The Dynamic Effects of Personal and Corporate Income Tax Changes in the United States: Reply

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In this reply to a comment by Jentsch and Lunsford, we show that the evidence for economic and statistically significant macroeconomic effects of tax changes in Mertens and Ravn (2013) remains present for a range of asymptotically valid inference methods. (JEL E23, E62, H24, H25, H31, H32)

Mertens and Ravn (2013) develop a methodology for estimating dynamic causal effects using proxies for shocks in structural vector autoregressive models (SVARs) and apply it to estimate the impact of personal and corporate income tax changes using narratively identified changes in taxes as proxies. To construct confidence intervals, we adopt a (multivariate) version of the recursive wild bootstrap (see Gonçalves and Kilian 2004), applied earlier in the literature for inference in SVARs (e.g., Kilian 2009). The main conclusion drawn by Mertens and Ravn (2013) is that tax shocks have statistically significant effects on output and, depending on the type of tax, also on other key macro aggregates such as employment, spending on consumer durables, and investment.

In a recent contribution, Brüggemann, Jentsch, and Trenkler (2016) show that wild bootstraps are in general not asymptotically valid for inference about estimators that involve the covariance matrix of VAR innovations. While wild bootstraps correctly recover the asymptotic distribution of reduced-form impulse responses as the sample size increases, Brüggemann, Jentsch, and Trenkler (2016) show this is not generally the case for structural impulse responses. They present Monte Carlo evidence suggesting that wild bootstrap intervals for recursively identified impulse responses may understate the true estimation uncertainty in finite samples. Jentsch and Lunsford (2019) point out that the results in Brüggemann, Jentsch, and Trenkler (2016) also apply to the wild bootstrap adopted in Mertens and Ravn (2013). They propose a variant of the moving block bootstrap described in Brüggemann, Jentsch, and Trenkler (2016) as an alternative inference approach in proxy-identified SVARs.
Based on the resulting 68 percent confidence intervals, Jentsch and Lunsford (2019, p. 2675) no longer find statistically significant effects of the identified tax shocks on the main outcome variables and conclude that “… cuts to both personal and corporate tax rates have no inferable effect on output, investment, employment, hours worked per worker, or the unemployment rate.”

Based on the results in Brüggemann, Jentsch, and Trenkler (2016), we acknowledge that the wild bootstrap as applied in Mertens and Ravn (2013) is not generally asymptotically valid for SVARs, including proxy SVARs. We also view the moving block bootstrap as a potentially useful tool for inference in proxy SVARs. We do not agree, however, with the conclusion that there is no “inferable” effect of tax cuts on economic activity once one adopts an asymptotically valid inference method. We first explain why many of the intervals shown in Jentsch and Lunsford (2019) are not the relevant ones isolating the effects of changes in personal versus corporate income taxes. Next, we reconsider the empirical evidence on the impact of tax changes applying a number of alternative procedures for inference that, unlike the wild bootstrap, are equally asymptotically valid. We show that this leads to the conclusion that tax shocks do have a significant impact on the economy as found by Mertens and Ravn (2013). More specifically, significance remains when we compute intervals using the Delta method or a parametric bootstrap described in Montiel Olea, Stock, and Watson (2017), when we use the Jentsch and Lunsford (2019) intervals but a slightly different version of the proxies, or when we construct the percentile intervals exactly as in Brüggemann, Jentsch, and Trenkler (2016).

In finite samples there is no a priori reason to prefer the Jentsch and Lunsford (2019) intervals over any of the available asymptotically valid alternatives. Any such preference should at the very least be supported by either theory (in the form of asymptotic refinements) or numerical evidence (such as Monte Carlo simulations using a data generating process that reasonably resembles that actual data used in a given application). We do not believe that Jentsch and Lunsford (2019) provide such evidence, nor do they compare the performance of their bootstrap with the other available approaches to inference in proxy SVARs. Moreover, the results in Mertens and Ravn (2013) are part of a much larger body of evidence for significant output effects of tax policy changes that does not rely on the use of wild bootstraps, or even proxy SVARs.¹

A number of other applications of proxy SVARs have emerged in the literature, including to monetary policy shocks (Gertler and Karadi 2015), uncertainty shocks (Carriero et al. 2015), oil shocks (Montiel Olea, Stock, and Watson 2017; Braun and Brüggemann 2017), and credit supply shocks (Mian, Sufi, and Verner 2017). We present a brief comparison of the different inference approaches in some of these other applications, and we find that differences between confidence intervals tend to become more meaningful when the value of the Montiel Olea, Stock, and Watson (2017) test statistic for instrument relevance is relatively small. This suggests to us that instrument strength, rather than the issues raised by Jentsch and Lunsford (2019), may be the dominant concern for inference in most applications.

