

1 **A 2021 horizon scan of emerging global biological conservation issues**

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57 **Abstract**

58 We present the results from our 12th annual horizon scan of issues likely to impact biological
59 conservation in the future. From a list of 97 topics, our global panel of 25 scientists and
60 practitioners identified the top 15 issues that we believe society may urgently need to address.
61 These issues are either novel within the biological conservation sector or represent a
62 substantial positive or negative step-change in impact at global or regional levels. Six issues,
63 such as coral reef deoxygenation and changes in polar coastal productivity, affect marine or
64 coastal ecosystems, and seven relate to human and ecosystem-level responses to climate
65 change. Identification of potential forthcoming issues for biological conservation may enable
66 increased preparedness by researchers, practitioners and decision-makers.

67

68 **Horizon Scanning for Conservation**

69 Horizon scanning is one of many forms of foresight research. It is the process of searching
70 for and describing the early warning signs of phenomena that, if realised, may warrant
71 changes to policies and strategies in the medium to long term. The method's chief
72 applications are standardised identification of novel and emerging hazards and opportunities
73 and monitoring of persistent trends that may be manifesting in new ways [1].

74

75 This 12th annual horizon scan aims to identify issues that are either novel or represent novelty
76 via a positive or negative step-change in impact on nature and could significantly affect
77 global conservation of biological diversity during the next decade. The attention of regional
78 or global decision-makers and society at large is necessary to maximise the potential
79 opportunities and minimise the potential risks associated with these issues. Recent global
80 assessments of biological diversity and climate change indicate negative trends and a rapidly
81 narrowing window for action to reverse these trends. For example, the Convention on
82 Biological Diversity (CBD) recently announced that none of the 20 Aichi Targets set in 2010
83 have been fully reached, whereas only six have been partially achieved [2]. The CBD is now
84 defining the next iteration of global goals, which will be released in mid-2021 and will frame
85 the actions of national governments and other social actors for decades to come. We believe
86 that identification of novel or emerging issues for global biological conservation should
87 inform policy making in the context of the Post-2020 Global Biodiversity Framework and
88 encourage research, discussion, and allocation of funds for continued tracking, in addition to
89 informing management and policy change.

90 Severe acute respiratory syndrome coronavirus 2 (SARS-CoV-2), the virus that causes
91 coronavirus disease 2019 [COVID-19] and the ensuing global pandemic, is a strong reminder
92 of the need to be prepared to respond to both strengthening trends and emerging issues.
93 Although the risks of pandemics are well known and therefore do not fulfil the novelty
94 criterion for horizon scanning, societies largely dismissed the identified risks and associated
95 needs for public health, surveillance, and societal and security capacities [3], and ultimately
96 failed to prepare an adequate response. The ongoing and future changes driven by the
97 COVID-19 pandemic are likely to have profound consequences for nature. The exact
98 repercussions of these changes for the environment are difficult or impossible to ascertain,
99 but they are the subject of intense societal discussion and debate.

