107100	Diabetes mellitus, adult, + peripheral circulatory di
C107200	Diabetes mellitus, adult with gangrene
C107400	NIDDM with peripheral circulatory disorder
C107y00	Other specified diabetes mellitus with periph circ co
C107z00	Diabetes mellitus NOS with peripheral circulatory dis
C109.00	Non-insulin dependent diabetes mellitus
C109.11	NIDDM - Non-insulin dependent diabetes mellitus
C109.12	Type 2 diabetes mellitus
C109.13	Type II diabetes mellitus
C109000	Non-insulin-dependent diabetes mellitus with renal co
C109011	Type II diabetes mellitus with renal complications
C109012	Type 2 diabetes mellitus with renal complications
C109100	Non-insulin-dependent diabetes mellitus with ophthalm
C109111	Type II diabetes mellitus with ophthalmic complicatio
C109112	Type 2 diabetes mellitus with ophthalmic complication
C109200	Non-insulin-dependent diabetes mellitus with neuro co
C109211	Type II diabetes mellitus with neurological complicat
C109212	Type 2 diabetes mellitus with neurological complicati
C109300	Non-insulin-dependent diabetes mellitus with multiple
C109311	Type II diabetes mellitus with multiple complications
C109312	Type 2 diabetes mellitus with multiple complications
C109400	Non-insulin dependent diabetes mellitus with ulcer
C109411	Type II diabetes mellitus with ulcer
C109412	Type 2 diabetes mellitus with ulcer
C109500	Non-insulin dependent diabetes mellitus with gangrene
C109511	Type II diabetes mellitus with gangrene
C109512	Type 2 diabetes mellitus with gangrene
C109600	Non-insulin-dependent diabetes mellitus with retinopa
C109611	Type II diabetes mellitus with retinopathy
C109612	Type 2 diabetes mellitus with retinopathy
C109700	Non-insulin dependent diabetes mellitus - poor contro
C109711	Type II diabetes mellitus - poor control
C109712	Type 2 diabetes mellitus - poor control

C109900 Non-insulin-dependent diabetes mellitus without compl C109911 Type II diabetes mellitus without complication C109912 Type 2 diabetes mellitus without complication C109A00 Non-insulin dependent diabetes mellitus with mononeur C109A11 Type II diabetes mellitus with mononeuropathy C109A12 Type 2 diabetes mellitus with mononeuropathy C109B00 Non-insulin dependent diabetes mellitus with polyneur C109B11 Type II diabetes mellitus with polyneuropathy C109B12 Type 2 diabetes mellitus with polyneuropathy C109C00 Non-insulin dependent diabetes mellitus with nephropa C109C11 Type II diabetes mellitus with nephropathy C109C12 Type 2 diabetes mellitus with nephropathy C109D00 Non-insulin dependent diabetes mellitus with hypoglyc Type II diabetes mellitus with hypoglycaemic coma C109D11 Type 2 diabetes mellitus with hypoglycaemic coma C109D12 C109E00 Non-insulin depend diabetes mellitus with diabetic ca C109E11 Type II diabetes mellitus with diabetic cataract C109E12 Type 2 diabetes mellitus with diabetic cataract C109F00 Non-insulin-dependent d m with peripheral angiopath C109F11 Type II diabetes mellitus with peripheral angiopathy C109F12 Type 2 diabetes mellitus with peripheral angiopathy C109G00 Non-insulin dependent diabetes mellitus with arthropa C109G11 Type II diabetes mellitus with arthropathy C109G12 Type 2 diabetes mellitus with arthropathy C109H00 Non-insulin dependent d m with neuropathic arthropath Type II diabetes mellitus with neuropathic arthropath C109H11 C109H12 Type 2 diabetes mellitus with neuropathic arthropathy C109J00 Insulin treated Type 2 diabetes mellitus C109J11 Insulin treated non-insulin dependent diabetes mellit C109J12 Insulin treated Type II diabetes mellitus C109K00 Hyperosmolar non-ketotic state in type 2 diabetes mel C10A.00 Malnutrition-related diabetes mellitus Malnutrition-related diabetes mellitus with coma C10A000 C10A100 Malnutrition-related diabetes mellitus with ketoacido C10A200 Malnutrition-related diabetes mellitus with renal com Malnutrit-related diabetes mellitus wth ophthalmic co C10A300 Malnutrition-related diabetes mellitus wth neuro comp C10A400 C10A500 Malnutritn-relat diabetes melitus wth periph circul c C10A600 Malnutrition-related diabetes mellitus with multiple Malnutrition-related diabetes mellitus without compli C10A700 Malnutrit-related diabetes mellitus with unspec compl C10AW00 C10AX00 Malnutrit-relat diabetes mellitus with other spec com Diabetes mellitus induced by steroids C10B.00 C10B000 Steroid induced diabetes mellitus without complicatio C10C.00 Diabetes mellitus autosomal dominant C10D.00 Diabetes mellitus autosomal dominant type 2 C10D.11 Maturity onset diabetes in youth type 2 C10F.00Type 2 diabetes mellitus C10F.11Type II diabetes mellitus Type 2 diabetes mellitus with renal complications C10F000 C10F011 Type II diabetes mellitus with renal complications