¹See Mertens (2018) for a recent overview of US and international time series evidence.
I. Inference in Proxy SV ARs

We start by revisiting the proxy SV AR approach and provide a brief overview of existing methods for inference besides the Jentsch and Lunsford (2019) block bootstrap.

Let $Y_t$ be an $n \times 1$ vector of observables with a finite order VAR representation,

\[
Y_t = \sum_{j=1}^{p} \delta_j Y_{t-j} + u_t,
\]

where $\delta_j, j = 1, \ldots, p$ are $n \times n$ coefficient matrices and $u_t$ is an $n \times 1$ vector of reduced-form innovations with covariance matrix $\Sigma_{uu}$. The key SV AR assumption is that the one-step-ahead forecast errors $u_t$ (the innovations) are linear combinations of a vector of mutually orthogonal structural shocks $\varepsilon_t$,

\[
u_t = B \varepsilon_t,
\]

where $\varepsilon_t$ is $n \times 1$, $E[\varepsilon_t] = 0, E[\varepsilon_t \varepsilon_t'] = I_n, E[\varepsilon_t \varepsilon_s'] = 0$ for $s \neq t$, and the $n \times n$ matrix $B$ contains the contemporaneous causal effects of the structural shocks on the observables.

The coefficients in $\delta = [\delta_1, \ldots, \delta_p]$ and the innovations $u_t$ are easily obtained by least squares, but more assumptions are needed to obtain any of the columns in $B$ and obtain causal effects. Proxy SV ARs arrive at identification by making use of available proxies/external instruments for the structural shocks of interest to (partially) identify the columns in $B$. Suppose one is interested in identifying the first $k$ columns of $B$, corresponding to $\varepsilon_1t$, the first $k$ shocks in $\varepsilon_t$. In addition, suppose $k$ external instruments $m_t$ are available that satisfy the following conditions:

(Relevance) $E[m_t \varepsilon_1t'] = \Phi$,

(Exogeneity) $E[m_t \varepsilon_2t'] = 0$,

where $\Phi$ is an unknown $k \times k$ non-singular matrix, and $\varepsilon_2t'$ contains the $n-k$ other structural shocks in $\varepsilon_t$. The first condition requires that the instruments $m_t$ are relevant, i.e., that they are contemporaneously correlated with the true structural shocks $\varepsilon_1t$. However, it does not impose perfect correlation with the structural shocks of interest and therefore addresses the potential measurement errors related to instruments such as narratively identified shocks. The second condition requires that the instruments are exogenous, i.e., they are not contemporaneously correlated with the other structural shocks in $\varepsilon_2t$. Note, however, that the instruments $m_t$ may still be correlated with lagged values of any of the structural shocks. Moreover, the instruments may be correlated with each of the shocks in $\varepsilon_t$, i.e., $\Phi$ need not be diagonal.

Because of its joint use of SVARs and instrumental variables techniques, Stock and Watson (2012) refer to the proxies as “external instruments,” while Stock and Watson (2018) label the approach “SVAR-IV.”
Mertens and Ravn (2013) show that the relevance and exogeneity conditions identify $\eta$, $\zeta$, and $S_1 S_1'$ in

\begin{align}
  u_{1t} &= \eta u_{2t} + S_1 \epsilon_{1t}, \\
  u_{2t} &= \zeta u_{1t} + S_2 \epsilon_{2t},
\end{align}

where $u_{1t}$ contains the first $k$ forecast errors in $u_t$, and $u_{2t}$ contains the remaining $n - k$ errors. At this point, the only remaining object required to recover the first $k$ columns of $B$ is the $k \times k$ matrix $S_1$. Because $S_1 S_1'$ is identified by the proxies, this requires only $(k - 1)k/2$ further restrictions. Most applications in the literature to date use external instruments that are assumed to be correlated with only a single structural shock, i.e., $k = 1$, in which case no further restrictions are necessary. The tax shock application in Mertens and Ravn (2013) is instead an example of $k = 2$ and the paper imposes the additional assumption that $S_1$ is either upper or lower triangular.