100

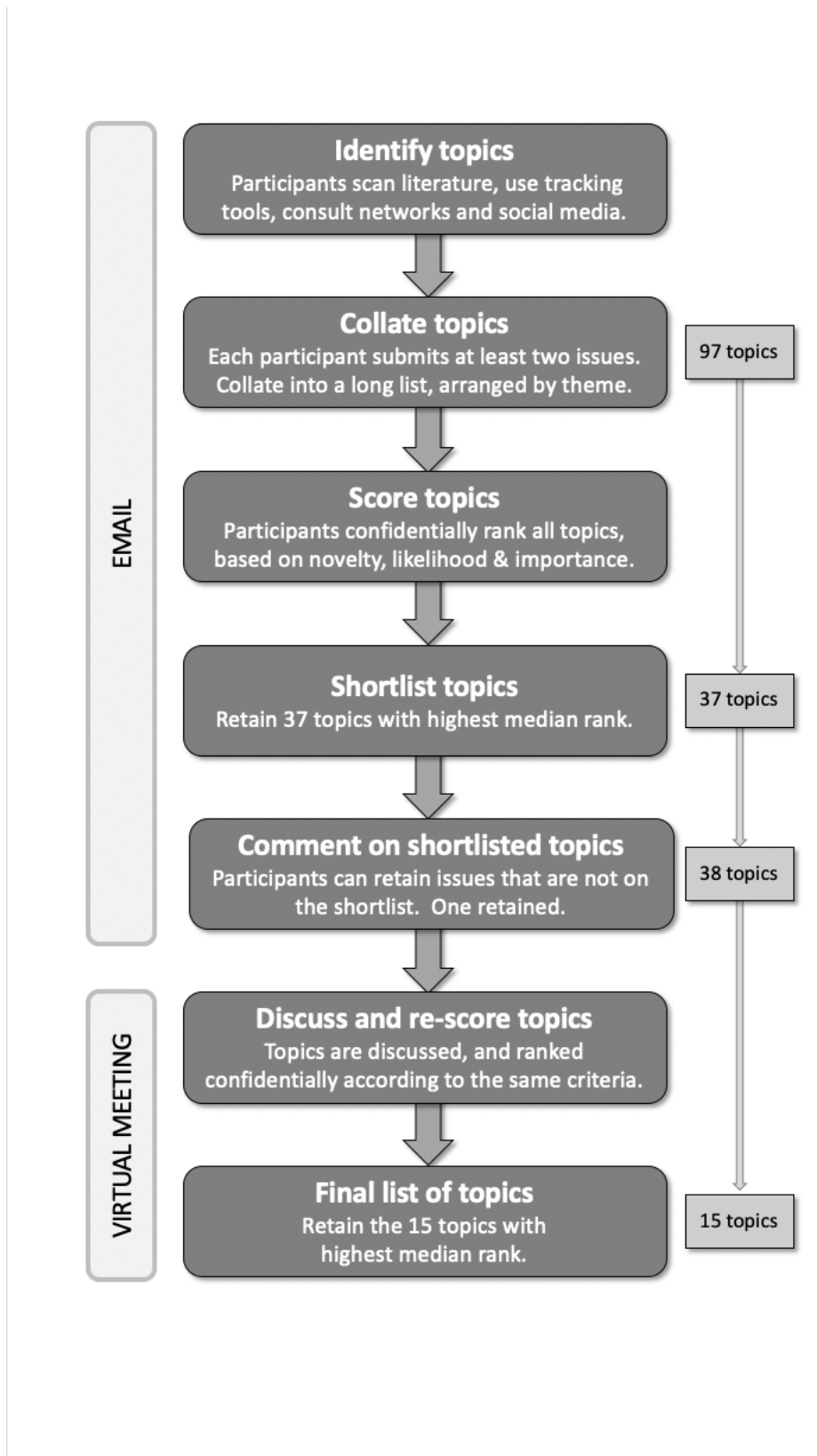
101 It may seem surprising that our final list for 2021 does not include issues directly related to
102 COVID-19, such as loss of ecotourism, rapidly changing or dismantling of environmental
103 regulations, changing resource consumption patterns, impacts of plastics associated with
104 personal protective equipment or reductions in air pollution and carbon emissions. However,
105 society is already acting on or debating how best to deal with these issues. The responses to
106 the COVID-19 pandemic show how quickly new situations may dominate global
107 circumstances. National and local lockdowns have led to swift transitions in the use of green
108 space, political positioning, data collection, risk perceptions and individual behaviours.
109 Within a few weeks, for example, the pandemic triggered major and possibly long-term shifts
110 in travel, recreational and work patterns, field research, international relationships and
111 compliance with environmental standards. Illicit activities in protected areas increased [4] as
112 measures taken to contain COVID-19 affected livelihoods of local people and environmental
113 programmes, including monitoring of illegal wildlife trade, gathering of security intelligence,
114 and security investigations. These are likely to have long-term impacts on environmental
115 governance. However, given the effects of the COVID-19 pandemic on every sector of
116 society, it is unclear whether environmental deregulation will become widespread and affect
117 conservation policy and practice globally.