C10F100	Type 2 diabetes mellitus with ophthalmic complication
C10F111	Type II diabetes mellitus with ophthalmic complicatio
C10F200	Type 2 diabetes mellitus with neurological complicati
C10F211	Type II diabetes mellitus with neurological complicat
C10F300	Type 2 diabetes mellitus with multiple complications
C10F311	Type II diabetes mellitus with multiple complications
C10F400	Type 2 diabetes mellitus with ulcer
C10F411	Type II diabetes mellitus with ulcer
C10F500	Type 2 diabetes mellitus with gangrene
C10F511	Type II diabetes mellitus with gangrene
C10F600	Type 2 diabetes mellitus with retinopathy
C10F611	Type II diabetes mellitus with retinopathy
C10F700	Type 2 diabetes mellitus - poor control
C10F711	Type II diabetes mellitus - poor control
C10F900	Type 2 diabetes mellitus without complication
C10F911	Type II diabetes mellitus without complication
C10FA00	Type 2 diabetes mellitus with mononeuropathy
C10FA11	Type II diabetes mellitus with mononeuropathy
C10FB00	Type 2 diabetes mellitus with polyneuropathy
C10FB11	Type II diabetes mellitus with polyneuropathy
C10FC00	Type 2 diabetes mellitus with nephropathy
C10FC11	Type II diabetes mellitus with nephropathy
C10FD00	Type 2 diabetes mellitus with hypoglycaemic coma
C10FD11	Type II diabetes mellitus with hypoglycaemic coma
C10FE00	Type 2 diabetes mellitus with diabetic cataract
C10FE11	Type II diabetes mellitus with diabetic cataract
C10FF00	Type 2 diabetes mellitus with peripheral angiopathy
C10FF11	Type II diabetes mellitus with peripheral angiopathy
C10FG00	Type 2 diabetes mellitus with arthropathy
C10FG11	Type II diabetes mellitus with arthropathy
C10FH00	Type 2 diabetes mellitus with neuropathic arthropathy
C10FH11	Type II diabetes mellitus with neuropathic arthropath
C10FJ00	Insulin treated Type 2 diabetes mellitus
C10FJ11	Insulin treated Type II diabetes mellitus
C10FK00	Hyperosmolar non-ketotic state in type 2 diabetes mel
C10FK11	Hyperosmolar non-ketotic state in type II diabetes me
C10FL00	Type 2 diabetes mellitus with persistent proteinuria
C10FL11	Type II diabetes mellitus with persistent proteinuria
C10FM00	Type 2 diabetes mellitus with persistent microalbumin
C10FM11	Type II diabetes mellitus with persistent microalbumi
C10FN00	Type 2 diabetes mellitus with ketoacidosis
C10FN11	Type II diabetes mellitus with ketoacidosis
C10FP00	Type 2 diabetes mellitus with ketoacidotic coma
C10FP11	Type II diabetes mellitus with ketoacidotic coma
C10FQ00	Type 2 diabetes mellitus with exudative maculopathy
C10FQ11	Type II diabetes mellitus with exudative maculopathy
C10FR00	Type 2 diabetes mellitus with gastroparesis
C10FR11	Type II diabetes mellitus with gastroparesis
C10FS00	Maternally inherited diabetes mellitus
C10G.00	Secondary pancreatic diabetes mellitus
C10G000	Secondary pancreatic diabetes mellitus without compli
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C10H.00 Diabetes mellitus induced by non-steroid drugs C10H000 DM induced by non-steroid drugs without complication C10J.00 Insulin autoimmune syndrome C10J000 Insulin autoimmune syndrome without complication C10K.00 Type A insulin resistance Type A insulin resistance without complication C10K000 C10M.00 Lipoatrophic diabetes mellitus C10M000 Lipoatrophic diabetes mellitus without complication C10N.00 Secondary diabetes mellitus C10N000 Secondary diabetes mellitus without complication Cystic fibrosis related diabetes mellitus C10N100 C10y.00Diabetes mellitus with other specified manifestation C10y000 Diabetes mellitus, juvenile, + other specified manife C10y100 Diabetes mellitus, adult, + other specified manifesta C10yy00 Other specified diabetes mellitus with other spec com C10vz00 Diabetes mellitus NOS with other specified manifestat C10z.00 Diabetes mellitus with unspecified complication C10z000 Diabetes mellitus, juvenile type, + unspecified compl C10z100 Diabetes mellitus, adult onset, + unspecified complic C10zy00 Other specified diabetes mellitus with unspecified co C10zz00 Diabetes mellitus NOS with unspecified complication [X]Diabetes mellitus Cyu2.00 Cyu2000 [X]Other specified diabetes mellitus Cyu2100 [X]Malnutrit-relat diabetes mellitus with other spec Cyu2200 [X]Malnutrit-related diabetes mellitus with unspec co [X]Unspecified diabetes mellitus with renal complicat Cyu2300 F171100 Autonomic neuropathy due to diabetes F35z000 **Diabetic mononeuritis NOS** F372.00Polyneuropathy in diabetes F372.11Diabetic polyneuropathy F372.12Diabetic neuropathy F372000 Acute painful diabetic neuropathy F372100 Chronic painful diabetic neuropathy F372200 Asymptomatic diabetic neuropathy F381300 Myasthenic syndrome due to diabetic amyotrophy Diabetic amyotrophy F381311 F3y0.00 Diabetic mononeuropathy F420.00Diabetic retinopathy F420000 Background diabetic retinopathy F420100 Proliferative diabetic retinopathy F420200 Preproliferative diabetic retinopathy F420300 Advanced diabetic maculopathy **Diabetic maculopathy** F420400 F420500 Advanced diabetic retinal disease Non proliferative diabetic retinopathy F420600 F420700 High risk proliferative diabetic retinopathy F420800 High risk non proliferative diabetic retinopathy F420z00 **Diabetic retinopathy NOS** F440700 **Diabetic iritis** F464000 **Diabetic cataract** G73y000 Diabetic peripheral angiopathy