For inference, Mertens and Ravn (2013) suggest to use a wild bootstrap to construct confidence bands for impulse response functions associated with personal and corporate tax shocks. The procedure involves (i) multiplying the reduced-form innovations and the proxies with random draws from the Rademacher distribution ($-1$ or $1$ with equal probability), (ii) recursively constructing artificial samples of the observables using the estimated autoregressive parameters, and (iii) obtaining the structural impulse responses using the bootstrapped proxies. Gonçalves and Kilian (2004) provide simulation evidence that wild bootstraps perform well in the presence of conditional heteroscedasticity in autoregressive models. The procedure seems a natural choice in the application to tax shocks because of the many zero observations in the proxies.

Montiel Olea, Stock, and Watson (2017) is the first paper to develop theory for inference in SVAR models identified with external instruments, including the Delta method and a parametric bootstrap both of which are valid under strong-instrument asymptotics. Montiel Olea, Stock, and Watson (2017) also propose an inference approach that is asymptotically valid under weak-instrument asymptotics. The inference procedures in Montiel Olea, Stock, and Watson (2017), however, deal only with the case of a single external instrument, i.e., $k = 1$. Mertens and Montiel Olea (2018) apply the methods in Montiel Olea, Stock, and Watson (2017) to construct confidence intervals for impulse responses to marginal tax rate shocks, and also develop extensions of the Delta method and the parametric bootstrap in Montiel Olea, Stock, and Watson (2017) for the $k = 2$ case and a Newey and West (1987) residual covariance matrix. Unfortunately, weak-instrument robust intervals for the $k = 2$ case are currently not yet available.

3 While beyond our scope, a number of recent studies develop Bayesian inference methods for proxy SVARs. Examples include Drautzburg (2016); Caldara and Herbst (2019); Miranda-Agrippino and Rey (2018); and Arias, Rubio-Ramírez, and Waggoner (2018).
II. Confidence Intervals for Mertens and Ravn (2013)

In the application to personal and corporate tax shocks, equation (3) can be written as

\[
\begin{bmatrix}
  \eta u_{APITR}^t \\
  \eta u_{ACITR}^t
\end{bmatrix} = \eta u_{2t} + S_1 \begin{bmatrix}
  \varepsilon_{APITR}^t \\
  \varepsilon_{ACITR}^t
\end{bmatrix},
\]

where APITR (ACITR) stands for the average personal (corporate) tax rate. As mentioned, identification of the impulse responses here requires an additional restriction on top of the relevance and exogeneity assumptions.

Mertens and Ravn (2013) impose that \( S_1 \) is either upper or lower triangular. The interpretation of the resulting impulse responses are different depending on the ordering. To clarify the difference, we follow the discussion in Mertens and Montiel Olea (2018), and multiply both sides of (5) by the inverse of \( S_1 \). Defining \( C \equiv S_1^{-1} \) and \( \gamma \equiv S_1^{-1} \eta \), this yields

\[
C \begin{bmatrix}
  \eta u_{APITR}^t \\
  \eta u_{ACITR}^t
\end{bmatrix} = \gamma u_{2t} + \begin{bmatrix}
  \varepsilon_{APITR}^t \\
  \varepsilon_{ACITR}^t
\end{bmatrix}.
\]

Consider first an upper triangular restriction on \( C \) (or equivalently on \( S_1 \)), \( C_{2,1} = 0 \). Imposing this restriction yields the response to an unanticipated counterfactual tax reform that, after controlling for current and lagged values of all endogenous variables with innovations \( u_{2t} \), as well as for lags of the tax rate variables, affects the APITR but has no impact effect on the ACITR. This same restriction also identifies the response of the observables to an unanticipated ACITR change but allowing the APITR to change simultaneously. Assuming alternatively \( C_{1,2} = 0 \) instead delivers the response to a surprise change in the APITR allowing for a simultaneous change in the ACITR, and an unanticipated change in the ACITR restricting the APITR not to change simultaneously. Hence, the nature of the policy experiments clearly depend on the restrictions imposed on \( C \).