118

119 **Identification of Issues**

120 Whilst our methods for this year's horizon scan were revised slightly due to travel restrictions
121 intended to limit the spread of COVID-19, they were consistent with those for our previous
122 11 annual horizon scans (e.g. [5], [6]) (Figure 1). By applying a modified version of the

123 Delphi technique, we ensured that the selection process remained repeatable, transparent and
124 inclusive [6]; [7].
125



126
127

Figure 1: Process for identifying and evaluating issues for the 2021 Horizon Scan.

128

129 In March 2020, we asked each panel member to submit 2-5 issues. This year, we primarily
130 relied on online rather than face-to-face communication with networks and colleagues to
131 facilitate identification of issues. Additionally, as in previous years, we communicated via
132 email and a range of social media platforms. With these methods, we canvassed
133 approximately 650 people. We counted all contributors to in-person (usually online)
134 discussions, but if messages were sent to networks via email or social media, then we counted
135 only those who responded.

136

137 Where two or more issues were similar, we pooled them for the next stage. Participants
138 independently and confidentially scored each of the resulting 97 issues from 1-1000 (low-
139 high) according to two main criteria: its potential to impact biological conservation, (whether
140 positively or negatively) and the novelty of the issue. Participants could include notes or
141 queries for discussion should the issue be retained for further consideration. To mitigate the
142 potential for voter fatigue to influence scoring (see [7]), participants randomly were assigned
143 one of three issue lists, each in a different order. Participants' scores were converted to ranks
144 (1-97), and issues with median ranks 1-37 were retained for the second round of assessment.
145 At this point, participants were offered an opportunity to retain an issue that was not among
146 the top 37. This year, one issue was retained, thereby yielding 38 issues for discussion.

147

148 Each participant was assigned up to five of the 38 issues to research in depth ahead of the
149 panel meeting. To increase the number of well-informed people contributing to the
150 discussion, individuals were assigned topics that that they did not submit and that were
151 outside their core area of expertise. We convened online in September 2020. Despite
152 differences in time zones and the fragility of some internet connections, the discussion was
153 rich and detailed. Accompanying the verbal discussion was an active information exchange
154 (for example, providing links to articles) via a chat function, which increased efficiency.
155 After each issue was discussed, participants re-scored the topic (1-1000, low to high)
156 according to the same criteria. At the end of the meeting, the scores were converted to ranks
157 and collated. The top 15 issues were identified based on median ranks. As part of further
158 research during the writing and editing process, the co-authors identified one issue with
159 potential impacts that were less than originally thought. Therefore, after a vote, the group
160 decided to replace this issue with the issue ranked 16. Our top 15 issues are presented below
161 in thematic groups rather than rank order.

162

163 **The 2021 Issues**

164

165 **Underestimated effects of deoxygenation on coral reef health and survival**

166 Hypoxia-associated coral mortality has been recorded in the Pacific, Indian and Atlantic
167 Oceans. Most cases have been in enclosed bays or lagoons, where deoxygenation was driven
168 by nutrient enrichment from aquaculture or terrestrial runoff. Other cases have been linked to
169 still waters that prevented oxygen circulation in lagoons [8]. As water temperature increases,
170 dissolved oxygen concentration decreases. Climate change therefore may further reduce
171 dissolved oxygen availability. Furthermore, warmer water will increase the metabolic
172 demands of most species, leading to more-rapid oxygen depletion. Temperature-induced
173 coral bleaching may be exacerbated in low-oxygen conditions, and ocean acidification may
174 increase the severity of anoxia [8]. Deoxygenation was among the issues we identified in our
175 first horizon scan [6]. Although so far deoxygenation largely has been linked to localised
176 coastal hypoxia, ocean deoxygenation may become widespread [9]. Increasing ocean
177 stratification, the division of the water column into layers with different densities by
178 differences in temperature, salinity, or both, could increase the incidence of hypoxia-
179 associated mortality, even in oceanic reefs [10]. Dissolved oxygen rarely is measured in coral
180 reef monitoring programs. It is unclear whether coral reefs are particularly sensitive to
181 hypoxia, or whether tropical coastal areas are particularly likely to become hypoxic as
182 climate continues to change. The value of coral reefs to humans, their high species richness,
183 and their well-known vulnerability to increases in ocean temperatures and acidification
184 suggest that any further deoxygenation could reduce reef survival substantially.