K01x100	Nephrotic syndrome in diabetes mellitus
K08yA00	Proteinuric diabetic nephropathy
K08yA11	Clinical diabetic nephropathy
К27у700	Erectile dysfunction due to diabetes mellitus
Kyu0300	[X]Glomerular disorders in diabetes mellitus
L180600	Pre-existing diabetes mellitus, non-insulin-dependent
L180700	Pre-existing malnutrition-related diabetes mellitus
L180X00	Pre-existing diabetes mellitus, unspecified
Lyu2900	[X]Pre-existing diabetes mellitus, unspecified
M037200	Cellulitis in diabetic foot
M271000	Ischaemic ulcer diabetic foot
M271100	Neuropathic diabetic ulcer - foot
M271200	Mixed diabetic ulcer - foot
N030000	Diabetic cheiroarthropathy
N030011	Diabetic cheiropathy
N030100	Diabetic Charcot arthropathy
Q441.00	Neonatal diabetes mellitus
R054200	[D]Gangrene of toe in diabetic
R054300	[D]Widespread diabetic foot gangrene
SL23z00	Insulins or antidiabetic poisoning NOS
TJ23.00 Advers	e reaction to insulins and antidiabetic agents
	e reaction to insulins and antidiabetic agents
U602311	[X] Adverse reaction to insulins and antidiabetic age
U60231E	[X] Adverse reaction to insulins and antidiabetic age
ZC2C800	Dietary advice for diabetes mellitus
ZC2C911	Diet advice for insulin-dependent diabetes
ZC2CA00	Dietary advice for type II diabetes
ZC2CA11	Dietary advice non-insulin-dependent diabetes
ZL22500	Under care of diabetic liaison nurse
ZL62500	Referral to diabetes nurse
ZL62600	Referral to diabetic liaison nurse
ZLA2500	Seen by diabetic liaison nurse
ZLD7500	Discharge by diabetic liaison nurse
ZRB4.00	Diabetes clinic satisfaction questionnaire
ZRB4.11	CSQ - Diabetes clinic satisfaction questionnaire
ZRB5.00	Diabetes treatment satisfaction questionnaire
ZRB5.11	DTSQ - Diabetes treatment satisfaction questionnaire
ZRB6.00	Diabetes wellbeing questionnaire
ZRB6.11	DWBQ - Diabetes wellbeing questionnaire
ZRbH.00	Perceived control of insulin-dependent diabetes
ZV65312	[V]Dietary counselling in diabetes mellitus
ZV6DA00	[V]Admitted for commencement of insulin
ZV6DB00	[V]Admitted for conversion to insulin
ahdcode	
1009100000	diabetes annual check
1009111000	diabetes current status
1009120000	diabetes insulin dosage
1001400140	hb a1c - diabetic control
1001400327	diabetic retinopathy screening
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## **Prediabetes Readcodes**