In order to study the impact of either tax rate in isolation, Mertens and Ravn (2013) therefore adopt the \( C_{2,1} = 0 \) restriction for the APITR and \( C_{1,2} = 0 \) for the ACITR since the reverse assumptions imply that the tax reforms involve simultaneous changes in two different tax instruments. Note that these are precisely the restrictions generating the narrower bands in Figures 1 and 2 of Jentsch and Lunsford (2019). The left columns in Figures 3, 4, and 5 of Jentsch and Lunsford (2019), in contrast, all show responses to an APITR change imposing that \( C_{1,2} = 0 \), which effectively are responses to some combination of changes in both tax rates.

Henceforth, we focus exclusively on the responses for the same orderings as in Figures 9 and 10 Mertens and Ravn (2013) which implement the restrictions on \( C \) as discussed above. Figure 1 shows the output responses to tax shocks for the benchmark specification in Mertens and Ravn (2013). We scale the tax shocks so that the average personal and corporate income tax rate, respectively, decline by 1 percentage point. The figure replicates the 68 percent Jentsch and Lunsford (2019) intervals and those generated by the wild bootstrap in Mertens and Ravn (2013). In addition, Figure 1
also shows new intervals based on the Delta method and the parametric bootstrap in Montiel Olea, Stock, and Watson (2017), each extended to the $k = 2$ case and a Newey and West (1987) HAC-robust residual covariance matrix as in Mertens and Montiel Olea (2018). The parametric bootstrap is based on draws from a joint normal distribution for all the model parameters using the estimated values and covariance matrix, see Montiel Olea, Stock, and Watson (2017).

Consistent with Jentsch and Lunsford (2019), the wild bootstrap yields intervals that are clearly narrower than any of the alternative methods. Nonetheless, whereas the Jentsch and Lunsford (2019) intervals include zero at all horizons, this is not the case when we use the Delta method or the Montiel Olea, Stock, and Watson (2017) bootstrap. Either of these alternative procedures are asymptotically valid and they all support the conclusion that tax shocks have significant impact on the economy.

We next highlight two other aspects of the analysis that illustrate of the sensitivity of the claims made by Jentsch and Lunsford (2019).

Mertens and Ravn (2013) construct the proxies for the tax shocks by subtracting the mean from the nonzero observations of the narrative measures. The Jentsch and Lunsford (2019) bootstrap algorithm includes an additional centering of the non-censored proxies (see step 4 of their procedure) to ensure the bootstrap distribution has the same mean as the original proxies. The double centerings may however distort some of the informational content of the original data given the relatively small number of nonzero observations. Figure 2 repeats the analysis of Figure 1, but now using the original narrative measures as the proxies, i.e., without removing the mean from the nonzero observations (which is not a requirement for the analysis). The resulting impulse responses remain very similar, with a slightly smaller (larger) output effect of an APITR (ACITR) decrease. Most of the confidence intervals also remain similar to those in Figure 1. The Jentsch and Lunsford (2019) intervals, however, change qualitatively, and now in both cases exclude zero at short horizons.

A final experiment suggesting caution about the conclusions by Jentsch and Lunsford (2019) involves a difference in the inference procedure relative to Brüggemann, Jentsch, and Trenkler (2016). All the bootstrap intervals reported
so far are standard Efron (1979) percentile intervals. The simulation evidence in Brüggemann, Jentsch, and Trenkler (2016) supporting the superior performance of the moving block bootstrap in finite samples is based on the percentile intervals proposed by Hall (1992). Figure 3 repeats the analysis of Figure 1, but now reports the Hall (1992) rather than the Efron (1979) intervals. Asymptotically, both methods for constructing the intervals are equivalent under standard assumptions, yet Figure 3 shows that the Hall (1992) intervals from the moving block bootstrap are very different from the standard percentile intervals in Figure 1 and, in sharp contrast, are far away from zero. The other bootstrap intervals instead remain more similar to those in Figure 1.