185

186 **Increases in dissolved iron availability and polar coastal productivity**

187 Our earlier horizon scans identified the potential effects of increased high-latitude marine
188 productivity in response to ice retreat in offshore areas and ice-shelf loss [11]; [12]. Polar
189 coastal zones are among the world's most productive marine ecosystems, and account for
190 over 29% of the world's continental shelves [13]. Their peak phytoplankton blooms often are
191 around an order of magnitude greater than those in offshore waters [14]. Recent scientific
192 advances indicate that the high productivity is related to availability of dissolved iron [15]. In
193 coastal areas, glacial ice-melt runoff and floating ice-melt are the primary sources of iron,
194 supporting intense blooms and enabling large benthic communities to sequester considerable
195 amounts of carbon and other nutrients [16]. Polar coastal regions, especially fjords, are

196 species-rich and highly productive. For example, over 17,000 species inhabit the Antarctic
197 continental shelf, and biomass is high compared to other marine ecosystems [17]. As sea and
198 coastal ice retreat with climate change, ice flows and iron concentrations will increase [18].
199 Increased polar coastal productivity and its ultimate incorporation into benthos are already
200 among the major global carbon-sequestration processes [19]. During the coming decades,
201 phytoplankton productivity and biomass growth will increase in large, polar coastal regions,
202 affecting nutrient fertilisation, changing the structure and complexity of coastal pelagic and
203 benthic communities, and increasing drawdown and sequestration of carbon [20].

204

205 **Substantial increase in decommissioning of offshore energy platforms**

206 The projected decommissioning of around 3000 offshore oil and gas platforms and the
207 growth of offshore wind farms will continue over the coming decades. At the same time, by
208 2040, the estimated global capacity of offshore wind farms will increase by ten or more times
209 the current installed capacity, and extraction of natural gas also is projected to increase [21].
210 Decommissioning strategies could have major negative or positive effects on marine systems.
211 Full removal of decommissioned offshore structures has been standard practice in the North
212 Sea, although regulations on decommissioned offshore infrastructure differ among countries
213 or other entities. By contrast, in Mexico, decommissioned platforms have been converted to
214 artificial reefs. Major gaps in knowledge of the impacts of decommissioning and subsequent
215 mode of removal have been highlighted in areas such as Australian coasts [22]. Immediate
216 and long-term environmental trade-offs among full removal, partial removal, conversion, and
217 abandonment are unclear, and vary by location and ecosystem [23]. Over time, many
218 structures have come to support high local species richness that is linked to the colonisation
219 of those physical structures, and to their conferral of relative protection from fishing and
220 disturbance of surrounding sediments by bottom trawling [24]. Some of the effects of
221 removals may, in the longer term, be counteracted by offshore renewable energy installations,
222 which are likely to be constructed over large areas in coastal seas. The number of these trade-
223 offs and the magnitude of their effects are projected to increase as the number and size of
224 renewable-energy installations rises. Moreover, the locations of these impacts may change
225 with the growth of new markets in areas with relatively little environmental oversight.

226

227 **Use of seabirds to locate fishing vessels remotely**

228 Seabird researchers are exploring the use of tagged birds to locate fishing vessels with the
229 aim of improving global surveillance of illegal, unreported and unregulated fishing activities,

230 which affect marine ecosystems through bycatch and unsustainable harvest of fish stocks
231 [25]. Transmitters attached to albatrosses and other seabirds can detect, record, and, in near
232 real time, send the location of radar signals emitted by fishing vessels. Seabirds could follow
233 ships or boats that are fishing, allowing for the discovery of vessels that otherwise would not
234 be detected (e.g., those that have deactivated their global positioning systems, or are fishing
235 by day so cannot be detected remotely at night by their lights), even in remote areas beyond
236 national jurisdiction. Initial experiments conducted in the Indian Ocean [26] validated this
237 approach. If adopted, it will be important to evaluate whether tagged seabirds are targeted
238 deliberately by vessels that are acting illegally.