Review of impaired glucose tolerance Referral for management of impaired glucose tolerance Referral for impaired glucose tolerance management offered Impaired glucose tolerance monitoring administration Impaired glucose tolerance monitoring invitation Impaired glucose tolerance monitoring invitation 1st letter Impaired glucose tolerance monitoring invitation 2nd letter Impaired glucose tolerance monitoring invitation 3rd letter Impaired glucose regulation monitoring invitation Impaired glucose regulation monitoring invitation 1st letter Impaired glucose regulation monitoring invitation 2nd letter Impaired glucose regulation monitoring invitation 3rd letter Impaired glucose regulation monitoring telephone invitation Impaired glucose regulation monitoring verbal invitation Impaired glucose tolerance Impaired fasting glycaemia Impaired glucose regulation **Pre-diabetes** Non-diabetic hyperglycaemia [D]Glucose tolerance test abnormal [D]Prediabetes [D]Impaired fasting glycaemia [D]Impaired fasting glucose [D]Impaired glucose tolerance [X]Hyperglycaemia, unspecified Glucose tol. test impaired

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	Age	40-49	Age	50-59	Age	60-69	Age 7	70-79	Age 80	-89	Age 90	-99
Year	Men	Women	Men	Women	Men	Women	Men	Women	Men	Women	Men	Women
2009	4.73	3.63	9.42	6.64	13.37	9.57	15.28	12.51	11.22	9.78	6.19	4.99
2010	4.87	3.73	9.3	6.62	13.65	9.35	15.26	12.14	11.42	9.35	7.44	6.28
2011	4.95	3.84	9.22	6.54	13.32	9.22	14.38	12.21	11.03	9.38	7.75	6.11
2012	4.85	3.65	9.39	6.61	13.39	9.35	14.51	11.93	11.92	10.42	8.49	6.15
2013	4.84	4.04	9.18	6.73	13.68	9.45	15.44	12.89	12.42	10.41	8.99	6.49
2014	4.57	3.31	7.94	5.94	10.92	7.97	12.36	9.54	10.87	8.53	7.24	4.99
2015	4.80	3.59	8.27	6.25	11.64	8.15	12.75	10.28	11.49	9.35	8.24	5.76
2016	4.66	3.58	7.97	6.24	11.35	8.14	11.95	9.46	10.56	8.24	7.84	4.93
2017	4.62	3.16	8.14	5.78	11.04	7.00	11.18	8.77	9.70	7.66	5.62	5.83
2018	4.20	2.88	6.60	4.60	8.91	5.86	9.47	7.09	8.48	6.5	5.48	4.09
Drop from 2013 (%)	13.22	28.71	28.10	31.65	34.87	37.99	38.67	45.00	31.72	37.56	39.04	36.98

Supplementary table 1 Incidence rate of diagnosis of type 2 diabetes per 1000 PYAR in Men by calendar year

	Men			Women		
Year	Prediabetes Read codes	Read codes OR 个HbA1c	%age coded	Prediabetes Read codes %age Read codes OR 个HbA1c coded		
2009	2.18	3.41	63.93	1.88 3.06 61.44		
2010	2.12	3.67	57.77	1.74 3.33 52.25		
2011	2.05	4.06	50.49	1.69 3.76 44.95		
2012	2.02	5.6	36.07	1.71 5.53 30.92		
2013	2.46	8.27	29.75	2.30 8.91 25.81		
2014	2.20	7.54	29.18	2.22 8.45 26.27		
2015	3.26	9.61	33.92	3.46 10.59 32.67		
2016	3.94	8.86	44.47	4.44 10.00 44.40		
2017	3.90	7.95	49.06	4.12 8.82 46.71		
2018	4.62	9.89	46.71	4.95 10.75 46.05		

Supplementary table 2 Incidence rates per 1000 PYAR of Prediabetes 2009-2018 in men and women using Read codes or HbA1c between 6.0-6.4% (42-47 mmol/mol)