4 See Kilian and Lütkepohl (2017) for a discussion of different bootstrap intervals.
We take away from this that the 68 percent bands for the relevant output responses obtained from available alternative procedures are indeed generally wider than those obtained from the wild bootstrap. At the same time, Figures 1–3 provide a range of asymptotically valid alternatives producing 68 percent intervals that do not include zero. We also obtained analogous results for the effects on the other macroeconomic aggregates reported in Mertens and Ravn (2013). On this basis we therefore do not agree with Jentsch and Lunsford’s (2019) claim that the effects of tax shocks on output are not “inferable.” Finally, we note that the Jentsch and Lunsford (2019) intervals at the 90 percent or 95 percent levels become extremely wide, much more so than any of the other intervals. We conjecture that this is more likely a symptom of artificially low instrument relevance in large areas of the bootstrap distribution, in part because of the many zero observations in the tax proxies, than it is because the moving block bootstrap provides a better approximation of the true small sample distribution than the other inference approaches.

III. Confidence Intervals in Other Applications

In this final section, we explore the implications of adopting alternative inference approaches in other recent applications of the proxy SVAR methodology. Each of these involve a single instrument and a single structural shock, such that \( k = 1 \) rather than \( k = 2 \) as in Mertens and Ravn (2013). This has the advantage that in these applications we can use available “first-stage” statistics testing the relevance condition required for identification. Montiel Olea, Stock, and Watson (2017) derive the \( F \)-statistic for the null hypothesis that \( E[m_t \varepsilon_{1t}] \neq 0 \) and show that its “center” is analogous to the “concentration” parameter in the linear IV model. This \( F \)-statistic provides an indication of possible weak-instrument concerns for inference, with the 5 percent critical value of 3.84, and the Stock and Yogo (2005) threshold value of 10 as useful reference points.

Panel A in Figure 4 shows responses of GDP (left graph) and income reported to tax authorities (right graph) to a decrease in the average marginal tax rate, estimated by Mertens and Montiel Olea (2018). We consider the benchmark VAR estimated by Mertens and Montiel Olea (2018) which consists of 9 variables (real income per tax unit, log of one minus the average marginal tax rate, real output, unemployment, government spending, the change in federal debt, the inflation rate, real stock prices, and the federal funds rate). The data are annual, the sample period is 1948–2012 and the VAR has two lags.

As before, the figures show 68 percent standard percentile intervals from the wild bootstrap in Mertens and Ravn (2013), the moving block bootstrap of Jentsch and Lunsford (2019), the Delta method and the parametric bootstrap in Montiel Olea, Stock, and Watson (2017). The proxy used for identification is a (weighted) average impact on statutory tax of a selection of historical US tax reforms. The \( F \)-statistic of 11.09 indicates a strong instrument. Comparing the intervals, the main observation is that the differences between the various 68 percent intervals are relatively minor, and certainly much less pronounced as in Figure 1 above.\(^5\) Mertens and Montiel Olea (2018) perform a similar evaluation of different confidence intervals in the Appendix. The moving block bootstrap bands reported in Mertens and Montiel Olea (2018) uses the same algorithm as Jentsch.
Olea (2018) show that at the 95 percent level the Jentsch and Lunsford (2019) become outliers and are much wider than the alternatives. Figure 5 shows the block bootstrap distribution of the relevant first-stage $F$-statistic. More than 56 percent of the moving block bootstrap replications have an $F$-statistic smaller than 10, and 8 percent have a value smaller than 3.84. We suspect that weak instrument problems are potentially distorting the Jentsch and Lunsford (2019) intervals at higher significance levels, and that a similar phenomenon occurs in the Mertens and Ravn (2013) application above.

Panel B in Figure 4 shows the response of the 1 year Treasury rate (left graph) and industrial production (right graph) to a monetary policy shock, estimated by Gertler and Karadi (2015). The proxy in this case consists of changes in interest rate futures shortly after FOMC announcements. As Gertler and Karadi (2015), we estimate a 12-lag monthly VAR model with 5 monthly macroeconomic and financial variables for the 1979:7 to 2012:6 sample.