239

240 **Proliferation of false information reported by Global Navigation Satellite and** 241 **Automatic Identification Systems**

242 Nearly all ocean-going ships use Global Navigation Satellite Systems (GNSS) for navigation
243 and Automatic Identification Systems (AIS) to broadcast identity, position, course, and
244 speed. These systems enhance navigational safety and facilitate remote tracking of vessel
245 movements. In recent years, GNSS spoofing attacks (the broadcasting of false signals to
246 confuse receivers, which can occur for durations of minutes to years) and AIS cloning
247 (transmitting false identities) have proliferated [27]; [28]. Manufacturers are integrating new
248 measures into GPS hardware to withstand spoofing attacks, but these enhancements may not
249 be available for a decade. Turning off AIS transponders alerts regulators to possible illicit
250 activity. Therefore, it is conceivable that some actors may spoof GNSS and then covertly
251 fish, dredge sand or extract other resources from areas in which they are not licenced to
252 operate [27]. Spoofing and AIS cloning also allow ships carrying illegally trafficked goods to
253 return to port clandestinely. More-extensive GNSS spoofing may divert vessels into closed
254 areas or dangerous waters, or decrease the reliability of GNSS information for enforcement of
255 regulations of activities such as illegal fishing [29]. By compromising the technology needed
256 to police the marine environment, it may be possible to exploit protected marine areas, rare
257 species and commercial stocks at unsustainable levels [30].

258

259 **Multigenerational effects of low levels of exposure to endocrine disruptors**

260 It is well-established that some compounds used widely as human pharmaceuticals and in
261 domestic, garden and farm products disrupt endocrine systems in aquatic organisms. Most
262 regulatory approval processes do yet not account for many of these effects. Exposure to
263 individual compounds can alter sex ratios, lower fertility, and cause deformities in fishes

264 [31]. Evidence of multigenerational effects is emerging, suggesting that the effects of
265 exposure to low levels of common endocrine disruptors can be transmitted to future
266 generations that were not directly exposed [32]; [33]. Elevated temperatures may strengthen
267 multigenerational effects [34]. Although laboratory studies have confirmed multigenerational
268 effects in only a few species of fish, the consequences may be enduring and applicable to a
269 wide range of species. Compounds known to have multigenerational effects include
270 bifenthrin (a pyrethroid insecticide) and synthetic progestin, oestrogen and androgens, which
271 are used in many products and enter waterways via sewage systems [33]. Although banned in
272 the European Union, bifenthrin continues to be permitted and used in other parts of the world.
273

274 **Changes in coastal low clouds**

275 Low clouds cover some 20% of low-latitude and subtropical coastal oceans, where they cool
276 the planet by shading large proportions of its surface during warm seasons [35]. By 2100, if
277 the atmospheric concentration of carbon dioxide continues to rise at current rates, the
278 instability of these clouds is predicted to increase [36]. Coastal low clouds are highly
279 sensitive to global atmospheric circulation patterns (e.g., Hadley cells), fine-resolution coastal
280 topography, sea surface temperatures and synoptic weather patterns. Simulating these clouds
281 is difficult in current dynamic climate models. In areas where cover of coastal low clouds
282 decreases substantially, the risks of coastal wildfires are likely to increase via changes in
283 evaporative demand and reductions in fuel moisture [37]. Many intertidal and coastal species
284 have evolved in the presence of low clouds, which insulate them from increases in water and
285 air temperatures. Decreases or increases in the extent of these clouds are likely to affect
286 species distributions and ecosystem function in both marine and nearshore environments.
287 Moreover, in regions where the incidence or extent of coastal low clouds decreases
288 substantially, the health of human populations that are not well acclimatised to higher
289 temperatures may be affected. The latter may result in changes to energy use or settlement
290 patterns, which in turn may affect natural and human communities.

291

292 **Challenges to tree plantations as a simple carbon sequestration solution**

293 Estimates of the global carbon sequestration potential of tree planting [38] have been
294 accompanied by international, national, and corporate commitments to plant large areas (e.g.
295 Trillion Trees, 1t.org, Billion tree tsunami), and further commitments are being made in
296 Nationally Determined Contributions for COP-26. Application of land-use change to mitigate
297 climate change is complex (e.g. [39]), and extensive tree planting, especially afforestation

298 with monocultures of non-native species, is unlikely to be either effective in mitigating
299 climate change or consistent with the conservation of biological diversity [40]. Tree
300 plantations may result in a reduction in net sequestration or an increase in net emissions
301 relative to previous land-cover types, such as grassland or peat, and may divert attention
302 away from efforts to reduce emissions from deforestation and degradation. Furthermore,
303 plantations dominated by single tree species tend to be low in value for native species.
304 Potential negative outcomes for biological diversity include loss of non-forest ecosystems,
305 particularly grasslands and wetlands [41], and increases in local temperature as trees reduce
306 albedo relative to snow cover. Plantation-style tree planting over large areas is likely to
307 become more common. Unless tree planting is planned and implemented across extensive
308 regions on the basis of understanding of ecological systems and their restoration [42], the
309 plantings could have serious negative consequences for biological diversity. We are aware
310 this has been widely discussed in the scientific and policy communities, and it was put
311 forward as an emerging issue by at least four external consultees. The novelty is that the
312 mechanisms for implementation are being put in place currently, and will start to have large
313 scale impacts over the coming decades. It is clear that there are real risks for certain habitat
314 types such as grassland and peatland, from being incorrectly classified as degraded forest in
315 need of restoration.

316

317 **Increased logging in response to fire risk**

318 As the frequency, size and intensity of forest wildfires increase globally, emerging policies
319 reflect the suggestion that tree removal may reduce the magnitude of these fires and therefore
320 decrease human mortality and economic losses. The effectiveness of logging or thinning trees
321 is uncertain. For example, logging or thinning exacerbates fire risk in south-eastern Australia
322 [43] and has limited potential to reduce fire severity in the western United States [44].
323 Moreover, any short-term reduction of the risk of fire from tree removal often is offset by the
324 expansion of non-native, invasive grasses and herbaceous flowering plants (e.g. [45]), which
325 themselves may be highly flammable. Media coverage may strongly affect public perceptions
326 of the effectiveness of tree removal despite the limited scientific evidence. In the United
327 States and Australia, for example, media coverage of fuels management policies emphasised
328 the potential that such policies not only could reduce the risk of extreme wildfires but could
329 justify increases in logging [46]; [43]. Given the recent increase in extreme fires worldwide,
330 including in central Africa, South America, southern Australia, Russia, the United States and
331 Canada, and the evidence that such fires will increase in extent, frequency and severity

332 because of anthropogenic climate change, extensive tree removal in the name of protection
333 from fire may become increasingly likely.

334

335 **Complete coverage of Indian states with sustainable farming**

336 The implementation of diverse forms of the sustainable intensification of agriculture is
337 expanding globally [47]. Uptake is going through a step change increase, with entire states in
338 India adopting forms of sustainable farming (also known as zero-budget, natural or
339 community-managed natural farming) as a consequence of policy-based incentives and local
340 innovation. Natural farming promotes the use of non-synthetic inputs, sourced locally, to
341 reduce direct costs while boosting yields and farmer health. The Indian state of Sikkim has
342 adopted organic farming as a state policy [48]. Similarly, the state of Andhra Pradesh has
343 targeted uptake of natural farming by the state's six million farmers by 2025. A state-led
344 programme of training, extension and social capital development has stimulated adoption by
345 250,000 farmers to date, many of whom transitioned from high-input, post-green revolution
346 methods. Evaluations of this early adoption indicate increases in crop yields, income,
347 diversity and rotations; improvements in farmer health; and increased organisation of rural
348 women and their access to microfinance [49]; [50]. As of mid-2020, the states of Gujarat and
349 Himachal Pradesh have announced policy support for exclusive use of natural farming, and
350 four more states (Bihar, Kerala, Maharashtra and Rajasthan) are working toward similar
351 policies. With such governmental support, adoption and update rates could be as rapid as in
352 Andhra Pradesh and could induce similar agricultural changes in other parts of the world.