Panel D. Kilian (2008, 2009) oil supply shock ($F$-statistic: 4.31)

FIGURE 4. IMPULSES IN SELECTED APPLICATIONS OF PROXY SVARs

(Continued)
The $F$-statistic is 9.15, which is marginally below the Stock and Yogo (2005) threshold. The 68 percent intervals around the interest rate response are very close to each other. The wild bootstrap intervals for the output response are more clearly narrower than the block bootstrap intervals. The latter in turn have somewhat smaller width than the Delta or the parametric bootstrap bands. Roughly 60 percent of the block bootstrap replications have an $F$-statistic smaller than 10, and 10 percent have a value smaller than 3.84.

Panel C in Figure 4 shows the response of the VXO volatility index (left graph) and industrial production (right graph) to an uncertainty shock, as estimated by Carriero et al. (2015). The proxy used is an indicator of geopolitical and other events constructed by Bloom (2009). Carriero et al. (2015) estimate the 12-lag VAR model in Bloom (2009), which contains 7 monthly macroeconomic and financial variables for 1962:7 to 2008:6. The $F$-statistic is 22.30, which indicates a very strong instrument. The figure shows that there are no meaningful differences between the wild

**Figure 4. Impulses in Selected Applications of Proxy SVARs (Continued)**

Notes: Bootstrapped intervals are 68 percent standard percentile intervals based on 5,000 replications. The block length in the block bootstrap is the largest integer smaller than $5.03 \times T^{1/4}$, as suggested in Jentsch and Lunsford (2016).
and block bootstrap intervals, and both are also very similar to the Delta and parametric bootstrap bands. Only a very small fraction of the block bootstrap replications has an $F$-statistic below 10.

Panel D in Figure 4 shows the response of oil prices (left graph) and the Kilian (2009) index of global economic activity (right graph) to a negative oil supply shock. The proxy is a monthly version of the Kilian (2008) measure of oil supply shocks, as constructed by Braun and Brüggemann (2017). The variables in the 12-lag VAR are the growth rate of oil production, global real activity, and the real oil price over the 1973:2 to 2007:12 sample. The $F$-statistic is 4.31, which exceeds the 5 percent critical value for rejecting instrument irrelevance, but is also considerably below the Stock and Yogo (2005) threshold. This value signals possible weak instrument problems for this application, see also Montiel Olea, Stock, and Watson (2017).

There are considerable differences between the various confidence intervals. The wild bootstrap produces bands that are narrower than any of the others. The other bands are more similar in width, but meaningful differences remain across them. Virtually all of the block bootstrap replications have an $F$-statistic below 10.

We conclude from Figure 4 that the differences between the alternative 68 percent intervals are not necessarily large, and in some applications they are negligible. Moreover, the differences between intervals become more pronounced when the $F$-statistic for instrument relevance is lower. This statistic is not available for the $k = 2$ case in the Mertens and Ravn (2013) application, but the pattern across the applications in Figure 4 suggests that the differences between the intervals are related to the relevance of the tax proxies. While more research is needed on the

![Figure 5. Mertens and Montiel Olea (2018): Block Bootstrap Distribution of the $F$-statistic](image)

**Notes:** Based on 5,000 replications. Red line shows value of 11.09 in the data.
performance of the various inference approaches, these findings suggest that instrument strength is in practice the important concern for inference.

IV. Conclusion

We have considered the estimation of dynamic causal effects using proxy SVARs, and specifically the extent to which confidence intervals are sensitive to the choice of inference method. Our results show that the conclusions about the economic and statistical significance of the macroeconomic effects of tax changes in Mertens and Ravn (2013) remain broadly valid. We stress that proxy SVARs are a useful new tool for dynamic causal analysis by allowing researchers to combine the appealing nature of VAR analysis with new sources of identification. Research on inference in proxy SVARs is ongoing, and undoubtedly much progress will be made over the coming years in this important area of macroeconometrics.

REFERENCES