353

354 **Low Earth orbit satellites may mislead animals responding to celestial cues**

355 More than 2600 active artificial satellites currently orbit Earth. This number is likely to
356 increase over the next decade, in large part due to the planned launch of thousands of low
357 Earth orbit satellites that provide high-speed internet access [51] and Earth imaging services.
358 Although not all these projects will be realised, Space X's Starlink program already has
359 launched more than 700 satellites, and other undisclosed or ad-hoc programmes are likely to
360 be implemented. Astronomers have expressed concerns about the detrimental effects of tens
361 of thousands of satellites on ground-based observations of the night sky [52]. Environmental
362 impacts also may extend beyond those from launch infrastructure and rocket emissions,
363 exacerbated by the need to use reflective surfaces and solar panels. For example, many
364 organisms, including species of insects, night-migrating birds, and mammals, use celestial
365 objects, or rely on light polarisation patterns, for local orientation and long-distance migration

366 (e.g. [53]). The extent to which satellites will disrupt these cues is unknown, but probably
367 depends on the total number and visibility of satellites.

368

369 **Emergence of a global market for stranded energy**

370 Stranded energy refers to energy generation that is no longer economically or logistically
371 viable. For example, methane byproducts that have low economic value are frequently vented
372 or flared from oil wells rather than combusted to produce energy [54]. Excess energy from
373 hydropower, wind turbines, or solar panels also are forms of stranded energy. Innovation to
374 increase use of stranded energy has focused on decentralisation of the grid and alternative
375 means of energy storage. An emerging novel use of stranded energy is Bitcoin mining, the
376 process that secures the Bitcoin network by solving complex algorithms. Bitcoin mining uses
377 45-60 TWh of electricity per year [55] and, because it is extremely competitive, relies on
378 cheap energy to remain profitable. On-site bitcoin mining, which can occur from any location
379 with an internet connection, delivers a highly liquid global market (>\$US 4 billion daily) for
380 the otherwise stranded energy from renewable and non-renewable sources. On the one hand,
381 currently unprofitable fossil fuel sources could become profitable again. On the other hand,
382 the demand for renewable energy could be increased, and the pace of climate change
383 decreased, by stabilising the grid during periods of peak demand or peak supply and by
384 guaranteeing a minimum selling price at all hours [56].

385

386 **Open-source investigation of environmental threats**

387 Recent successes of open-source intelligence and fact checking, such as the Bellingcat
388 investigations of the downing of Malaysia Airlines flight 17 and the exposure of suspects
389 responsible for the poisoning of Sergei Skripal [57], demonstrate the considerable potential
390 for interventions by civil society groups to address diverse threats beyond the rule of law.
391 Investigators access and collate data through social media mining and other analytical and
392 forensic tools; verify the authenticity of the data; confirm the temporal and spatial dimensions
393 of the incident; and provide actionable evidence for media exposure, political engagement
394 and potential international legal action [58]. Although the use of open-source methods for
395 environmental protection has been limited to date, their potential was demonstrated via
396 documentation of the effect of locust swarms in East Africa through correlation with online
397 videos posted on social media [59]. Internet connectivity is increasing in countries where
398 official incident response is limited, as is consumer access to smartphones capable of
399 recording, processing and posting high-quality visual materials, GPS tracks and audio

400 recordings. The application of high-quality open-source intelligence to investigate
401 environmental threats could become increasingly influential.

402

403 **Self-healing building materials**

404 A wide variety of approaches for engineering living, self-healing building materials have
405 been proposed, including the use of chemicals, polymers and bacteria [60]. Although the
406 practicality of these approaches and their environmental effects remain uncertain, the use of
407 these materials may reduce the need for repair and reduce emissions of carbon dioxide from
408 buildings, bridges and roads [61]. If successful, the widespread adoption of self-healing
409 building materials would lower demands for cement, reducing both greenhouse gas emissions
410 and disturbance of geological formations, such as karsts, that currently are mined for cement
411 production. With new major infrastructure developments such as China's Belt and Road
412 Initiative, the use of self-healing materials could reduce pressure on local ecosystems that
413 provide building materials while lowering the costs of maintenance in remote areas and
414 carbon dioxide production [62]. The application of such materials also could reduce waste
415 from old buildings and therefore reduce the environmental footprint of building and
416 maintaining infrastructure [63].

417

418 **2000 km E40 waterway linking the Baltic and Black Seas**

419 A large-infrastructure project aims to create a 2,000 km navigable waterway between the
420 Baltic and Black Seas. This project would link the Polish port of Gdańsk with the Ukrainian
421 port of Kherson by using the Vistula, Bug, Mukhavets, Pina, Pripjat and Dnipro rivers to
422 cross Poland, Belarus and Ukraine. The project involves extensive dredging and construction
423 of new channels, locks and dams. Its proponents claim a range of environmental, social and
424 economic benefits, including increased trade and cargo flows throughout the region [64].
425 However, the proposed route of the waterway passes through Polesia, which is one of the
426 largest (186,000 km²) intact wilderness areas in Europe, inhabited by major populations of
427 large mammals, and a stopover for large populations of migratory birds (e.g. 150,000-
428 200,000 Wigeon *Anas penelope* [12-21% of the European population], 200,000-400,000 Ruff
429 *Philomachus pugnax* [60-75%] and 20,000-25,000 Black-tailed Godwit *Limosa limosa* [6-
430 12%]). The waterway may affect 70 wildlife reserves and numerous international
431 conservation areas recognised by entities including Natura 2000, Ramsar, and the United
432 Nations Educational, Scientific and Cultural Organisation. There are concerns that national
433 regulatory measures to protect these ecosystems and parks are inadequate [65]. The E40 has

434 the potential to change regional hydrology and ecology dramatically; change the carbon
435 balance; affect protected areas, protected species and other species; and introduce non-native
436 invasive species. Ongoing dredging inside the Chernobyl Exclusion Zone may disturb and
437 disperse radioactive sediment [66]. Past floods, however, have resulted in mobilisation of
438 large volumes of sediment without significant radiological risk to the downstream Kyiv
439 Reservoir [67]. The social, economic and environmental impacts along the project's 2000 km
440 corridor remain uncertain.

441

442 **Discussion**

443 The 15 issues we identified for this 2021 horizon scan span several multidisciplinary themes.
444 Six relate to the functioning and conservation of marine and coastal ecosystems, seven to
445 human and ecosystem-level response to anthropogenic climate change, five to the potential
446 impacts of technological developments and two to contaminants and their potential effects on
447 biological diversity. In contrast to the two previous horizon scans, none of the issues related
448 to changes in global policy design or implementation and governance approaches.

449

450 The 2021 scan again highlights the potential for major and rapid changes in the functioning
451 of polar ecosystems. The annual scans consistently suggest that changes at the highest
452 latitudes drastically could affect social and economic systems and conservation priorities.
453 Similarly, changes in the carbon cycle continue to feature in our horizon scans. This year, a
454 number of issues underscored risks from developments that could be perceived as positive for
455 conservation, such as tree planting, the facilitated access to high resolution satellite imagery,
456 and the use of tagged seabirds to locate fishing vessels acting illegally.

457

458 As in previous years, we have collated a broad range of novel issues with potential effects on
459 conservation of biological diversity. A subset of our group evaluated the success of this
460 process [68] by reviewing the progress of issues identified in our first horizon scan, published
461 ten years earlier in 2010 [6]. One-third of the 15 topics from that year, including microplastic
462 pollution, have since developed into major issues or caused considerable environmental
463 impacts; three, such as nanosilver in wastewater and high latitude volcanism, have not
464 emerged; and other issues developed in a more modest manner.

465

466 Following that process of review, we reconsidered the issues that we selected for the 2011
467 scan [11]. One of these, denial of biodiversity loss, began to emerge more clearly in 2019

468 following the widely reported estimate that one million species are at risk of extinction [69].
469 Potential responses to denial are now a focus of discussion by the conservation sector [70].
470 Other issues with substantial environmental impacts since 2011 [11] are expansion in lithium
471 mining for rechargeable batteries [71] and hydraulic fracturing. The status of two other issues
472 we identified in 2011 [11], climate governance and protected area failure, have gained public
473 and media interest, but not action, funding or commitments, despite a shift in climate change
474 leadership from the public to the private sector. Both remain risks to global policy to reduce
475 climate change and loss of biological diversity.

476

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486

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